EUROPEAN
COMMISSION

Brussels, 5.12.2016
COM(2016) 754 final

REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL

2009-2015 report on the financial situation of the unemployment benefit scheme for former members of the temporary or contract staff and accredited parliamentary assistants who are unemployed after the termination of their service in a European Union institution

REPORT FROM THE COMMISSION TO THE COUNCIL AND PARLIAMENT

2009-2015 report on the financial situation of the unemployment benefit scheme for former members of the temporary or contract staff and accredited parliamentary assistants who are unemployed after the termination of their service in a European Union institution

SUMMARY

In accordance with the Regulations relating to the Conditions of Employment of Other Servants (CEOS), the Community unemployment allowance is intended for former members of the contract staff (CAs), parliamentary assistants (APAs) or temporary staff (TAs) who are involuntarily unemployed (thus excluding, for example, staff who have resigned). It is paid in addition to any national unemployment benefit.

The allowances are paid from the Special Unemployment Fund, which is financed partly by contributions from the staff who would be eligible to benefit from the allowance and partly by contributions from the employer.

The eligibility conditions for the allowance, categories of beneficiaries and contribution rates have undergone significant changes which have rocked the foundations of the original system, in particular the Fund's cash balance.

2004 reform:

The reform of the Staff Regulations of Officials and the Conditions of Employment of Other Servants (CEOS) of the European Union, which entered into force on 1 May 2004, brought into the CEOS a new category of staff engaged under contract (i.e. contract staff - CA) along with new rules governing contributions to the Unemployment Fund (in particular an increase in the personal share of the contribution from 0.4 % to 0.81 %).

Period from 2009-2015:

Council Regulation No 160/2009 of 23 February 2009 (OJ L 55 of 27 February 2009) extended Unemployment Fund cover to accredited parliamentary assistants (APAs). On this occasion no changes were made to the arrangements governing the Unemployment Fund or to the amount of the contribution.

In 2009, the Unemployment Fund reported a deficit of EUR 4.3 million, which fell to EUR 2.6 million in 2010. Between 2011 and 2013 the deficit shrank significantly, falling to EUR 1 million by the end of 2013. During that period, the Unemployment Fund's accumulated reserves dropped from EUR 16.1 million at the beginning of 2009 to EUR 2 million at the end of 2015. The reasons for this volatility are numerous and include the:

- Increase in the number of members (+ 42 %)
- Increase in the number of monthly unemployment allowances paid (+ 9 %)
- Increase in the number of temporary staff (TAs) receiving the allowance in relation to the number of TA staff in active employment (up from 2.56 % in 2009 to 2.90 % in 2015)
- Reduction in the number of contract staff (CAs) receiving the allowance in relation to the number of CA staff in active employment (down from 5.86 % in 2009 to 1.83 % in 2015)
- Introduction of the APA category (share of APA beneficiaries in 2015: 8.4 %)
- Increase of the average monthly allowance from EUR 1 980 in 2009 to EUR 2 063 in 2010. This upward trend was reversed in 2011 and 2012, bottoming out at EUR 1 908.

The trend reversed again from 2013, with the average allowance rising to EUR 2 551 in 2015, having peaked at EUR 2 582 in 2014. Sharp increases in the average APA allowance can be seen between 2011 and 2015. It rose from EUR 2 096 in 2011 to EUR 2 898 in 2014 before dropping back to EUR 2 525 in 2015.

- Increase in the average number of months in which recipients received the allowance, up from 6.9 months in 2009 to 10 months in 2015, which translates as a 45 % increase in the duration of payment of the benefit.
- Significant reduction in the deficit in 2012 thanks to exceptional revenue from the EUIPO Agency, which repaid EUR 1.2 million following the reinstatement of some twenty members of staff following a court order.

2014 reform and outlook:

The reform of the Staff Regulations of Officials and Conditions of Employment of Other Servants (CEOS) of the European Union, which entered into force on 1 January 2014, increased the maximum duration of contracts of employment of Article 3b contract staff from 3 years to 6.

This change to the maximum contract duration led to a drop in the number of Unemployment Fund beneficiaries in 2014. The moderating impact will, however, start to wear off from 2017.

Furthermore, it was not enough to counterbalance the significant increase in the number of European Parliament beneficiaries following the start of the new legislative term in 2014. More than 600 parliamentary assistants (APAs) and 200 temporary staff (TAs) swelled the numbers of unemployment insurance recipients in July 2014.

Article 28a(11) and Article 96(11) of the Conditions of Employment of Other Servants of the European Union (CEOS), as amended in 2013, provide for the submission of a report by the Commission every two years on the financial situation of the unemployment insurance scheme. Moreover, independently of this report, the Commission may, by means of delegated acts in accordance with Articles 111 and 112 of the Staff Regulations, adjust the contributions provided for in Article 28a(7) and Article 96(7) of the CEOS if this is necessary in the interests of the balance of the scheme.

1 REGULATORY FRAMEWORK

1.1 Description of the scheme

The reform of the Staff Regulations of Officials and Conditions of Employment of Other Servants (CEOS) of the European Union, which entered into force on 1 May 2004, amended the legal texts governing eligibility for the Unemployment Fund and the rules on contributing to the Fund that had applied since 1985. The changes can be summarised as follows:

Before May 2004	After May 2004
cover against the risk of unemployment solely for temporary staff (TA) leaving the service.	a new category of staff engaged under contract (i.e. contract staff (CA)) benefitting from cover against the risk of unemployment.
a 0.4 % personal contribution and 0.8 %	new rules on contributions to the

employer's contribution.	Unemployment Fund (i.e. a 0.81 % personal contribution and 1.62 % employer's contribution and a lump-sum allowance of EUR 919.02 for contract staff and EUR 1 254.77 for temporary staff).
entitlement to unemployment benefits limited to a maximum of 24 months.	entitlement to unemployment benefit is limited to a third of the period spent in active employment as a member of the temporary staff (AT), contract staff (AC) or as a parliamentary assistant (APA), and may not exceed 36 months. The allowance is capped from the 7th month of unemployment and the minimum allowance has been increased.

The table below shows the maximum and minimum amounts payable to the different categories of staff:

amounts in EUR on 1 January 2016

	TA	**CA**	**APA**
Maximum (as from the 7th month)	2 760.49	2 070.35	2 142.90
Minimum	1 380.24	1 035.18	910.74

Abatements and maximum and minimum amounts payable are updated in the same way as salaries.

Any family allowances due are paid in addition to the unemployment benefit. The contribution to the Joint Sickness Insurance Scheme (JSIS) of the European Union (5.1 % of the beneficiary's basic reference salary) is paid by the Unemployment Fund.

1.2 Legal references

- Article 28a of the Conditions of Employment of Other Servants of the European Union (CEOS) as amended by Regulation No 1023/2013 of the European Parliament and of the Council of 22 October 2013.
- Article 96 of the Conditions of Employment of Other Servants of the European Union (CEOS) and Article 5 of the Annex to the CEOS as amended by Regulation No 1023/2013 of the European Parliament and of the Council of 22 October 2013.
- Articles 135 and 136 of the CEOS as amended by Regulation No 1239/2010 of the European Parliament and of the Council of 20 December 2010 (OJ L 338, 22.12.2010).
- Article 65(1) of the Staff Regulations on the adjustment of remuneration and other amounts.
- Commission Regulation No 91/88 of 13 January 1988 laying down provisions for implementing Article 28a of the Conditions of Employment of Other Servants of the European Union (OJ L 11, 15.1.1989).
- Commission Rules of 14 July 1988, common accord having been recorded by the President of the Court of Justice of the European Communities on 4 July 1989, laying down the detailed arrangements for applying the provisions relating to the grant of the

unemployment allowance to members of the temporary staff, implementing Article 28a (10) of the Conditions of Employment of Other Servants of the European Union.

2 FINANCIAL POSITION AND CASH BALANCE OF THE UNEMPLOYMENT FUND 2009-2015

The two sections below show how the Unemployment Fund has evolved, specifically as regards expenditure and revenue.

The amounts entered under the heading 'unemployment allowances' systematically include the basic unemployment allowance, any family allowances and the effect of the weighting (for the original scheme only). Any social benefits received at national level (including unemployment benefits, family allowances, sickness benefits, maternity benefits, etc.) are deducted. Since the contribution to the JSIS, as indicated under point '1.1 Description of the scheme', is not charged to the recipient of the unemployment allowance, it is financed by the Unemployment Fund (5.1 % of the basic reference salary of the beneficiary).

The Unemployment Fund uses two management instruments for its revenue and expenditure:

- a current account for collecting revenue and paying allowances;
- term accounts for investing accumulated surpluses.

