Proposal for a Council Regulation (EC) amending Regulation (EEC) No 2075/92 on the common organization of the market in raw tobacco

(98/C 108/15)

COM(98) 19 final — 98/0027 (CNS)

(submitted by the Commission on 12 February 1998)

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty establishing the European Community, and in particular Articles 42 and 43 thereof,

Having regard to the proposal from the Commission,

Having regard to the opinion of the European Parliament,

Having regard to the opinion of the Economic and Social Committee,

Whereas Article 26 of Regulation (EEC) No 2075/92 [1], as last amended by Regulation (EC) No 2595/97 [2], requires the Commission to submit proposals on the premium and quota arrangements to be used in the organization of this market;

Whereas the present market situation is one of mismatch of supply and demand, largely due to the poor quality of Community production; whereas this situation calls for a fundamental reform of the sector to improve its economic position; whereas such reform must entail a variation of aid in line with product quality, greater flexibility and simplicity in the setting of quotas, stricter control procedures and improved observance of public health and environmental protection requirements;

Whereas, in order to encourage improvement of the quality and value of Community production, and at the same time to provide income support to producers, the payment of part of the premium should be linked to the value of the tobacco produced; whereas the extent of this differentiation may vary by variety and tobacco-growing Member State; whereas, if it is to be effective, differentiation should operate within a certain range; whereas, given the importance of this change, a transitional period should be set; whereas this system should be established within the producer groups, while permitting a comparison of the market prices obtained by individual producers;

Whereas it is essential to reinforce control procedures; whereas the definitions of 'producer', 'first processor' and 'first processing' should be made more precise and control agencies should be allowed access to all information relevant to their task;

Whereas an auction system for cultivation contracts should be established so that contract prices for tobacco truly reflect market conditions;

Whereas by participating in determination of the purchase price of the tobacco delivered the first processor plays a central role in determination of the premium to be paid to the individual producer; whereas first processors benefit indirectly from Community aid by acquiring a subsidized product; whereas national authorities should be allowed to take appropriate action against any first processors not complying with Community rules; whereas to this end only approved first processors should be able to sign cultivation contracts, approval being withdrawn for non-compliance;

Whereas to simplify management of the sector, producer groups should be made responsible for paying the variable part of the premium to producers and for allocating production quotas between their members;

Whereas transfer of production quotas between producers should be permitted for improvement of the structure of production; whereas quota buy-back arrangements should be introduced to help producers who wish to leave the sector but find no purchaser for their quota;

Whereas due account should be taken of the imperatives of public health and respect for the environment; whereas to this end the premium deduction financing the Community fund for tobacco research and information should be doubled and the specific aid used not only to help producer groups discharge their new management functions but also to finance y action aimed at enhancing respect for the environment,

(1) OJ L 215, 30.7.1992, p. 70.
(2) OJ L 351, 31.12.1997, p. 11.

HAS ADOPTED THIS REGULATION:

Article 1

Regulation (EEC) No 2075/92 is amended as follows:

1. Article 3(1) and (2) are replaced by the following:

'1. From the 1999 harvest onwards, a premium scheme shall apply to tobacco, its amount being set for all the tobacco varieties shown in each of the different groups.

2. A supplementary amount shall, however, be granted on flue-cured, light air-cured and dark air-cured tobaccos grown in Austria, Belgium, France or Germany. That amount shall be equal to that applicable to the 1997 harvest.'

2. The following Article 4a is inserted:

'*Article 4a*

1. The premium shall comprise a fixed part, a variable part and a specific aid.

2. The variable part of the premium shall account for 35 % to 45 % of the total premium. It shall be introduced in stages up to the 2001 harvest. It may be adjusted within that specified range, according to variety group and Member State.

3. The fixed part of the premium shall be paid either to producer groups for distribution to the members of the group or to individual producers who are not members of a group.

4. The variable part shall be paid to producer groups for distribution to each member in proportion to the purchase price paid by the first processor for his crop.

5. Specific aid, not exceeding 2 % of the total premium, shall be paid to producer groups.'

3. Articles 6 and 7 are replaced by the following:

'*Article 6*

1. Cultivation contracts shall be concluded between first processors of tobacco and producer groups or individual producers who are not members of a group.

2. For the purposes of this Regulation:

— the term "producer" shall mean individual producers who are not members of a group, individual producers who are members of a group, or producer groups, all of whom deliver their crop of raw tobacco to a first processor under a cultivation contract,

— a "first processor" shall mean any approved natural or legal person who carries out first processing of raw tobacco by operation, in his own name and on his own account, of one or more establishments suitably equipped for that purpose,

— "first processing" shall mean the processing of raw tobacco delivered by a producer into a stable, storable product put up in uniform bales of a quality meeting final user (manufacturer) requirements.

3. The cultivation contract shall include:

— a commitment by the first processor to pay the producer the purchase price according to quality grade,

— an undertaking by the producer to deliver to the first processor the raw tobacco meeting the quality requirements specified in the contract.

4. The Member State's competent body shall, on submission of proof of delivery of the tobacco and of payment of the price as referred to in the first indent of paragraph 3, pay:

— the fixed part of the premium to the producer group or to the individual producer not a member of a group,

— the variable part of the premium and the specific aid to the producer group.

5. A cultivation contract auction scheme shall be introduced, covering all contracts referred to in paragraph 1 which have been concluded before the date on which delivery of the tobacco commences.

Article 7

Rules for the application of this Title shall be adopted in accordance with the procedure laid down in Article 23.

Their scope shall include:

— delimitation of production zones for each variety,

— quality requirements for tobacco delivered,

— other details of the cultivation contract and the closing date for its conclusion,

— any requirement of a security to be lodged by producers applying for an advance, and the terms of its provision and release,

— determination of the variable part of the premium,

— specific premium terms for cultivation contracts concluded with produced groups,

— action to be taken if the producer or first processor fails to meet his obligations,

— the cultivation contract auction scheme.'

