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COMMISSION STAFF WORKING DOCUMENT

Updated climate tracking and digital tagging of the recovery and resilience plan of Romania

Accompanying the document

Proposal for a COUNCIL IMPLEMENTING DECISION

amending Implementing Decision of 29 October 2021 on the approval of the assessment of the recovery and resilience plan for Romania

{COM(2026) 378 final}

EXECUTIVE SUMMARY

The modifications submitted by Romania under Article 21(1) of Regulation (EU) 2021/241 affect 92 measures in total. Romania requested to modify these 92 measures due to objective circumstances.

In addition, the proposed amendments to the Romania recovery and resilience plan aim to adapt the plan in line with the Communication from the Commission to the European Parliament and the Council "NextGenerationEU – the Road to 2026"[1].

Based on the assessment of the submitted modification, the Romanian modified plan receives an A-rating on all criteria except for costing, where the plan receives a B-rating (unchanged from the original plan assessment).

(1) Balanced Response	(2) CSRs	(3) Growth, jobs…	(4) DNSH	(5) Green target	(6) Digital target	(7) Lasting impact	(8) M & T	(9) Costing	(10) Control Systems	(11) Cohe-rence	(12) REPowerEU	(13) Cross-border
A	**A**	**A**	**A**	**A (39.1%)**	**A (24.0%)**	**A**	**A**	**B**	**A**	**A**	**A**	**A**

[1] 4.6.2025 COM(2025) 310 final

UPDATED CLIMATE TRACKING AND DIGITAL TAGGING OF THE RECOVERY AND RESILIENCE PLAN OF ROMANIA

The table below presents the detailed application of the climate tracking and digital tagging methodologies set out respectively in Annexes VI and VII to Regulation (EU) 2021/241 in the modified Romanian recovery and resilience plan.

Int. Field = intervention field.

Coeff. = Coefficient for the calculation of support to climate change objectives and to digital transition, on the basis of Annex VI and Annex VII of the RRF Regulation.