2.1 Cash balance: operating results and accumulated balances 2009-2015

With cash-based accounting, revenue and expenditure are recorded when revenue is earned or expenditure incurred.

Table 1 provides a summary of revenue and expenditure as entered in the accounts and the resulting current account balance. Note that adjustments were made in 2014 to the JSIS contributions due in the period 2009-2013.

TABLE 1: UNEMPLOYMENT FUND - CASH BALANCE - Operating results (2009-2015)

Description		2009 EUR	2010 EUR	2011 EUR	2012 EUR	2013 EUR	2014 EUR	2015 EUR
A. Expenditure								
1. Unemployment allowances	a	15.629.061,27	16.499.622,63	17.466.957,65	16.896.895,27	19.614.428,00	21.183.395,85	21.473.325,97
2. Contributions to the JSIS	b	1.541.084,22	1.336.619,52	1.356.564,94	1.418.251,42	1.188.130,27	1.643.029,41	2.494.181,69
3. Contribution to the JSIS (correction)							1.309.731,17	
Total expenditure	**d=Σa-c**	**17.170.145,49**	**17.836.242,15**	**18.823.522,59**	**18.315.146,69**	**20.802.558,27**	**24.136.156,43**	**23.967.507,66**
B. Revenue								
1. European Commission	e	4.894.546,00	4.953.443,30	4.648.897,19	4.463.116,26	4.448.373,71	4.863.000,31	5.204.181,70
2. European Parliament	f	1.741.579,77	2.511.804,83	2.784.745,51	3.092.314,83	2.736.327,57	3.270.057,75	3.194.779,46
3. European Ombudsman	g	60.521,73	58.519,49	62.495,13	55.338,31	61.723,90	34.872,11	37.817,22
4. Council of Ministers	h	229.123,40	250.806,29	179.454,64	178.247,69	180.942,91	209.423,05	193.271,85
5. Court of Justice	i	827.511,91	795.251,30	842.379,04	809.053,42	854.184,06	937.889,43	938.951,69
6. Court of Auditors	j	189.400,97	181.846,42	194.205,38	185.868,42	186.096,75	207.492,41	223.336,76
7. Economic and Social Committee	k	131.985,15	103.775,29	115.657,48	104.375,79	89.708,18	101.240,26	97.441,41
8. Committee of the Regions	l	112.958,60	101.690,63	91.786,29	108.683,90	121.672,46	85.259,11	102.521,15
9. EEAS	m			444.530,96	725.028,72	878.512,10	962.514,31	980.177,92
10. Agencies	n	5.172.825,66	5.937.274,11	9.012.247,93	8.567.450,59	9.581.489,40	9.945.646,15	10.749.215,74
Total revenue	**o=Σe-n**	**13.360.453,19**	**14.894.411,66**	**18.376.399,55**	**18.289.477,93**	**19.139.031,04**	**20.617.394,89**	**21.721.694,90**
C. Accounting corrections	p	378,95	210,47	141,34	-555,82	615,99		
D. Operating results	**q=o-d+p**	**-3.809.313,35**	**-2.941.620,02**	**-446.981,70**	**-26.224,58**	**-1.662.911,24**	**-3.518.761,54**	**-2.245.812,76**

Table 2 shows the evolution of the Unemployment Fund's financial assets both in the current account incorporated in the European Commission's accounting system (part I) and in the investment accounts managed by DG ECFIN (part II). The third part shows the total accumulated surpluses for the two accounts (part III).

TABLE 2:	UNEMPLOYMENT FUND - CASH BALANCE - Evolution of the accumulated balance (2008-2015)								
Description		**2008 EUR**	**2009 EUR**	**2010 EUR**	**2011 EUR**	**2012 EUR**	**2013 EUR**	**2014 EUR**	**2015 EUR**
I. Current account									
A. Operating results	a	-875.375,30	-3.809.313,35	-2.941.620,02	-446.981,70	-26.224,58	-1.662.911,24	-3.518.761,54	-2.245.812,76
B. Current account balance at 01/01	b	1.997.614,25	1.122.238,95	1.362.925,60	2.421.305,58	1.974.323,88	1.946.920,46	2.284.009,22	1.765.247,68
C. Fixed-term investment of surpluses (	c	0,00							
Recovery of funds invested (+)	c	0,00	4.050.000,00	4.000.000,00	0,00	0,00	2.000.000,00	3.000.000,00	2.500.000,00
D. Current account balance at 31/12	**d=a+b+c**	**1.122.238,95**	**1.362.925,60**	**2.421.305,58**	**1.974.323,88**	**1.948.099,30**	**2.284.009,22**	**1.765.247,68**	**2.019.434,92**
II. Fixed-term investments									
E. Financial investments at 01/01	e	14.361.095,20	15.040.742,29	11.254.377,44	7.341.814,97	7.444.297,52	7.498.474,35	5.510.176,41	2.510.176,41
F. Transfers from (+) and		0,00							
to (-) the current account	f		-4.050.000,00	-4.000.000,00	0,00	0,00	-2.000.000,00	-3.000.000,00	-2.500.000,00
G. Bank interest	g	679.276,42	263.584,56	87.462,53	102.508,97	54.211,83	11.702,06		
H. Banking operations	h	370,67	50,59	-25,00	-26,42	-35,00			
I. Financial investments at 31/12	**i=**	**15.040.742,29**	**11.254.377,44**	**7.341.814,97**	**7.444.297,52**	**7.498.474,35**	**5.510.176,41**	**2.510.176,41**	**10.176,41**
III. Accumulated surplus	**j=d+i**	**16.162.981,24**	**12.617.303,04**	**9.763.120,55**	**9.418.621,40**	**9.446.573,65**	**7.794.185,63**	**4.275.424,09**	**2.029.611,33**

Compared to the reference year (2009), it is evident that the accumulated surplus has been declining year-on-year. The relative stability of the Fund in 2012 is due to the reimbursement by EUIPO of the unemployment benefits received by the staff who were reinstated.

Between 2009 and 2015, the accumulated surplus fell by 87 %.

Table 3 presents an overview of the accumulated balance between 2008 and 2015.

TABLE 3	UNEMPLOYMENT FUND - ACCUMULATED BALANCE (2008-2015)							
DESCRIPTION	**2008 EUR**	**2009 EUR**	**2010 EUR**	**2011 EUR**	**2012 EUR**	**2013 EUR**	**2014 EUR**	**2015 EUR**
Current account	1.122.239	1.362.926	2.421.306	1.974.324	1.948.099	2.284.009	1.765.248	2.019.435
Investments	15.040.742	11.254.377	7.341.815	7.444.298	7.498.474	5.510.176	2.510.176	10.176
Total	**16.162.981**	**12.617.303**	**9.763.121**	**9.418.621**	**9.446.574**	**7.794.186**	**4.275.424**	**2.029.611**

2.2 Financial position: operating results 2009-2015

With accrual accounting, transactions are recorded so that they can be attached to the year to which they relate. Thus, some of the receipts entered in the accounts at the start of year N are amounts deducted from salaries at the end of year N-1, and some of the unemployment allowance

payments made and entered at the start of year N cover periods of unemployment at the end of year N-1. For accounting purposes, these transactions are booked against the budget year N-1.

Table 4 sets out the revenue and expenditure according to this principle and therefore depicts the Unemployment Fund's financial position on an accrual basis.