4. Articles 8 to 11 are replaced by the following:

'*Article 8*

A maximum overall guarantee threshold is set for the Community of 350 600 tonnes of raw leaf tobacco per harvest.

Within that quantity the Council shall set for three consecutive harvests, and in accordance with the procedure laid down in Article 43(2) of the Treaty, individual guarantee thresholds for each variety group.

Article 9

1. To ensure observance of the guarantee thresholds production quotas shall be imposed.

2. The Council, acting in accordance with the procedure laid down in Article 43(2) of the Treaty, shall allocate for three consecutive harvests the quantity available for each variety group between producer Member States.

3. On the basis of the quantities set pursuant to paragraph 2 and without prejudice to paragraphs 4 and 5, Member States shall assign production quotas to individual producers who are not members of a producer group and to producer groups, in proportion to the average quantity of tobacco of the particular variety group delivered for processing by each individual producer over the three years preceding that of the most recent harvest.

4. Member States may be authorized, before the final date for conclusion of cultivation contracts, to transfer parts of their guarantee threshold allocations, in accordance with paragraph 3, to another variety group.

Subject to the third subparagraph a one-tonne reduction in the allocation for one variety group shall give rise to an increase of at most one tonne in the allocation for the other variety group.

Transfer of parts of guarantee threshold allocations from one variety group to another may not give rise to additional costs to the EAGGF.

The quantities authorized for transfer shall be determined in accordance with the procedure laid down in Article 23.

5. National quota reserves shall be set up. Their operating rules shall be adopted in accordance with the procedure laid down in Article 23.

Article 10

1. No premium may be granted on any quantity in excess of a producer's quota.

2. Notwithstanding paragraph 1, a producer may deliver excess production of up to 10 % of his quota for each variety group, this surplus being eligible for the premium granted on the following harvest, provided that he reduces his production for that harvest accordingly so that the combined quota for the two harvests is observed.

3. Member States shall keep accurate data on the production of all individual producers so that, where appropriate, production quotas can be assigned to them.

4. Production quotas may be transferred between individual producers in the same Member State.

Article 11

Rules for the application of this Title shall be adopted in accordance with the procedure laid down in Article 23.'

5. Articles 12, 13 and 14 are replaced by the following:

'*Article 12*

1. The specific aid referred to in Article 4a shall be paid to producer groups for the purposes of improving respect for the environment, boosting production quality, strengthening management and ensuring compliance with Community rules within the group.

2. The Commission shall determine rules for the application of this Article in accordance with the procedure laid down in Article 23. These rules shall cover:

— fixing of the specific aid amount,

— definition of producer groups eligible for the aid,

— terms of recognition of groups,

— use of the specific aid, and in particular its allocation between the purposes specified in paragraph 1.

Article 13

1. A Community Tobacco Fund financed by a deduction of 2 % of the premium shall be set up.

2. It shall finance action in the following areas:

— combating tobacco-smoking, in particular informing the public of the dangers of tobacco consumption,

— research to develop new varieties and cultivation methods that result in less harm to human health and that are more environment-friendly.

3. Rules for the application of this Article shall be adopted in accordance with the procedure laid down in Article 23.

Article 14

1. In order to facilitate the voluntary departure from the sector by individual producers, a quota buy-back programme with corresponding reduction of the guarantee thresholds referred to in Article 8 shall be set up in accordance with the procedure laid down in Article 23.

2. Rural development programmes for the conversion of tobacco-growing regions in difficulty to other activities may be implemented under Community structural policies.'

6. The heading of Title V is replaced by the following:

'TITLE V

Control measures'

7. Article 17 is replaced by the following:

'*Article 17*

1. Member States shall take all necessary action to ensure and verify compliance with Community provisions concerning raw tobacco.

2. Member States shall make arrangements for granting entitlement to first processors to sign cultivation contracts.

3. Entitlement shall be withdrawn by the Member State if the processor deliberately or through serious negligence fails to comply with the Community provisions concerning raw tobacco.

4. Member States shall take the action necessary so that their control bodies can verify compliance with Community provisions, and in particular:

— have access to production and processing facilities,

— can acquaint themselves with first processors' accounts and stock records and with other relevant documents and take copies or extracts,

— can obtain all relevant information, particularly in order to check that tobacco delivered has actually been processed,

— have exact figures for the volume and purchase price of the production of all individual producers,

— check the quality of the tobacco and payment by the processor of a purchase price to the individual producer,

— check each year the areas planted by individual producers.

5. Rules for the application of this Title shall be adopted in accordance with the procedure laid down in Article 23.'

8. The following heading is inserted after Article 17:

'TITLE VI

General and transitional provisions'

9. Article 20 is replaced by the following:

'*Article 20*

To deal with unforeseen circumstances, exceptional market support measures may be adopted in accordance with the procedure laid down in Article 23. Their scope and duration shall be strictly limited to what is necessary to support the market.'

10. Article 26 is replaced by the following:

'*Article 26*

Before 1 April 2002, the Commission shall submit a report to the Council on the functioning of the common organization of the market in raw tobacco.'

11. In Article 27, the following paragraph is added:

'Where transitional measures prove necessary to facilitate the application of the amendments to this Regulation, introduced by Regulation (EC) No . . ./98, such measures shall be adopoted in accordance with the procedure laid down in Article 23.'

Article 2

This Regulation shall enter into force on the seventh day following its publication in the *Official Journal of the European Communities*.

It shall apply from the 1999 harvest.

This Regulation shall be binding in its entirety and directly applicable in all Member States.