EUROPEAN
COMMISSION

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ANNEX

ANNEX

to the

REPORT FROM THE COMMISSION

on the application in 2025 of Regulation (EC) No 1049/2001 regarding public access to European Parliament, Council and Commission documents

Statistics on the application of Regulation (EC) No 1049/2001

1. DOCUMENTS ENTERED IN THE REGISTER OF COMMISSION DOCUMENTS[1]

	C	COM	JOIN	OJ	P	PV	SEC	SWD	Total
2024	8 764	687	32	33	7	34	1 329	390	**11 276**
2025	8 376	1 091	44	39	14	38	1 145	527	**11 274**

2. PAGE VIEWS OF ACCESS-TO-DOCUMENTS WEBSITES ON EUROPA

	ACCESS-TO-DOCUMENTS WEBSITE ON EUROPA[2]	REGISTER OF COMMISSION DOCUMENTS[3]
2025	16 159	70 950

3. INITIAL APPLICATIONS RECEIVED AND HANDLED

	2021	2022	2023	2024	2025
Applications registered	8 420	7 410	7 274	6 938	6 434
Replies given based on Regulation (EC) No 1049/2001	8 280	7 503	6 469	5 542	4 471
Other replies	861	1,146	1,268	1,321	1,937

1 C – Commission autonomous acts, including delegated and implementing acts, other types of decisions etc.; COM – Commission proposals, recommendations, communications, reports etc.; JOIN – Commission and High Representative Joint Acts; OJ – Agendas of Commission meetings; P – Decisions by the President of the Commission; PV – Minutes of Commission meetings; SEC – Commission documents that cannot be classified in any of the other series; SWD – Commission staff working documents.

2 https://commission.europa.eu/about/service-standards-and-principles/transparency/how-access-commission-documents

3 https://ec.europa.eu/transparency/documents-register/

4. CONFIRMATORY APPLICATIONS RECEIVED AND HANDLED

	2021	2022	2023	2024	2025
Applications registered	355	418	599	641	697
Replies given based on Regulation (EC) No 1049/2001	247	296	366	305	384
Other replies	50	102	27	209	297

5. APPLICATIONS RECEIVED BY DIRECTORATE-GENERAL OR SERVICE

	INITIAL STAGE (%)		CONFIRMATORY STAGE (%)	
	2024	2025	2024	2025
Secretariat-General – SG	11.2	12.5	8.3	8.0
Reform and Investment Task Force – SG REFORM[4]	0	0.7	0	0.3
Legal Service – SJ	1.8	2.5	1.4	1.7
Directorate-General for Communication – DG COMM	0.5	0.4	0.2	0.1
Inspire, Debate, Engage and Accelerate Action – IDEA	0.2	0.1	0.3	0
Directorate-General for Budget – DG BUDG	0.8	1.4	0.8	0.9
Directorate-General for Human Resources and Security – DG HR	1.1	2.0	2.3	3.4
Directorate-General for Digital Services – DG DIGIT	0.4	1.0	0.2	0.6
Internal Audit Service – IAS	0	0.1	0	0
European Anti-Fraud Office[5] – OLAF	0.3	0.4	0	0.3
Directorate-General for Economic and Financial Affairs – DG ECFIN	1.2	1.1	0.6	1.1
Directorate-General for Internal Market, Industry, Entrepreneurship and SMEs – DG GROW	10.5	14.3	8.3	12.9
Directorate-General for Defence Industry and Space – DG DEFIS	0.7	1.5	1.1	1.3
Directorate-General for Competition – DG COMP	4.2	4.8	5	4.9
Directorate-General for Employment, Social Affairs	1.8	1.3	2.5	2.0

[4] The Reform and Investment Task Force (SG REFORM) was created in February 2025 by merging the Recovery and Resilience Task Force (SG RECOVER) and the Directorate-General for Structural Reform Support (DG REFORM).