TABLE 4	**UNEMPLOYMENT FUND - FINANCIAL POSITION**							
	Operating results (2009-2015)							
Description		**2009**	**2010**	**2011**	**2012**	**2013**	**2014**	**2015**
		EUR	**EUR**	**EUR**	**EUR**	**EUR**	**EUR**	**EUR**
A. Expenditure								
1. Unemployment allowances	a	16.253.795,50	16.841.534,08	16.972.413,16	17.686.201,21	18.387.449,16	23.261.989,94	22.824.467,87
2. Contribution to the JSIS	b	1.288.799,91	1.336.619,52	1.356.564,94	1.418.251,42	1.501.348,68	1.959.101,85	1.858.385,28
3. Contribution to the JSIS (correction)	b	186.567,72	242.345,40	300.575,63	323.306,13	256.936,29		
Total expenditure	**d=a+b**	**17.729.163,13**	**18.420.499,00**	**18.629.553,73**	**19.427.758,76**	**20.145.734,13**	**25.221.091,79**	**24.682.853,15**
B. Revenue								
1. European Commission	e	4.894.546,00	5.020.949,26	4.581.391,23	4.463.116,26	4.448.373,71	4.863.000,32	5.204.181,70
2. European Parliament	f	1.828.328,71	2.586.058,14	2.717.646,11	3.092.314,83	2.992.169,14	3.014.216,18	3.194.779,46
3. European Ombudsman	g	56.190,84	59.537,98	60.904,33	55.338,31	61.723,90	34.872,11	34.603,31
4. Council of Ministers	h	210.910,63	255.327,32	173.009,84	178.247,69	180.942,91	209.423,05	193.271,85
5. Court of Justice	i	764.240,92	808.497,25	820.954,60	809.053,42	854.184,06	937.889,43	938.951,69
6. Court of Auditors	j	173.638,05	185.118,55	189.349,22	185.868,42	186.096,75	207.492,41	223.336,76
7. Economic and Social Committee	k	120.979,35	113.612,89	104.585,11	104.375,79	89.708,18	101.240,26	97.441,41
8. Committee of the Regions	l	104.013,85	103.430,10	97.102,43	108.683,90	121.672,46	85.259,11	102.521,15
9. EEAS	m			442.882,65	725.028,72	860.027,72	962.514,31	980.177,92
10. Agencies	n	5.302.246,64	6.701.759,40	7.898.427,25	8.468.954,35	9.325.699,93	9.968.578,23	10.709.568,57
Total revenue	**o=Σe-n**	**13.455.094,99**	**15.834.290,89**	**17.086.252,77**	**18.190.981,69**	**19.120.598,76**	**20.384.485,41**	**21.678.833,82**
C. Accounting corrections	p	378,95	210,47	141,34	555,82	615,99		
D. Current balance	**q=o-d+p**	**-4.273.689,19**	**-2.585.997,64**	**-1.543.159,62**	**-1.236.221,25**	**-1.024.519,38**	**-4.836.606,38**	**-3.004.019,33**

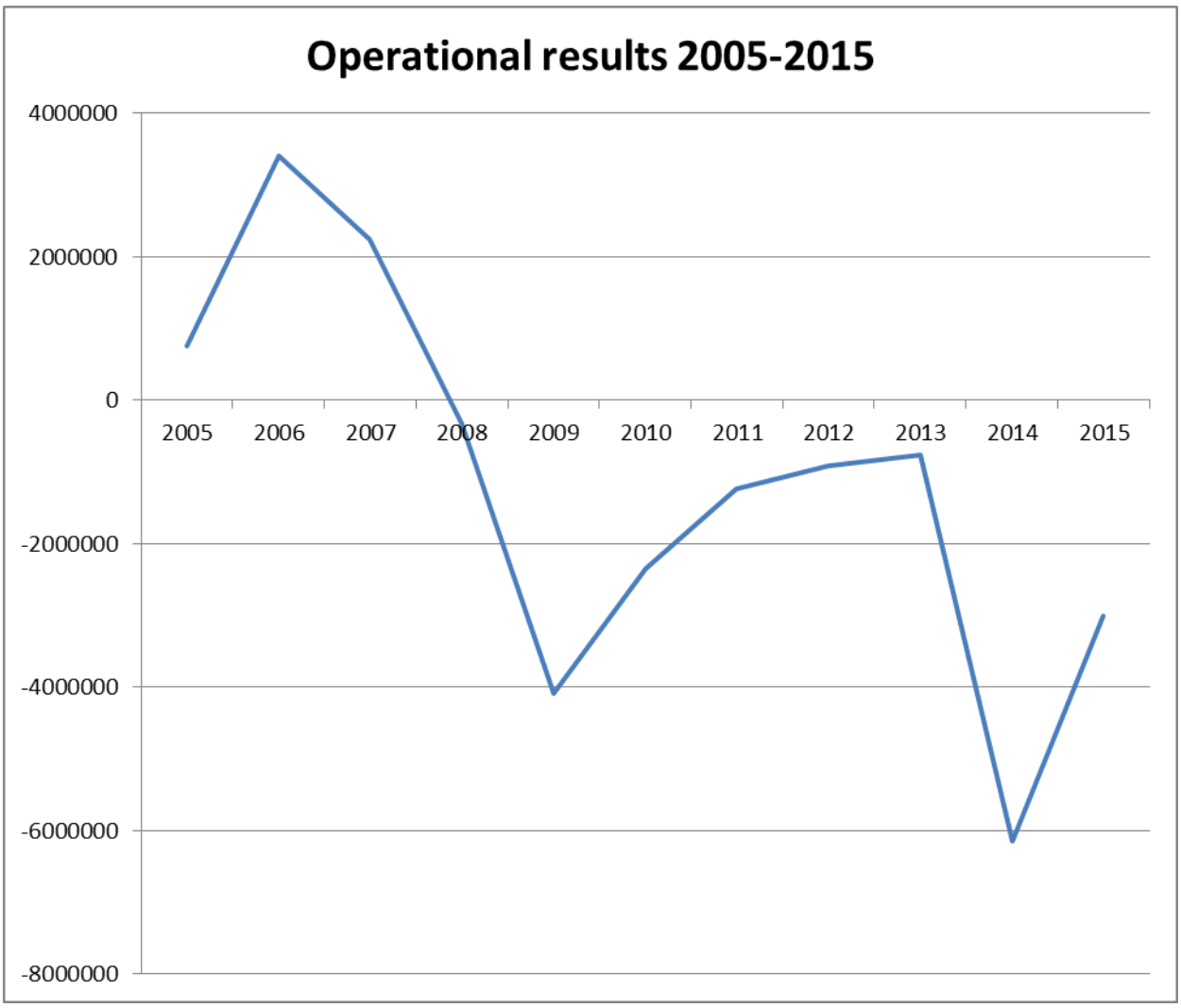
Revenue and expenditure have increased significantly since 2009. This upward trend is mainly due to:

- the establishment of new agencies and an overall increase in staff numbers in the agencies;
- the introduction of a new category of staff (contract staff (CA)) in 2004;
- the inclusion of parliamentary assistants in the scheme in 2009.

The impact on expenditure is significant only from 2007, when the first contract staff contracts expired, rendering the individuals concerned eligible for unemployment benefit. Expenditure then increased steadily until 2014 before dipping slightly in 2015.

The Fund's deficit reached EUR 4.3 million in 2009 and gradually decreased in subsequent years to: EUR 2.6 million in 2010, EUR 1.5 million in 2011, EUR 1.2 million in 2012 and EUR 1 million in 2013. In 2014, the deficit soared to EUR 4.8 million. This was due to the increase in the number of APAs receiving unemployment benefit. This effect tailed off in 2015, when the deficit fell to EUR 3 million.

The graph below sets out the situation described above.



2.3 Financial position: breakdown of expenditure and revenue by institution and for all the agencies 2009-2015

Table 5 provides a breakdown of expenditure and revenue by institution and for all the agencies and Offices. The first part of the table provides the absolute amounts, while the second part shows the amounts as percentages of total expenditure and revenue. The effect of the end of the EP's parliamentary term is particularly visible, with a substantial increase in expenditure relating to the EP of over EUR 8 million between 2013 and 2014. In 2015, expenditure remained high but was nevertheless lower than in 2014.

Leaving aside the European External Action Service (EEAS), for which it remains difficult to carry out a detailed analysis owing to a lack of data over time, only the agencies have contributions exceeding expenditure. This situation is mainly attributable to the fact that most staff members have indefinite term contracts. However, it should be noted that expenditure on agency staff increased significantly over the period 2013-2015.