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C1.I.4b	Rehabilitation of existing accumulations that require emergency interventions for safe operation	33.00	40	40%		
C1.I.5	Appropriate endowment of river basin administrations for flood monitoring, prevention and emergency response	1.60	035	100%		
C1.I.5	Appropriate endowment of river basin administrations for flood monitoring, prevention and emergency response - Other types of ICT infrastructure	5.20			1.60	100%
C1.I.6	Delivery of the water cadastre	30.00			055	100%
C2.I.1	Afforestation and reforestation national campaign, including urban forests	306.88	035	100%		
C2.I.2	Modern production capacities of forest reproduction material	50.00	035	100%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C2.I.3b	Identification of potential areas for strict protection in natural terrestrial and marine habitats in line with the EU Biodiversity Strategy for 2030	5.00	050	40%		
C2.I.4d	Monitoring system for wild sturgeons along the Lower Danube	3.99			055	100%
C2.I.5	Integrated flood risk mitigation systems in forest river basins	22.00	040	40%		
C3.I.1a	Construction of voluntary collection centres	240.11	042	40%		
C3.I.1b	Establishment of integrated municipal waste management systems	39.39	042	40%		
C3.I.1b	Establishment of integrated municipal waste management systems	33.37			055	100%
C3.I.1c	Establishment of integrated municipal waste management systems	16.18	042	40%		
C3.I.1c	Establishment of integrated municipal waste management systems	0.56	044	40%		
C3.I.1d	Establishment of integrated municipal waste management systems	76.15	042	40%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C3.I.2	Construction or delivery of infrastructure for manure and other compostable agricultural waste management	47.01	044	40%		
C3.I.3a	Public monitoring, control and institutional capacities for waste management	0.36	042	40%		
C3.I.3a	Public monitoring, control and institutional capacities for waste management	11.97			055	100%
C4.I.1	Modernisation and/or upgrading of railway infrastructure - Modernisation of TEN-T Core sections - Railway infrastructure construction	364.89	064	100%		
C4.I.1	Modernisation and/or upgrading of railway infrastructure - Modernisation of TEN-T Comprehensive sections - Railway infrastructure construction	353.12	065	100%		
C4.I.1	Modernisation and/or upgrading of railway infrastructure - “Quick wins” sections TEN-T Core	366.46	067	100%		
C4.I.1a	Modernisation and/or upgrading of railway infrastructure	561.87	068	100%		
C4.I.2	Railway rolling stock - Electric Locomotives, EMU/HEMU railcars, wagon retraction	241.64	072bis	100%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C4.I.3	Increasing the sustainability of road infrastructure on TEN-T network, road charging, traffic management - TEN-T Core sections (A1, A7) - ITS infrastructure	8.06			063	100%
C4.I.3	Increasing the sustainability of road infrastructure on TEN-T network, road charging, traffic management - Infrastructure for charging and control - digital	101.15	063bis	40%	063	100%
C4.I.3a	Increasing the sustainability of road infrastructure on TEN-T network, road charging, traffic management	47.90			063	100%
C4.I.5	Increasing the road safety - ITS infrastructure (other then A1, A3, A7, A8)	77.18			063	100%
C5.I.1	Establishment of a renovation wave fund to finance works to increase the energy efficiency of the existing building stock - residential buildings	323.73	025bis	100%		
C5.I.1	Establishment of a renovation wave fund to finance works to increase the energy efficiency of the existing building stock - public buildings	184.35	026bis	100%		
C5.I.1a.1	Establishment of a renovation wave fund to finance works to increase the energy efficiency of the existing building stock - residential buildings	680.32	025bis	100%		
C5.I.1a.3	Establishment of a renovation wave fund to finance works to increase the energy efficiency of the	700.00	026bis	100%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
	existing building stock - public buildings					
C5.I.2	Publication of the National Digital Building Register	5.00			011	100%
C5.I.4	Circular economy and increased energy efficiency of historical buildings	5.05	026	40%		
C5.I.4	Circular economy and increased energy efficiency of historical buildings	1.70	01	100%		
C5.I.4	Circular economy and increased energy efficiency of historical buildings	5.00	023	40%		
C6.I.2	Green hydrogen production capacities for the use as electricity storage and/or for the decarbonisation of industry	86.50	032	100%		
C6.I.3	Construction of flexible and highly efficient gas-fired electricity and heat generation (CHP) in district heating	86.38	034	40%		
C7.R.1	Development of a unitary framework for defining the architecture of a government cloud system	11.89			011	100%
C7.I.1	Deployment of the Government Cloud Infrastructure	374.73	011bis	40%	011bis	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C7.I.2	Cloud development and migration	187.05			011	100%