[5] The data for the European Anti-Fraud Office include applications for access to documents related to its administrative activities, recorded in the same IT system (EASE) as the one other European Commission departments use. This report does not cover applications for access to documents concerning OLAF's investigative activities.

and Inclusion – DG EMPL				
Directorate-General for Agriculture and Rural Development – DG AGRI	2.1	2.0	2.7	1.4
Directorate-General for Mobility and Transport – DG MOVE	2.3	1.7	1.7	1.9
Directorate-General for Energy – DG ENER	3	3.5	4.4	4.2
Directorate-General for Environment – DG ENV	5.2	5.7	5	7.3
Directorate-General for Climate Action – DG CLIMA	3.6	2.6	2	0.7
Directorate-General for Research and Innovation – DG RTD	2.3	2.0	1.3	0.6
Directorate-General for Communications Networks, Content and Technology – DG CNECT	8	5.6	8.4	6.3
Joint Research Centre – JRC	0.3	0.4	0.2	0
Directorate-General for Maritime Affairs and Fisheries – DG MARE	1.1	1.2	1.9	0.6
Directorate-General for Financial Stability, Financial Services and Capital Markets Union – DG FISMA	3.1	2.5	3.7	2.2
Directorate-General for Regional and Urban Policy – DG REGIO	0.9	1.2	0.5	0.9
Directorate-General for Structural Reform Support – DG REFORM	0.2	0	0.5	0
Directorate-General for Taxation and Customs Union – DG TAXUD	2.2	3.1	1.7	2.0
Directorate-General for Education, Youth, Sport and Culture – DG EAC	0.8	0.8	0.5	0.6
Directorate-General for Health and Food Safety – DG SANTE	6.9	6.1	9.8	9.3
Health Emergency Preparedness and Response Authority – HERA	0.3	0.3	0.5	0.4
Directorate-General for Migration and Home Affairs – DG HOME	4.2	3.4	4.7	5.6
Directorate-General for Justice and Consumers – DG JUST	3	3.1	4.8	4.4
Directorate-General for Trade and Economic Security – DG TRADE	3	3.6	1.9	3.3
Directorate-General for Enlargement and Eastern Neighbourhood – DG ENEST[6]	0	1.8	0	2.6
Directorate-General for the Middle East, North Africa and the Gulf – DG MENA	0	1.1	0	2.2
Directorate-General for European Neighbourhood and Enlargement Negotiations – DG NEAR	5.4	0.1	8.4	0.9

[6] The Directorate-General for Enlargement and Eastern Neighbourhood (DG ENEST) started operating in February 2025 after the Directorate-General for European Neighbourhood and Enlargement Negotiations (DG NEAR) was divided into DG ENEST and the Directorate-General for the Middle East, North Africa and the Gulf (DG MENA).

Directorate-General for International Partnerships – DG INTPA	5.2	1.9	2	1.6
Directorate-General for European Civil Protection and Humanitarian Aid Operations – DG ECHO	0.6	0.5	0.3	0.3
Eurostat – ESTAT	0.3	0.2	0.3	0.1
Directorate-General for Interpretation – DG SCIC	0	0.1	0	0
Directorate-General for Translation – DGT	0.1	0.1	0	0
Publications Office of the European Union – OP	0.1	0.2	0	0.3
Service for Foreign Policy Instruments – FPI	0.6	0.5[7]	0.2	0
Office for the Administration and Payment of Individual Entitlements – PMO	0.3	0.3	0.3	0.7
Office for Infrastructure and Logistics in Brussels – OIB	0.4	0.2	0	0.1
Office for Infrastructure and Logistics in Luxembourg – OIL	0	0	0	0
European Personnel Selection Office – EPSO	0.2	0.4	1.6	2.0
Total (%)	**100**	**100**	**100**	**100**

6. SOCIAL AND OCCUPATIONAL PROFILE OF APPLICANTS[8]

	INITIAL STAGE (%)		CONFIRMATORY STAGE (%)	
	2024	**2025**	**2024**	**2025**
Academic institution/think tank	11.6	9.9	9.5	6
Company/business association	15.3	10.7	7.2	7
Journalist	15.1	15.2	20.1	21.1
Law firm/self-employed attorney	6.5	7.1	7.6	11.2
MEP/assistant MEP	0.5	0.6	0.5	2.7
Non-governmental organisation (NGO)	9.9	8.3	22.8	17.8
Member States under Regulation (EC) No 1049/2001	0.7	2.5	0	0

[7] Since the creation of the European External Action Service (EEAS), only documents of the Service for Foreign Policy Instruments (FPI) are held by the European Commission. Statistics on the FPI encompass some initial applications received by the European Peace Facility (EPF). The EPF is an off-budget instrument that enhances the EU's ability to act as a global security provider. Under Commission Decision C(2021) 2011, the European Commission agreed to act as administrator, accounting officer and internal auditor for assistance measures of the EPF. Seven such initial applications and no confirmatory applications were submitted to the European Commission in its capacity as administrator for assistance measures in 2025.