TABLE 5 **UNEMPLOYMENT FUND - FINANCIAL POSITION**

Breakdown of expenditure and revenue by institution (2009-

Year	2009		2010		2011		2012		2013		2014		2015	
Heading	**Expenditure**	**Revenue**	**Expenditure**	**Revenue**	**Expenditure**	**Revenue**	**Expenditure**	**Revenue**	**Expenditure**	**Revenue**	**Expenditure**	**Revenue**	**Expenditure**	**Revenue**
INSTITUTION														
I. In Euros														
A. European Commission	11.863.983,91	4.894.546,00	11.142.342,22	5.020.949,26	10.806.515,42	4.581.391,23	12.154.161,41	4.463.116,26	11.025.462,68	4.448.373,71	7.912.554,03	4.863.000,32	6.317.342,24	5.204.181,70
B. European Parliament	1.312.738,04	1.828.328,71	2.614.866,94	2.586.058,14	2.583.108,49	2.717.646,11	2.683.317,89	3.092.314,83	2.707.564,65	2.992.169,14	11.176.441,26	3.014.216,18	10.066.513,69	3.194.779,46
C. European Ombudsman	42.279,94	56.190,84	26.028,66	59.537,98	42.307,89	60.904,33	95.186,61	55.338,31	58.244,43	61.723,90	45.314,41	34.872,11	24.903,50	34.603,31
D. Council of Ministers	169.606,77	210.910,63	199.892,92	255.327,32	592.446,61	173.009,84	525.534,04	178.247,69	430.602,68	180.942,91	318.316,29	209.423,05	791.534,13	193.271,85
E. Court of Justice	432.355,61	764.240,92	488.752,73	808.497,25	635.982,57	820.954,60	645.820,69	809.053,42	538.838,02	854.184,06	643.691,04	937.889,43	641.978,12	938.951,69
F. Court of Auditors	123.276,21	173.638,05	193.515,90	185.118,55	242.101,36	189.349,22	111.561,15	185.868,42	195.126,60	186.096,75	222.919,97	207.492,41	106.630,04	223.336,76
G. Economic and Social Committee	424.185,79	120.979,35	473.652,85	113.612,89	323.723,76	104.585,11	312.283,48	104.375,79	391.877,27	89.708,18	290.180,89	101.240,26	320.095,64	97.441,41
H. Committee of the Regions	294.914,93	104.013,85	442.657,53	103.430,10	414.915,22	97.102,43	304.938,42	108.683,90	382.701,48	121.672,46	191.629,93	85.259,11	140.871,50	102.521,15
I. EEAS					11.833,96	442.882,65	76.809,55	725.028,72	112.904,98	860.027,72	177.772,20	962.514,31	251.692,16	980.177,92
J. Agencies	2.879.254,23	5.302.246,64	2.596.443,85	6.701.759,40	2.676.042,82	7.898.427,25	2.194.839,39	8.468.954,35	4.045.475,05	9.325.699,93	5.552.002,93	9.968.578,23	6.021.292,13	10.709.568,57
Total	**17.542.595,41**	**13.455.094,99**	**18.178.153,60**	**15.834.290,89**	**18.328.978,10**	**17.086.252,77**	**19.104.452,63**	**18.190.981,69**	**19.888.797,84**	**19.120.598,76**	**26.530.822,96**	**20.384.485,41**	**24.682.853,15**	**21.678.833,82**
II. As a % of the total														
A. European Commission	67,63%	36,38%	61,30%	31,71%	58,96%	26,81%	63,62%	24,53%	55,44%	23,26%	29,82%	23,86%	25,59%	24,01%
B. European Parliament	7,48%	13,59%	14,38%	16,33%	14,09%	15,91%	14,05%	17,00%	13,61%	15,65%	42,13%	14,79%	40,78%	14,74%
C. European Ombudsman	0,24%	0,42%	0,14%	0,38%	0,23%	0,36%	0,50%	0,30%	0,29%	0,32%	0,17%	0,17%	0,10%	0,16%
D. Council of Ministers	0,97%	1,57%	1,10%	1,61%	3,23%	1,01%	2,75%	0,98%	2,17%	0,95%	1,20%	1,03%	3,21%	0,89%
E. Court of Justice	2,46%	5,68%	2,69%	5,11%	3,47%	4,80%	3,38%	4,45%	2,71%	4,47%	2,43%	4,60%	2,60%	4,33%
F. Court of Auditors	0,70%	1,29%	1,06%	1,17%	1,32%	1,11%	0,58%	1,02%	0,98%	0,97%	0,84%	1,02%	0,43%	1,03%
G. Economic and Social Committee	2,42%	0,90%	2,61%	0,72%	1,77%	0,61%	1,63%	0,57%	1,97%	0,47%	1,09%	0,50%	1,30%	0,45%
H. Committee of the Regions	1,68%	0,77%	2,44%	0,65%	2,26%	0,57%	1,60%	0,60%	1,92%	0,64%	0,72%	0,42%	0,57%	0,47%
I. EEAS					0,06%	2,59%	0,40%	3,99%	0,57%	4,50%	0,67%	4,72%	1,02%	4,52%
J. Agencies	16,41%	39,41%	14,28%	42,32%	14,60%	46,23%	11,49%	46,56%	20,34%	48,77%	20,93%	48,90%	24,39%	49,40%
Total	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**	**100,00%**

3 STUDY OF MEMBERS, BENEFICIARIES AND ALLOWANCES PAID

3.1 Number of members and average contribution

Table 6 shows the number of TA and CA staff paying into the Unemployment Fund who were in active service on 31 December of each year.

The number of CA and TA staff increased by 40 % and by 23 % respectively from 2009 to 2015. The first APA beneficiaries appeared in 2011.

Between 2009 and 2015, the number of members in all three staff categories combined rose by 43 %.

Table 6 **NUMBER OF MEMBERS OF THE UNEMPLOYMENT FUND**
TA, APA and CA in service at 31 December

