Council of the European Union

Brussels, 8 December 2025
(OR. en)

16453/25

Interinstitutional File:
2025/0241 (COD)

AGRI 683
AGRIFIN 163
FIN 1518
CADREFIN 364
CODEC 2030
ENV 1341
FORETS 136

NOTE

From:	General Secretariat of the Council
To:	Delegations
Subject:	AOB item for the meeting of the "Agriculture and Fisheries" Council on 11-12 December 2025: The Common Agricultural Policy after 2027: state of play - *Information from the Presidency*

Conditions for support under the Common Agricultural Policy after 2027

On 16 July 2025, the Commission adopted its proposal on the conditions for the implementation of the Union support under the Common Agricultural Policy for the period 2028-34 (11733/25).

Under the Danish Presidency, a first read-through was completed at working party level in which the different elements of the proposal were presented and examined. The working party also discussed clerical errors and inconsistencies in the proposal, the balance between mandatory and voluntary measures for the Member States and how to extend simplifications obtained in the omnibus III package on agriculture (15283/25) into the Common Agricultural Policy after 2027. Based on Member States' views, the Presidency presented a note on clerical errors and inconsistencies in the proposal as well as a list of measures that according to Member States could potentially be made voluntary rather than mandatory for Member States.

The Commissioner for Agriculture and Food presented the proposal in the Agriculture and Fisheries Council meeting of 22-23 September 2025. The majority of Member States called for a strong Common Agricultural Policy with common rules in order to ensure a level playing field within the EU. Simplification and generational renewal were highlighted as crucial. Many Member States were concerned about a possible renationalisation and fragmentation of the Common Agricultural Policy. Therefore, they called for moving specific provisions related to the Common Agricultural Policy from the National and Regional Plan regulation (11815/25) to the regulation on conditions for support under the Common Agricultural Policy to enhance the visibility of the Common Agricultural Policy and the consistency of the provisions applicable to it. 17 Member States reiterated the call in a statement presented at the Council meeting on 27-28 October 2025 (14284/25). Discussion of potential changes to the National and Regional Partnership Plan regulation will be a matter for the ad hoc working party on the MFF (National and Regional Partnerships) and Coreper II, and for political consideration in the General Affairs Council.

Agriculture Ministers held thematic discussions on different aspects of the proposal at subsequent Council meetings with a view to gaining an in-depth understanding of the proposal and providing political guidance to the work at technical level.

In terms of the green architecture of the proposal, most Member States found that the tools offered to support the green transition in the proposal were suitable. However, many felt that there should be more flexibility for Member States to decide what schemes to offer depending on national circumstances. Some Member States were also concerned about the potential administrative burden of the transition action plans for more resilient farming, including conversion to organic production. Some delegations underlined that Member States must be able to offer sufficient incentives to make it attractive for farmers to take part in the green transition. Many Member States highlighted the Commission’s role in ensuring a level playing field between the Member States, regarding the green transition, when approving the agricultural chapter of their National and Regional Partnership Plans.

As regards food security and targeting of support, there was a strong call for ensuring flexibility for Member States when implementing income support. On the differentiation of the area-based income support, some Member States found it challenging to base it on income from agricultural activity, since it may vary over time and since part-time farmers also have income from other sources. While some welcomed the focus on small farms, many highlighted the need for flexibility, taking into account the different farm structures in the Member States, as well as the importance of larger farms for food security. In general, Member States welcomed increased support for young farmers.

At the Council meeting of 11-12 December 2025, aspects relating to innovation and simplification will be discussed. These include governance and implementation issues, the agricultural European Innovation Partnership, AKIS and investments as well as agricultural aspects of the Commission's proposals on a European Competitiveness Fund and Horizon Europe.

The Common Market Organisation of Agricultural Products after 2027

On 16 July 2025, the Commission also adopted its proposal on the Common Market Organisation for the period 2028-34 (11722/25).

Under the Danish Presidency, a first read-through was completed at working party level. In this reading the different elements of the proposal were presented and examined.

The Commissioner for Agriculture and Food presented the proposal in the Agriculture and Fisheries Council meeting of 22-23 September 2025. Member States generally welcomed the proposal, including national food crisis preparedness plans and the opportunity to establish national stocks, while respecting the market orientation of the Common Agricultural Policy.