[8] Member State authorities is a category created in 2018 to reflect the fact that national authorities of Member States are entitled to submit applications for access to documents under Regulation (EC) No 1049/2001. Since the EASE application was created in September 2022, the social/occupational category field has become optional when submitting a request using the portal. This has resulted in the 'Unknown' category for applicants who left the social/occupational category blank.

(Sub)national authority	0.2	0.3	0.2	0.3
Not specified (citizens)	22.5	26.3	25.9	28.7
Unknown	17.8	19.3	6.2	5.2
Total (%)	**100**	**100**	**100**	**100**

7. GEOGRAPHICAL ORIGIN OF APPLICANTS

	INITIAL STAGE (%)		CONFIRMATORY STAGE (%)	
	2024	**2025**	**2024**	**2025**
Belgium	24.2	11	24.7	13.6
Bulgaria	0.4	0.8	0.8	1.6
Czech Republic	0.7	0.9	0.3	3
Denmark	2.1	2.8	0.9	2.7
Germany	16.7	18.2	15.6	10.8
Estonia	0.1	0.1	0.2	0.1
Ireland	2.6	4.6	5.9	4
Greece	1.4	2	4.7	1.4
Spain	10.8	7.9	6.1	14.8
France	9.1	8.4	5.6	7
Croatia	0.3	0.2	0.2	0
Italy	6.2	8.7	8	7.9
Cyprus	0	0.1	0	0.1
Latvia	0.1	0.2	0	0
Lithuania	0.2	0.3	0	0.3
Luxembourg	0.8	0.4	0	0.4
Hungary	0.5	1.8	1.7	0.7
Malta	0.8	0.2	0.6	0.1
The Netherlands	5.7	4.8	9.8	9.8
Austria	1.4	1.5	0.9	0.9
Poland	2.3	4.2	2	3.4
Portugal	1.1	0.7	1.9	0.3
Romania	0.7	2.9	0.3	1.2
Slovenia	0.2	0.3	0	0.1
Slovakia	0.4	0.6	0.2	0.1
Finland	0.9	1.4	1.1	1.6
Sweden	1.6	1.7	0.8	1.9
Non-EU countries	8.8	13.5	7.7	12.1

Total (%)	**100**	**100**	**100**	**100**

8. LEVEL OF ACCESS GRANTED TO THE DOCUMENTS REQUESTED AT THE INITIAL STAGE

	2025	
	No	**%**
Full access	5 198	28.5
Partial access	8 891	48.7
Access refused	4 150	22.8
Total	**18 239**	**100**

9. LEVEL OF ACCESS GRANTED TO THE DOCUMENTS REQUESTED AT THE CONFIRMATORY STAGE

	2025	
	No	**%**
Full revision – full access	250	19.5
Partial revision – partial access	594	46.3
Confirmation of initial reply – no (further partial) access	440	34.3
Total	**1 284**	**100**

10. EXCEPTIONS APPLIED TO THE DOCUMENTS REQUESTED[9]

Exceptions laid down in Article 4 of Regulation (EC) No 1049/2001	**INITIAL STAGE (2025)**		**CONFIRMATORY STAGE (2025)**	
	No	**%**	**No**	**%**
4(1)(a)1. – public security	1 109	6.1	67	3.8
4(1)(a)2. – defence and military matters	361	2	2	0.1
4(1)(a)3. – international relations	1 018	5.6	74	4.2
4(1)(a)4. – financial, monetary or economic policy of the EU or a Member State	149	0.8	9	0.5

[9] These statistics cover the individual exceptions made to (partially) protect the documents access to which was requested based on Article 4 of Regulation (EC) No 1049/2001. Since the exceptions can be cumulative, some documents were counted more than once.

4(1)(b) – privacy and the integrity of the individual	9 947	54.6	760	42.8
4(2)1. – commercial interests	2 522	13.9	158	8.9
4(2)2. – court proceedings and legal advice	432	2.4	179	10.1
4(2)3. – purpose of inspections, investigations and audits	1 456	8	381	21.5
4(3)1. – ongoing decision-making process	1 010	5.5	123	6.9
4(3)2. – closed decision-making process	205	1.1	21	1.2
Total	**18 209**	**100**	**1 774**	**100**