INSTITUTION	Year	Year	2009			2010			2011				2012				2013				2014				2015			
	Type	Type	TA	CA	TOT	TA	CA	TOT	TA	CA	APA	TOT	TA	CA	APA	TOT	TA	CA	APA	TOT	TA	CA	APA	TOT	TA	CA	APA	TOT
	Grade	Function Group	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----
	TA	CA																										
I. European Commission	AD	IV	802	1.928	2.730	660	1.921	2.581	562	1.719		2.281	501	1.631		2.132	508	1.573		2.081	515	1.887		2.402	532	2.144		2.676
	AST	III	1.180	1.054	2.234	1.022	982	2.004	740	1.027		1.767	545	1.015		1.560	519	979		1.498	447	1.138		1.585	342	1.199		1.541
	AST-C	II		2.123	2.123		2.123	2.123		2.314		2.314		2.367		2.367		2.366		2.366	167	2.539		2.706	218	2.448		2.666
		I		792	792		839	839		828		828		839		839		855		855		844		844		831		831
	Total	**Total**	**1.982**	**5.897**	**7.879**	**1.682**	**5.865**	**7.547**	**1.302**	**5.888**		**7.190**	**1.046**	**5.852**		**6.898**	**1.027**	**5.773**		**6.800**	**1.129**	**6.408**		**7.537**	**1.092**	**6.622**		**7.714**
II. Other Institutions																												
A. European Parliament	AD	IV	457	135	592	452	151	603	443	175	295	913	438	213	456	1.107	492	178	406	1.076	436	191	323	950	444	228	318	990
	AST	III	504	133	637	487	112	599	492	134	793	1.419	485	163	1.121	1.769	573	169	966	1.708	535	197	767	1.499	547	218	851	1.616
	AST-C	II		202	202		214	214		234	420	654		262	589	851		221	496	717	6	218	394	618	22	233	442	697
		I		167	167		168	168		181	193	374		189	224	413		274	203	477		580	161	741		748	178	926
	Total	**Total**	**961**	**637**	**1.598**	**939**	**645**	**1.584**	**935**	**724**	**1.701**	**3.360**	**923**	**827**	**2.390**	**4.140**	**1.065**	**842**	**2.071**	**3.978**	**977**	**1.186**	**1.645**	**3.808**	**1.013**	**1.427**	**1.789**	**4.229**
B. European Ombudsman	AD	IV	28	1	29	26	3	29	25	1		26	21	1		22	13	2		15	12			12	11	2		13
	AST	III	20	0	20	21	0	21	21	0		21	23	1		24	16	1		17	15	2		17	13	2		15
	AST-C	II		3	3		1	1		1		1		3		3		3		3		3		3		3		3
		I		1	1		2	2		2		2		2		2		2		2		3		3		3		3
	Total	**Total**	**48**	**5**	**53**	**47**	**6**	**53**	**46**	**4**		**50**	**44**	**7**		**51**	**29**	**8**		**37**	**27**	**8**		**35**	**24**	**10**		**34**
C. Council of Ministers	AD	IV	85	0	85	96	12	108	60	22		82	61	34		95	66	26		92	51	29		80	33	36		69
	AST	III	79	0	79	60	3	63	44	5		49	19	6		25	35	7		42	48	6		54	31	15		46
	AST-C	II		0	0		11	11		22		22		30		30		21		21	30	22		52	38	38		76
		I		87	87		94	94		97		97		103				117		117		121		121		119		119
	Total	**Total**	**164**	**87**	**251**	**156**	**120**	**276**	**104**	**146**		**250**	**80**	**173**		**150**	**101**	**171**		**272**	**129**	**178**		**307**	**102**	**208**		**310**
D. Court of Justice	AD	IV	288	17	305	275	11	286	292	18		310	273	10		283	315	6		321	311	11		322	333	20		353
	AST	III	302	13	315	293	19	312	294	13		307	272	23		295	268	34		302	220	29		249	220	37		257
	AST-C	II		9	9		14	14		15		15		13		13		20		20	42	20		62	57	17		74
		I		66	66		69	69		68		68		71		71		73		73		77		77		80		80
	Total	**Total**	**590**	**105**	**695**	**568**	**113**	**681**	**586**	**114**		**700**	**545**	**117**		**662**	**583**	**133**		**716**	**573**	**137**		**710**	**610**	**154**		**764**
E. Court of Auditors	AD	IV	47	6	53	55	1	56	55	4		59	53	2		55	55	1		56	67	6		73	70	8		78
	AST	III	45	4	49	49	3	52	56	1		57	51	1		52	56	2		58	43	2		45	43	4		47
	AST-C	II		16	16		13	13		11		11		15		15		14		14	8	13		21	10	12		22
		I		35	35		32	32		41		41		41		41		42		42		41		41		39		39
	Total	**Total**	**92**	**61**	**153**	**104**	**49**	**153**	**111**	**57**		**168**	**104**	**59**		**163**	**111**	**59**		**170**	**118**	**62**		**180**	**123**	**63**		**186**
F. Economic and Social Committee	AD	IV	41	10	51	35	5	40	37	12		49	37	6		43	26	10		36	29	10		39	24	6		30
	AST	III	55	9	64	42	6	48	47	3		50	43	4		47	34	2		36	44	4		48	32	3		35
	AST-C	II		10	10		10	10		18		18		10		10		10		10	1	9		10	4	15		19
		I		21	21		21	21		21		21		20		20		20		20		19		19		20		20
	Total	**Total**	**96**	**50**	**146**	**77**	**42**	**119**	**84**	**54**		**138**	**80**	**40**		**120**	**60**	**42**		**102**	**74**	**42**		**116**	**60**	**44**		**104**
G. Committee of the Regions	AD	IV	42	4	46	45	5	50	46	3		49	42	6		48	37	2		39	34	7		41	38	13		51
	AST	III	45	10	55	29	12	41	26	10		36	30	10		40	22	2		24	22	5		27	21	3		24
	AST-C	II		10	10		11	11		11		11		8		8		10		10		11		11		6		6
		I		22	22		22	22		21		21		21		21		20		20		21		21		23		23
	Total	**Total**	**87**	**46**	**133**	**74**	**50**	**124**	**72**	**45**		**117**	**72**	**45**		**117**	**59**	**34**		**93**	**56**	**44**		**100**	**59**	**45**		**104**
H. EEAS	AD	IV			0			0	180	79		259	257	76		333	301	79		380	325	87		412	313	92		405
	AST	III			0			0	26	71		97	31	71		102	31	72		103	29	74		103	28	87		115
	AST-C	II			0			0		133		133		141		141		143		143	2	152		154	10	141		151
		I			0			0		30		30		33		33		32		32		32		32		31		31
	Total	**Total**	**0**	**0**	**0**	**0**	**0**	**0**	**206**	**313**		**519**	**288**	**321**		**609**	**332**	**326**		**658**	**356**	**345**		**701**	**351**	**351**		**702**
Total other Institutions	AD	IV	988	173	1.161	984	188	1.172	1.138	314	295	1.747	1.182	348	456	1.986	1.305	304	406	2.015	1.265	341	323	1.929	1.266	405	318	1.989
	AST	III	1.050	169	1.219	981	155	1.136	1.006	237	793	2.036	954	279	1.121	2.354	1.035	289	966	2.290	956	319	767	2.042	935	369	851	2.155
	AST-C	II		250	250		274	274		445	420	865		482	589	1.071		442	496	938	89	448	394	931	141	465	442	1.048
		I		399	399		408	408		461	193	654		480	224	704		580	203	783		894	161	1.055		1.063	178	1.241
	Total	**Total**	**2.038**	**991**	**3.029**	**1.965**	**1.025**	**2.990**	**2.144**	**1.457**	**1.701**	**5.302**	**2.136**	**1.589**	**2.390**	**6.115**	**2.340**	**1.615**	**2.071**	**6.026**	**2.310**	**2.002**	**1.645**	**5.957**	**2.342**	**2.302**	**1.789**	**6.433**
III. Agencies	AD	IV	2.286	431	2.717	2.980	492	3.472	3.382	603		3.985	3.664	685		4.349	3.959	733		4.692	4.107	890		4.997	4.300	1.036		5.336
	AST	III	1.430	591	2.021	1.621	763	2.384	1.710	869		2.579	1.762	948		2.710	1.822	992		2.814	1.848	1.057		2.905	1.801	1.145		2.946
	AST-C	II		604	604		663	663		738		738		776		776		812		812	0	817		817	12	840		852
		I		74	74		74	74		72		72		71		71		74		74		63		63		59		59
	Total	**Total**	**3.716**	**1.700**	**5.416**	**4.601**	**1.992**	**6.593**	**5.092**	**2.282**		**7.374**	**5.426**	**2.480**		**7.906**	**5.781**	**2.611**		**8.392**	**5.955**	**2.827**		**8.782**	**6.113**	**3.080**		**9.193**
General total	AD	IV	4.076	2.532	6.608	4.624	2.601	7.225	5.082	2.636	295	8.013	5.347	2.664	456	8.467	5.772	2.610	406	8.788	5.887	3.118	323	9.328	6.098	3.585	318	10.001
	AST	III	3.660	1.814	5.474	3.624	1.900	5.524	3.456	2.133	793	6.382	3.261	2.242	1.121	6.624	3.376	2.260	966	6.602	3.251	2.514	767	6.532	3.078	2.713	851	6.642
	AST-C	II		2.977	2.977		3.060	3.060		3.497	420	3.917		3.625	589	4.214		3.620	496	4.116	256	3.804	394	4.454	371	3.753	442	4.566
		I		1.265	1.265		1.321	1.321		1.361	193	1.554		1.390	224	1.614		1.509	203	1.712		1.801	161	1.962		1.953	178	2.131
	Total	**Total**	**7.736**	**8.588**	**16.324**	**8.248**	**8.882**	**17.130**	**8.538**	**9.627**	**1.701**	**19.866**	**8.608**	**9.921**	**2.390**	**20.919**	**9.148**	**9.999**	**2.071**	**21.218**	**9.394**	**11.237**	**1.645**	**22.276**	**9.547**	**12.004**	**1.789**	**23.340**

3.2 Number of persons receiving unemployment allowance in absolute terms and as a percentage of the number of members: unemployment rate at 31 December of the year in question

Table 7 shows the number of unemployed persons who received the unemployment allowance in full or as a top-up to benefit received under the national system for the month of December each year.

By combining the data on the TA and CA staff in service on 31 December in Table 6 and the number of beneficiaries who received an unemployment allowance in Table 7, it is possible to calculate the ratio of beneficiaries of the Unemployment Fund in relation to the number of members of that Fund. The results are set out in Table 8.

TABLE 7 **NUMBER OF BENEFICIARIES OF THE UNEMPLOYMENT FUND who received a Community unemployment allowance in December of the year in question (2009-2015)**