C7.I.3	Establishment of eHealth	280.00			095	100%
C7.I.4	Digitalisation of the judiciary	127.31			011quater	100%
C7.I.4	Digitalisation of the judiciary - construction of energy efficient buildings	35.00			025ter	100%
C7.I.4	Digitalisation of the judiciary	80.00			011quater	100%
C7.I.5	Digitalisation in the field of the environment	47.95			011	100%
C7.I.6	Digitalisation in employment and social protection	85.00			011	100%
C7.I.7	Introduction of electronic forms (eForms) in the field of public procurement	0.85			011	100%
C7.I.8	Electronic identity card and digital signature	109.40			011ter	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C7.I.9	Digitalisation of the non-governmental organisations sector	12.00			010	100%
C7.I.10	Digital transformation in civil service management	10.00			011	100%
C7.I.11	Support to the use of communication services in white areas	94.00			054	100%
C7.I.12	Ensuring cybersecurity protection for both public and private ITC infrastructures important for national security	100.00			021quinquies	100%
C7.I.13	Development of security systems for the protection of the government spectrum	28.86			055	100%
C7.I.14	Increase of the resilience and cybersecurity of Internet Service Provider infrastructure services provided to public authorities in Romania	18.39			021quinquies	100%
C7.I.15	Cybersecurity skills for the identified entities	11.31			108	100%
C7.I.16	Training programme for civil servants on digital skills	20.00			108	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C7.I.17	Digitalisation of libraries	18.90			108	100%
C7.I.18	Digital transformation and Robotic Process Automation in public administration	5.00			011	100%
C7.I.18	Digital transformation and Robotic Process Automation in public administration	9.80			011	100%
C7.I.19	Upskilling/reskilling of employees in firms	19.00			108	100%
C8.I.1	Facilitating taxpayers' compliance through access to digital services	4.20			011	100%
C8.I.2	Improving tax and tax administration processes	196.40			011	100%
C8.I.3	Ensuring the capacity to respond to current and future information challenges, including in the context of the pandemic, through the digital transformation of Ministry of Finance / National Agency for Fiscal Administration	78.50			011	100%
C8.I.4	Establishment of electronic customs	28.10			011	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C8.I.5	Enhancing the budgetary programming mechanism	3.57			011	100%
C8.I.5	Enhancing the budgetary programming mechanism	0.43			108	100%
C8.I.6	Economic modelling instrument (Pension Reform Options Simulation Toolkit) to expand institutional capacity to forecast pension expenditures	0.40			011	100%
C8.I.8	Establishment of the National Development Bank - Other types of ICT infrastructure	9.00			055	100%
C8.I.9	Supporting the process of assessing pension files	1.27			011	100%
C8.I.10	Advanced e-services through digitalisation of the pension system	61.88			011	100%
C9.I.1	Digital platforms on legislative transparency, de-bureaucratisation and procedural simplification for business.	5.30			011	100%
C9.I.2d	Financial instruments for the private sector - Fund of funds for digitisation, climate action, and other areas of interest and Financial instruments for the private sector - Digitising SMEs	16.00			010	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C9.I.2d	Financial instruments for the private sector - Fund of funds for digitisation, climate action, and other areas of interest and Financial instruments for the private sector - Low carbon economy	33.00	027	100%		
C9.I.3a	Private sector aid schemes - Aid scheme for the digitalisation of SMEs	212.50			010	100%
C9.I.3a	Private sector aid schemes - Aid scheme for the digitalisation of SMEs - Investments in advanced technologies	44.00			021quater	100%
C9.I.4	Cross-border and multi-country projects - Low Power Processors and Semiconductor Chips	400.00			021quater	100%
C10.I.1	Sustainable urban mobility - Clean urban transport rolling stock	580.00	074	100%		
C10.I.1	Sustainable urban mobility - ITS	100.00			076	100%
C10.I.1	Sustainable urban mobility - Other ICT infrastructures	175.00			021ter	100%
C10.I.1	Sustainable urban mobility - Recharging points for electric vehicles	25.00	077	100%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C10.I.1	Sustainable urban mobility - Cycling lanes constructed	69.56	075	100%		
C10.I.2	Construction of housing for youth and for professionals in health and education - Construction of energy efficient buildings	57.31	025ter	40%		
C10.I.2	Construction of housing for youth and for professionals in health and education - Other types of ICT infrastructure	0.50			055	100%
C10.I.3	Renovation of public buildings to support better public service delivery by administrative territorial units	220.93	026bis	100%		
C10.I.3a	Renovation of public buildings to support better public service delivery by administrative territorial units	287.50	026bis	100%		
C10.I.4	Producing/updating in GIS format of spatial planning and urban planning documents	17.26			011	100%
