EUROPEAN
COMMISSION

Brussels, 4.6.2026
COM(2026) 267 final

2026/0140 (NLE)

Proposal for a

COUNCIL DECISION

on the financial contributions to be paid by the parties to the European Development Fund as a second instalment for 2026

EXPLANATORY MEMORANDUM

1. CONTEXT OF THE PROPOSAL

• Reasons for and objectives of the proposal

The proposal concerns a Council Decision on the second instalment of the financial contributions to the 11th European Development Fund to be paid by parties to the European Development Fund ('EDF') in 2026.

The 11th EDF and other EDF that are still open (the 9th and 10th EDF) are managed under the following set of rules:

1. the Internal Agreement between the Representatives of the Governments of the Member States of the European Union, meeting within the Council, on the financing of European Union aid under the multiannual financial framework for the period 2014 to 2020, in accordance with the ACP-EU Partnership Agreement and on the allocation of financial assistance for the Overseas Countries and Territories to which Part Four of the Treaty on the Functioning of the European Union applies[(1)] (the 11th EDF 'Internal Agreement');
2. Council Regulation (EU) 2018/1877 on the Financial Regulation applicable to the 11th European Development Fund[(2)] (the '11th EDF Financial Regulation');
3. Council Decision (EU) 2020/2233 concerning the commitment of the funds stemming from reflows under the ACP Investment Facility from operations under the 9th, 10th and 11th European Development Funds[(3)];
4. Council Decision (EU) 2022/1223[(4)] concerning the allocation of funds de-committed from projects under the 10th and 11th European Development Funds for the purpose of financing actions addressing the food security crisis and economic shock in African, Caribbean and Pacific (ACP) countries following Russia's war of aggression against Ukraine.

The documents referred to in points (a) to (d) contain multi-annual commitments by the parties to support the EDF treasury financially. The 11th EDF Financial Regulation provides for regular contributions to be made by the parties to the EDF treasury against pre-determined financial commitments. Regular contributions are triggered by technical Council Decisions that reflect the implementation of financial commitments previously decided.

• Consistency with existing policy provisions in the policy area

Not applicable

• Consistency with other Union policies

Not applicable

(1) OJ L 210, 6.8.2013, p. 1
(2) OJ L 307, 3.12.2018, p. 1-21
(3) OJ L 437, 28.12.2020, p.188-191
(4) OJ L 188 du 15.7.2022, p. 147

2. LEGAL BASIS, SUBSIDIARITY AND PROPORTIONALITY

- **Legal basis**

In accordance with Article 19(3) of the 11th EDF Financial Regulation, the Council must decide on this proposal at the latest 21 calendar days following the presentation, by the European Commission acting on behalf of the European Union, of this proposal.

- **Subsidiarity (for non-exclusive competence)**

Not applicable

- **Proportionality**

Not applicable

- **Choice of the instrument**

Not applicable

3. RESULTS OF EX-POST EVALUATIONS, STAKEHOLDER CONSULTATIONS AND IMPACT ASSESSMENTS

- **Ex-post evaluations/fitness checks of existing legislation**

Not applicable

- **Stakeholder consultations**

Not applicable

- **Collection and use of expertise**

Not applicable

- **Impact assessment**

Not applicable

- **Regulatory fitness and simplification**

Not applicable

- **Fundamental rights**

Not applicable

4. BUDGETARY IMPLICATIONS

Not applicable

5. OTHER ELEMENTS

- **Implementation plans and monitoring, evaluation and reporting arrangements**

Not applicable

- **Detailed explanation of the specific provisions of the proposal**

Not applicable

2026/0140 (NLE)

Proposal for a

COUNCIL DECISION

on the financial contributions to be paid by the parties to the European Development Fund as a second instalment for 2026

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to the Internal Agreement between the Representatives of the Governments of the Member States of the European Union, meeting within the Council, on the financing of European Union aid under the multiannual financial framework for the period 2014 to 2020, in accordance with the ACP-EU Partnership Agreement and on the allocation of financial assistance for the Overseas Countries and Territories to which Part Four of the Treaty on the Functioning of the European Union applies[1] and in particular Article 7(2) in conjunction with Article 14(3) thereof,

Having regard to Council Regulation (EU) 2018/1877 of 26 November 2018 on the financial regulation applicable to the 11th European Development Fund, and repealing Regulation (EU) 2015/323[2], and in particular Article 19(3) thereof,

Having regard to the proposal from the European Commission,

Whereas:

(1) In accordance with Article 1 of the Internal Agreement between the Representatives of the Governments of the Member States of the European Union, the contribution key for each party to the European Development Fund (EDF) is established[3].

(2) In accordance with Article 46 of Council Regulation (EU) 2018/1877, the European Investment Bank ('EIB') is to send to the Commission its updated estimates of commitments and payments under the instruments it manages.

(3) In accordance with Article 19(3) of Council Regulation (EU) 2018/1877, the Commission is to present a proposal by 15 June 2026 specifying the amount of the second instalment of the contribution for 2026.

(4) Pursuant to Article 20(1) of Council Regulation (EU) 2018/1877 calls for contributions are to first use up the amounts provided for in previous European Development Funds ('EDF'). Therefore a call for funds pursuant to Regulation (EU) 2018/1877, for the EIB and for the Commission should be made.

(5) Council Decision (EU) 2025/2324[4], sets the annual amount of the contribution to be paid by the parties to the EDF for 2026 at EUR 700 000 000 for the Commission[5].

---

(1) OJ L 210, 6.8.2013, p.1, ELI: http://data.europa.eu/eli/treaty/tfeu_2016/oj.
(2) OJ L 307, 3.12.2018, p.1, ELI: http://data.europa.eu/eli/reg/2018/1877/oj.
(3) OJ L 210, 6.8.2013, p.1, ELI: http://data.europa.eu/eli/treaty/tfeu_2016/oj.
(4) OJ L 2324,14.11.2025, p.1 ELI: http://data.europa.eu/eli/dec/2025/2324/2025-11-14
(5) EIB called all its share of the 11th EDF with the 1st instalment of 2025.

(6) In order to allow for the prompt application of the measures provided for in this Decision, this Decision should enter into force on the day of its publication in the Official Journal of the European Union,

HAS ADOPTED THIS DECISION:

Article 1

The amount of the contributions to be paid by the parties to the European Development Fund as a second instalment for 2026 is hereby set at EUR 250 000 000 for the Commission.

Article 2

The individual European Development Fund contributions shall be paid by the parties to the European Development Fund to the European Commission as the second instalment for 2026, in accordance with the Annex.

Article 3

This Decision shall enter into force on the date of its publication in the Official Journal of the European Union.

Done at Brussels,

For the Council
The President
[...]