INSTITUTION	Year	Year	Year	2009			2010			2011				2012				2013				2014				2015			
	Type	Type	Type	TA	CA	TOT	TA	CA	TOT	TA	CA	APA	TOT	TA	CA	APA	TOT	TA	CA	APA	TOT	TA	CA	APA	TOT	TA	CA	APA	TOT
	Grade	nction Gro	APA																										
	TA	CA		-----	-----	-----	-----	-----	-----	-----	-----		-----	-----	-----		-----	-----	-----		-----	-----	-----		-----	-----	-----		-----
I. European Commission	AD	IV		22	153	175	47	116	163	41	140		181	50	96		146	55	100		155	39	38		77	35	48		83
	AST	III		44	73	117	77	84	161	101	91		192	91	84		175	98	75		173	54	31		85	37	29		66
		II			177	177		113	113		127		127		148		148		127		127		53		53		51		51
		I			9	9		3	3		7		7		1		1		1		1		3		3		3		3
	Total			**66**	**412**	**478**	**124**	**316**	**440**	**142**	**365**		**507**	**141**	**329**		**470**	**153**	**303**		**456**	**93**	**125**		**218**	**72**	**131**		**203**
II. Other Institutions																													
A. European Parliament	AD	IV		15	15	30	12	21	33	19	16		35	13	13		26	10	15	12	37	10	17		27	11	10		21
	AST	III	II	23	7	30	54	6	60	16	9	12	37	11	6	10	27	7	9	14	30	27	6	215	248	44	7	99	150
		II	I		28	28	0	14	14	0	20	7	27		12	11	23		23	12	35		18	152	170		9	52	61
		I			2	2	0	5	5	0		5	5			22	22		1		1		4	4	8		1		1
	Total			**38**	**52**	**90**	**66**	**46**	**112**	**35**	**45**	**24**	**104**	**24**	**31**	**43**	**98**	**17**	**48**	**38**	**103**	**37**	**45**	**371**	**453**	**55**	**27**	**151**	**233**
B. European Ombudsman	AD	IV		0	0	0	1	0	1	2	0		2	2			2	1			1	1			1				0
	AST	III		1	0	1	1	0	1	0	0		0				0				0				0				0
		II		0	0	0	0	0	0	0	0		0				0				0				0				0
		I		0	0	0	0	0	0	0	0		0				0				0				0				0
	Total			**1**	**0**	**1**	**2**	**0**	**2**	**2**	**0**		**2**	**2**	**0**		**2**	**1**	**0**		**1**	**1**	**0**		**1**	**0**	**0**		**0**
C. Council of Ministers	AD	IV		1	2	3	2	1	3	10	1		11	9	1		10	3	2		5	5	3		8	6	2		8
	AST	III		1	0	1	9	0	9	2	2		4	3			3	2	1		3	4	1		5	7	2		9
		II		0	0	0	0	0	0				0				0		4		4		2		2		1		1
		I		0	0	0	0	0	0				0		2		2		2		2				0		1		1
	Total			**2**	**2**	**4**	**11**	**1**	**12**	**12**	**3**		**15**	**12**	**3**		**15**	**5**	**9**		**14**	**9**	**6**		**15**	**13**	**6**		**19**
D. Court of Justice	AD	IV		5	2	7	11	1	12	14	1		15	8	2		10	7			7	14			14	6	1		7
	AST	III		9	0	9	10	1	11	8	2		10	10	2		12	9	3		12	17			17	10	1		11
		II		0	1	1	0	0	0		1		1		2		2				0		1		1		2		2
		I		0	0	0	0	1	1				0				0				0				0		1		1
	Total			**14**	**3**	**17**	**21**	**3**	**24**	**22**	**4**		**26**	**18**	**6**		**24**	**16**	**3**		**19**	**31**	**1**		**32**	**16**	**5**		**21**
E. Court of Auditors	AD	IV		4	1	5	1	0	1	1	1		2				0	2			2	2			2	1			1
	AST	III		0	0	0	3	0	3	2	1		3				0	1			1	1			1				0
		II		0	4	4	0	3	3				0				0		4		4		1		1				0
		I		0	0	0	0	1	1				0				0				0				0				0
	Total			**4**	**5**	**9**	**4**	**4**	**8**	**3**	**2**		**5**	**0**	**0**		**0**	**3**	**4**		**7**	**3**	**1**		**4**	**1**	**0**		**1**
F. Economic and Social Committee	AD	IV		11	0	11	10	0	10	5			5	3			3	2			2	2	1		3	3	1		4
	AST	III		3	0	3	7	1	8	3			3	6			6	7			7	3			3	2	2		4
		II		0	1	1	0	2	2		1		1		2		2		3		3		2		2		1		1
		I		0	0	0	0	0	0				0		1		1				0				0				0
	Total			**14**	**1**	**15**	**17**	**3**	**20**	**8**	**1**		**9**	**9**	**3**		**12**	**9**	**3**		**12**	**5**	**3**		**8**	**5**	**4**		**9**
G. Committee of the Regions	AD	IV		11	1	12	7	1	8	7			7	6	1		7	4			4				0				0
	AST	III		1	0	1	9	0	9	7	2		9	2			2	5	2		7	1			1	2	1		3
		II		0	0	0	0	0	0		2		2		4		4		1		1		1		1		1		1
		I		0	0	0	0	0	0				0		1		1				0				0				0
	Total			**12**	**1**	**13**	**16**	**1**	**17**	**14**	**4**		**18**	**8**	**6**		**14**	**9**	**3**		**12**	**1**	**1**		**2**	**2**	**2**		**4**
H. EEAS	AD	IV											0		1		1		1		1	1			1	3			3
	AST	III											0		1		1		2		2		5		5		1		1
		II									1		1		1		1		2		2		3		3		5		5
		I											0				0				0				0				0
	Total									**0**	**1**		**1**	**0**	**3**		**3**	**0**	**5**		**5**	**1**	**8**		**9**	**3**	**6**		**9**
Total other Institutions	AD	IV		47	21	68	44	24	68	58	19	0	77	41	18	0	59	29	18	12	59	35	21	0	56	30	14	0	44
	AST	III		38	7	45	93	8	101	38	16	12	66	32	9	10	51	31	17	14	62	53	12	215	280	65	14	99	178
		II			34	34		19	19	0	25	7	32	0	21	11	32	0	37	12	49	0	28	152	180	0	19	52	71
		I			2	2		7	7	0	0	5	5	0	4	22	26	0	3	0	3	0	4	4	8	0	3	0	3
	Total			**85**	**64**	**149**	**137**	**58**	**195**	**96**	**60**	**24**	**180**	**73**	**52**	**43**	**168**	**60**	**75**	**38**	**173**	**88**	**65**	**371**	**524**	**95**	**50**	**151**	**296**
III. Agencies	AD	IV		27	1	28	25	3	28	23	5		28	24	5		29	52	8		60	65	12		77	67	15		82
	AST	III		20	5	25	26	6	32	27	2		29	27	6		33	39	13		52	52	9		61	43	7		50
		II		0	20	20	0	15	15		7		7		1		1		13		13		5		5		16		16
		I		0	1	1	0	0	0		1		1		1		1				0		1		1		1		1
	Total			**47**	**27**	**74**	**51**	**24**	**75**	**50**	**15**		**65**	**51**	**13**		**64**	**91**	**34**		**125**	**117**	**27**		**144**	**110**	**39**		**149**
General total	AD	IV		96	175	271	116	143	259	122	164	0	286	115	119	0	234	136	126	12	274	139	71	0	210	132	77	0	209
	AST	III		102	85	187	196	98	294	166	109	12	287	150	99	10	259	168	105	14	287	159	52	215	426	145	50	99	294
		II			231	231		147	147		159	7	166		170	11	181		177	12	189		86	152	238		86	52	138
		I			12	12		10	10		8	5	13		6	22	28		4	0	4		8	4	12		7	0	7
	Total			**198**	**503**	**701**	**312**	**398**	**710**	**288**	**440**	**24**	**752**	**265**	**394**	**43**	**702**	**304**	**412**	**38**	**754**	**298**	**217**	**371**	**886**	**277**	**220**	**151**	**648**

TABLE 8 **COMMUNITY UNEMPLOYMENT RATE**

% of beneficiaries of an employment allowance in relation to contributors in December of the year in question (2009-2015)

INSTITUTION	2009		2010		2011		2012		2013		2014			2015		
	TA	CA	TA	CA	TA	CA	TA	CA	TA	CA	TA	CA	APA	TA	CA	APA
	%	%	%	%	%	%	%	%	%	%	%	%	%	%	%	%
European Commission	3,3	7,0	7,4	5,4	10,9	6,2	13,5	5,6	14,9	5,2	8,2	2,0	0,0	6,6	2,0	0,0
European Parliament	4,0	8,2	7,0	7,1	3,7	6,2	2,6	3,7	1,6	5,7	3,8	3,8	22,6	5,4	1,9	8,4
European Ombudsman	2,1	0,0	4,3	0,0	4,3	0,0	4,5	0,0	3,4	0,0	3,7	0,0	0,0	0,0	0,0	0,0
Council of Ministers	1,2	2,3	7,1	0,8	11,5	2,1	15,0	1,7	5,0	5,3	7,0	3,4	0,0	12,7	2,9	0,0
Court of Justice	2,4	2,9	3,7	2,7	3,8	3,5	3,3	5,1	2,7	2,3	5,4	0,7	0,0	2,6	3,2	0,0
Court of Auditors	4,3	8,2	3,8	8,2	2,7	3,5	0,0	0,0	2,7	6,8	2,5	1,6	0,0	0,8	0,0	0,0
Economic and Social Committee	14,6	2,0	22,1	7,1	9,5	1,9	11,3	7,5	15,0	7,1	6,8	7,1	0,0	8,3	9,1	0,0
Committee of the Regions	13,8	2,2	21,6	2,0	19,4	8,9	11,1	13,3	15,3	8,8	1,8	2,3	0,0	3,4	4,4	0,0
EEAS					0,0	0,3	0,0	0,9	0,0	1,5	0,3	2,3	0,0	0,9	1,7	0,0
Agencies	1,3	1,6	1,1	1,2	1,0	0,7	0,9	0,5	1,6	1,3	2,0	1,0	0,0	1,8	1,3	0,0
TOTAL	**2,56**	**5,86**	**3,78**	**4,48**	**3,37**	**4,57**	**3,08**	**3,97**	**3,32**	**4,12**	**3,17**	**1,93**	**22,55**	**2,90**	**1,83**	**8,44**

TEMPORARY STAFF / CONTRACT STAFF / PARLIAMENTARY ASSISTANTS
COMPARISON ACTIVE STAFF - UNEMPLOYED PERSONS (at 31/12 of the year in question)