C11.I.1	Promotion of the 12 touristic/ cultural routes	9.98			011	100%
C11.I.4	Construction of at least 236 km of cycling routes	24.30	075	100%		
C11.I.6	Establishment of digital system for cultural funding processes	3.75			011	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C11.I.7	Accelerating the digitalisation of film production and distribution	5.46			021bis	100%
C12.I.1	Pre-hospital medical infrastructure	10.97	025ter	40%		
C12.I.2	Public hospital infrastructure	11.19			095	100%
C12.I.2	Public hospital infrastructure	91.27	025ter	40%		
C12.I.3	Public hospitals	75.00	095	40%		
C12.I.3	Public hospitals	7.00			025ter	100%
C13.I.3	The establishment of the labour voucher system for domestic providers and service beneficiaries	4.03			055	100%
C14.R.1	Enhancing the quality of government decision-making	2.80			011	100%
C14.R.2	Increasing strategic governance for climate and sustainable development and environmental policies	5.23			011	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C14.R.3	Modernising human resources management in the public sector	5.00			011	100%
C14.R.9	Improve the procedural framework for the implementation of corporate governance principles in state-owned enterprises	1.46			011	100%
C14.I.5	Monitoring and implementation of the plan	12.84			011	100%
C15.I.1a	Construction and equipping of crèches of 80 crèches - construction of new energy efficient buildings	137.45	025ter	40%		
C15.I.1b	Construction and equipping of crèches of 30 crèches - construction of new energy efficient buildings	51.55	025ter	40%		
C15.I.2	Setting up, equipping and approving complementary services	0.26			012	100%
C15.I.4	Supporting educational establishments with medium and high risk of drop-outs - part of digitalisation	96.00			012	100%
C15.I.6	Building and equipping vocational campuses within regional consortia - Construction of new energy efficient buildings	140.00	025ter	40%		
C15.I.6	Building and equipping vocational campuses within regional consortia - IT services and applications for digital skills	16.90			012	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C15.I.8	Digital pedagogy training programme(s) for teaching staff	80.00			108	100%
C15.I.9	Digital equipment and technological resources for schools and extracurricular educational establishments	478.50			108	100%
C15.I.10	Green-schools network development and purchase of green minibuses - Energy renovation	9.14	026	40%		
C15.I.10	Green-schools network development and purchase of green minibuses - Construction of new energy efficient buildings	52.96	025ter	40%		
C15.I.10	Green-schools network development and purchase of green minibuses - Purchase of electric minibuses	200.00	074	100%		
C15.I.11	Provision of equipment for pre-university classrooms and school science laboratories/school cabinets - Part of digital laboratories	60.00			012	100%
C15.I.13	Equipping of IT laboratories in vocational education and training (VET) schools	9.00			012	100%
C15.I.14	Equipping of practice workshops in VET schools - Digitisation part	16.50			012	100%
C15.I.16	Digitisation of universities and their preparation for the digital professions of the future - Universities	234.00			108	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C15.I.17	Ensuring university infrastructure (accommodation, canteens, recreation facilities) - Construction of new energy efficient buildings	66.64	025ter	40%		
C15.I.17	Ensuring university infrastructure (accommodation, canteens, recreation facilities) - Energy renovation	69.16	026	40%		
C16.R.1	Creating a legal framework for the use of state land as acceleration areas for RES investments - digital tagging*	0.76			011	100%
C16.I.2	New capacities for electricity generation from renewable sources	460.00	029	100%		
C16.I.4	Grant Vouchers to accelerate the rollout of renewable energy by households	610.76	029	100%		
C16.I.5	Digitalisation and modernisation of the national electricity transmission network	29.56	029	100%		
C16.I.5	Digitalisation and modernisation of the national electricity transmission network*	11.20			010bis	100%
C16.I.5	Digitalisation and modernisation of the national electricity transmission network - Teletrans SA*	8.44			055	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C16.I.7	Grant Vouchers to support households' energy efficiency upgrades - Axis I - PV	156.97	029	100%		
C16.I.8	Contracts for Difference allocation	62.04	028	100%		
C16.I.9	Industrial chain of production and/or assembly and/or recycling of batteries, cells and photovoltaic panels (including ancillary equipment), production of raw materials used in the associated industry, and new electricity storage capacities – Electricity*	80.00	033	100%	033	40%
C16.I.10	Ensuring energy efficiency in the industrial sector	64.00	024ter	100%		

* Reforms and investments in the REPowerEU chapter are not taken into account when calculating the plan's contribution to the digital target requirement set by Regulation (EU) 2021/241.