INSTITUTION	2009						2010						2011						2012						2013						2014						Parliamentary assistants			2015						arliamentary assistant		
	Temporary staff			Contract staff			Temporary staff			Contract staff			Temporary staff			Contract staff			Temporary staff			Contract staff			Temporary staff			Contract staff			Temporary staff			Contract staff						Temporary staff			Contract staff					
	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl	Active	Unempl	Unempl
	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%	Number	Number	%
European Commission	1.982	66	3,33	5.897	412	6,99	1.682	124	7,37	5.865	316	5,39	1.302	142	10,91	5.888	365	6,20	1.046	141	13,48	5.852	329	5,62	1.027	153	14,90	5.773	303	5,25	1.129	93	8,24	6.408	125	1,95			0,00	1.092	72	6,59	6.622	131	1,98			0,00
European Parliament	961	38	3,95	637	52	8,16	939	66	7,03	645	46	7,13	935	35	3,74	724	45	6,22	923	24	2,60	827	31	3,75	1.065	17	1,60	842	48	5,70	977	37	3,79	1.186	45	3,79	1.645	371	22,55	1.013	55	5,43	1.427	27	1,89	1.789	151	8,44
European Ombudsman	48	1	2,08	5	0	0,00	47	2	4,26	6	0	0,00	46	2	4,35	4	0	0,00	44	2	4,55	7	0	0,00	29	1	3,45	8	0	0,00	27	1	3,70	8	0	0,00			0,00	24		0,00	10		0,00			0,00
Council of Ministers	164	2	1,22	87	2	2,30	156	11	7,05	120	1	0,83	104	12	11,54	146	3	2,05	80	12	15,00	173	3	1,73	101	5	4,95	171	9	5,26	129	9	6,98	178	6	3,37			0,00	102	13	12,75	208	6	2,88			0,00
Court of Justice	590	14	2,37	105	3	2,86	568	21	3,70	113	3	2,65	586	22	3,75	114	4	3,51	545	18	3,30	117	6	5,13	583	16	2,74	133	3	2,26	573	31	5,41	137	1	0,73			0,00	610	16	2,62	154	5	3,25			0,00
Court of Auditors	92	4	4,35	61	5	8,20	104	4	3,85	49	4	8,16	111	3	2,70	57	2	3,51	104	0	0,00	59	0	0,00	111	3	2,70	59	4	6,78	118	3	2,54	62	1	1,61			0,00	123	1	0,81	63	0	0,00			0,00
Economic and Social Committee	96	14	14,58	50	1	2,00	77	17	22,08	42	3	7,14	84	8	9,52	54	1	1,85	80	9	11,25	40	3	7,50	60	9	15,00	42	3	7,14	74	5	6,76	42	3	7,14			0,00	60	5	8,33	44	4	9,09			0,00
Committee of the Regions	87	12	13,79	46	1	2,17	74	16	21,62	50	1	2,00	72	14	19,44	45	4	8,89	72	8	11,11	45	6	13,33	59	9	15,25	34	3	8,82	56	1	1,79	44	1	2,27			0,00	59	2	3,39	45	2	4,44			0,00
EEAS													206	0	0,00	313	1	0,32	288	0	0,00	321	3	0,93	332	0	0,00	326	5	1,53	356	1	0,28	345	8	2,32			0,00	351	3	0,85	351	6	1,71			0,00
Agencies	3.716	47	1,26	1.700	27	1,59	4.601	51	1,11	1.992	24	1,20	5.092	50	0,98	2.282	15	0,66	5.426	51	0,94	2.480	13	0,52	5.781	91	1,57	2.611	34	1,30	5.955	117	1,96	2.827	27	0,96			0,00	6.113	110	1,80	3.080	39	1,27			0,00
GEN. TOTALS	7.736	198	2,56	8.588	503	5,86	8.248	312	3,78	8.882	398	4,48	8.538	288	3,37	9.627	440	4,57	8.608	265	3,08	9.921	394	3,97	9.148	304	3,32	9.999	412	4,12	9.394	298	3,17	11.237	217	1,93	1.645	371	22,55	9.547	277	2,90	12.004	220	1,83	1.789	151	8,44

Overall, the number of temporary staff is increasing slightly, although the number of TA staff in the Commission has fallen sharply. The effect of this fall is offset by a sharp increase in TA staff in the agencies. The percentage of recipients compared to members remains constant.

The number of contract staff has been increasing steadily, particularly in the agencies and in the European Parliament. The percentage of beneficiaries compared to members is falling steadily. This fall is linked to the possibility of extending contracts concluded between 2010 and 2013 from 3 to 6 years.

A large number of former parliamentary assistants (APAs) received the unemployment allowance in 2014 since that year marked the end of the parliamentary term.

Number of monthly unemployment allowances, average amount, beneficiaries and country of residence of beneficiaries

An unemployment allowance can be paid for several months. Table 9 shows the number of monthly unemployment allowances paid each year.

TABLE 9

A. Number of benefits (=monthly payments) calculated

Year	2010				2011					2012					2013					2014					2015				
Institution	N° TA	N° CA	Tot.	%	N° TA	N° CA	N° APA	Tot.	%	N° TA	N° CA	N° APA	Tot.	%	N° TA	N° CA	N° APA	Tot.	%	N° TA	N° CA	N° APA	Tot.	%	N° TA	N° CA	N° APA	Tot.	%
Scheme	New		-----	-----	New			-----	-----	New			-----	-----				-----	-----				-----	-----				-----	-----
1. European Commission	1417	4157	5.574	63,25	1747	4541		6.288	65,45	1910	5013		6.923	67,89	1968	4284		6.252	61,43	1472	2174		3.646	35,49	1118	1616		2.734	28,25
2. European Parliament	855	590	1.445	16,40	514	526	285	1.325	13,79	399	492	498	1.389	13,62	251	570	624	1.445	14,20	283	687	3126	4.096	39,87	500	500	3030	4.030	41,65
3. European Ombudsman	13	0	13	0,15	17	4		21	0,22	28	2		30	0,29	18	0		18	0,18	12	4		16	0,16	9			9	0,09
4. Council of Ministers	93	10	103	1,17	196	14		210	2,19	162	49		211	2,07	100	124		224	2,20	75	62		137	1,33	222	55		277	2,86
5. Court of Justice	198	37	235	2,67	296	35		331	3,45	302	56		358	3,51	254	61		315	3,10	269	45		314	3,06	301	36		337	3,48
6. Court of Auditors	44	77	121	1,37	69	47		116	1,21	26	24		50	0,49	47	40		87	0,85	56	41		97	0,94	24	18		42	0,43
7. Economic and Social Committ	173	36	209	2,37	123	29		152	1,58	125	47		172	1,69	132	36		168	1,65	70	71		141	1,37	88	65		153	1,58
8. Committee of the Regions	162	10	172	1,95	178	17		195	2,03	100	78		178	1,75	120	75		195	1,92	55	29		84	0,82	28	31		59	0,61
9. EEAS										6	30		36	0,35	0	70		70	0,69	5	92		97	0,94	26	104		130	1,34
10. Agencies	640	297	941	10,68	747	223		970	10,10	614	237		851	8,34	1005	398		1.403	13,79	1225	421		1.646	16,02	1412	494		1.906	19,70
Totals	3595	5214	8.813	100,00	3887	5436	285	9.608	100,00	3672	6028	498	10.198	100,00	3.895	5658	624	10.177	100,00	3.522	3626	3126	10.274	100,00	3.728	2919	3030	9.677	100,00

Total annual payments by type of beneficiary (TA staff under the old system, TA staff under the new system, and CA staff) divided by the number of monthly payments made gives the average amount of the unemployment allowance for each category of beneficiary. The results are set out in Table 10. It should be noted that in any given month the allowance paid may be the full amount or a pro rata amount based on the number of days on which the person was actually unemployed.

TABLE 10 **AVERAGE MONTHLY PAYMENTS (2009-2015)**

SCHEME	2009	2010	2011	2012	2013	2014	2015
TA Old system							
Total monthly payments	85	4	0	0	0	0	0
Total expenditure	154.890,98	6.202,43	0,00	0,00	0,00	0,00	0,00
Average monthly payment	**1.822,25**	**1.550,61**	**0,00**	**0,00**	**0,00**	**0,00**	**0,00**
TA New system							
Total monthly payments	2149	3595	3887	3672	3895	3522	3728
Total expenditure	6.070.615,98	9.057.334,64	9.018.545,44	8.570.440,40	9.772.070,30	10.730.707,55	11.465.825,45
Average monthly payment	**2.824,86**	**2.519,43**	**2.320,18**	**2.334,00**	**2.508,88**	**3.046,77**	**3.075,60**
CA							
Total monthly payments	6628	5214	5436	6028	5658	3626	2919
Total expenditure	11.317.088,45	9.114.616,53	8.713.157,18	9.508.067,81	8.884.417,04	6.741.009,90	5.565.791,68
Average monthly payment	**1.707,47**	**1.748,10**	**1.602,86**	**1.577,32**	**1.570,24**	**1.859,08**	**1.906,75**
Total TA and CA							
Total monthly payments	8.862	8.813	9.323	9.700	9.553	7.148	6.647
Total expenditure	17.542.595	18.178.154	17.731.703	18.078.508	18.656.487	17.471.717	17.031.617
Average monthly payment	**1.979,53**	**2.062,65**	**1.901,93**	**1.863,76**	**1.952,95**	**2.444,28**	**2.562,30**
APA							
Total monthly payments	0	0	285	498	624	3126	3030
Total expenditure	0,00	0,00	597.275,49	1.025.944,41	1.232.310,50	9.059.105,51	7.651.236,02
Average monthly payment	**0,00**	**0,00**	**2.095,70**	**2.060,13**	**1.974,86**	**2.897,99**	**2.525,16**
Total TA, CA and APA							
Total monthly payments	8.862	8.813	9.608	10.198	10.177	10.274	9.677
Total expenditure	17.542.595	18.178.154	18.328.978	19.104.453	19.888.798	26.530.823	24.682.853
Average monthly payment	**1.979,53**	**2.062,65**	**1.907,68**	**1.873,35**	**1.954,29**	**2.582,33**	**2.550,67**

From 2009 to 2010 the average monthly allowance increased from EUR 1 980 to EUR 2 063. This upward trend was reversed in 2011, bottoming out at EUR 1 908 in 2012. The trend reversed again from 2013, with the average allowance rising to EUR 2 551 in 2015, having peaked at EUR 2 582 in 2014. Based on contract and temporary staff alone, the average monthly allowance stood at EUR 2 562.30 in 2015.

The amounts paid out for APAs also rose significantly in 2014, reaching an average of EUR 2 897.99 - an increase of almost 50 % compared with 2013. The average monthly allowance fell sharply in 2015 to 2 550.67.

The four most important elements of the table are:

- the increase in the average monthly amount paid to temporary and contract staff between 2013 and 2015: + 31 %;
- the increase in the average monthly amount paid to APAs between 2013 and 2015: + 28 %;
- the increase in the monthly amounts paid to APAs between 2013 and 2015: + 385 %;
- the increase in the share of expenditure on APAs as a percentage of total expenditure between 2013 and 2015: from 6 % to 31 %.

Table 11 shows the average time (in months) for which unemployment benefit was paid. This period is calculated by combining the total number of days for which the allowance was paid up to 31 December of the year in question and dividing that total by the number of recipients of the unemployment allowance. The result obtained is divided by 30 to obtain the average period in months for which unemployment benefit was paid.

TABLE 11 **LENGTH OF THE PERIOD COVERED IN MONTHS: CA-TA-APA**

Institution Year	2009	2010	2011	2012	2013	2014	2015
1. European Commission	7,0	7,4	6,9	7,0	7,5	9,5	8,6
2. European Parliament	5,4	7,0	7,4	6,7	6,7	5,3	10,5
3. European Ombudsman	6,9	7,5	5,6	9,5	30,0	20,0	4,2
4. Council of Ministers	7,2	5,2	8,8	10,7	9,0	8,6	6,8
5. Court of Justice	7,7	7,6	7,5	6,9	8,7	8,9	9,2
6. Court of Auditors	5,1	8,6	11,5	10,3	7,2	9,3	9,4
7. Economic and Social Committe	7,0	7,1	10,6	8,0	8,2	9,2	7,1
8. Committee of the Regions	4,7	6,8	8,2	6,9	9,9	9,5	10,2
9. EEAS			2,6	4,4	7,5	7,0	11,3
10. Agencies	8,2	9,4	10,7	8,4	8,7	10,8	12,3
11. Average	**6,9**	**7,6**	**7,5**	**7,2**	**7,7**	**7,8**	**10,0**

It can be seen that the average period for which unemployment benefit was paid rose from 6.9 months in 2009 to 10 months in 2015, i.e. a 45 % increase, due in the main to the impact of the APAs.

However, the number of beneficiaries who received an allowance for at least one month of the year dropped slightly by 7.6 % between 2009 and 2015 (from 701 to 648, see table 7).

The following tables show the duration of payments by staff category (temporary and contract staff and accredited parliamentary assistants).

CA/TA:

TABLE 11	LENGTH OF THE PERIOD COVERED IN MONTHS: CA-TA				
Institution Year	2011	2012	2013	2014	2015
1. European Commission	6,9	7,0	7,5	9,5	8,6
2. European Parliament	8,8	8,0	7,1	6,7	8,7
3. European Ombudsman	5,6	9,5	30,0	20,0	4,2
4. Council of Ministers	8,8	10,7	9,0	8,6	6,8
5. Court of Justice	7,5	6,9	8,7	8,9	9,2
6. Court of Auditors	11,5	10,3	7,2	9,3	9,4
7. Econ.and Soc.Committee	10,6	8,0	8,2	9,2	7,1
8. Committee of the Regions	8,2	6,9	9,9	9,5	10,2
9. EEAS	2,6	4,5	7,5	7,0	11,3
10. Agencies	10,6	8,4	8,6	10,8	12,3
11. Average	**7,6**	**7,3**	**7,8**	**9,2**	**9,5**

APA:

TABLE 11	LENGTH OF THE PERIOD COVERED SINCE 2011 IN MONTHS: APA				
Institution Year	2011	2012	2013	2014	2015
2. European Parliament	4,0	4,8	6,0	4,9	11,1

The high share of expenditure relating to the APAs compared to overall expenditure in 2015 (31 %) is due both to the large numbers of staff in this category and to the high average amount of the monthly allowance paid to these individuals. The average length of the period covered by unemployment benefit for APAs rose sharply in 2015 and exceeded the average duration of the unemployment allowance for temporary and contract staff. This is a direct consequence of the substantial increase in the number of APAs receiving unemployment benefit because of the end of the parliamentary term at the end of 2014.

Having regard to the principle of complementarity as applied to the unemployment insurance scheme, the country of residence of the recipient of the unemployment allowance is significant, particularly in view of the very wide range of eligibility criteria governing national unemployment benefit in the different Member States.

Table 12 shows the number of beneficiaries who received at least one monthly allowance during the year, by country of residence.

TABLE 12 COUNTRY OF RESIDENCE OF BENEFICIARIES OF A COMMUNITY UNEMPLOYMENT ALLOWANCE

COUNTRY	2009		2010		2011		2012		2013		2014		2015	
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
BE	754	45,75	824	47,91	969	54,16	1.105	55,58	1.072	55,20	951	48,87	702	44,04
LU	66	4,00	94	5,47	94	5,25	108	5,43	115	5,92	79	4,06	58	3,64
IT	289	17,54	221	12,85	149	8,33	142	7,14	94	4,84	88	4,52	76	4,77
FR	124	7,52	126	7,33	127	7,10	114	5,73	93	4,79	93	4,78	89	5,58
ES	73	4,43	87	5,06	80	4,47	60	3,02	59	3,04	54	2,77	51	3,20
DE	41	2,49	53	3,08	57	3,19	64	3,22	59	3,04	97	4,98	80	5,02
UK	19	1,15	23	1,34	25	1,40	33	1,66	43	2,21	52	2,67	43	2,70
NL	26	1,58	13	0,76	16	0,89	34	1,71	41	2,11	53	2,72	52	3,26
BG	15	0,91	23	1,34	23	1,29	25	1,26	33	1,70	35	1,80	25	1,57
HU	11	0,67	22	1,28	24	1,34	29	1,46	31	1,60	43	2,21	34	2,13
RO	20	1,21	14	0,81	15	0,84	23	1,16	29	1,49	21	1,08	14	0,88
SL	28	1,70	25	1,45	27	1,51	31	1,56	29	1,49	19	0,98	18	1,13
LV	13	0,79	17	0,99	23	1,29	21	1,06	23	1,18	23	1,18	25	1,57
LT	21	1,27	18	1,05	18	1,01	25	1,26	28	1,44	29	1,49	24	1,51
FI	7	0,42	10	0,58	9	0,50	12	0,60	21	1,08	29	1,49	27	1,69
EE	7	0,42	11	0,64	17	0,95	18	0,91	19	0,98	19	0,98	12	0,75
PL	16	0,97	21	1,22	22	1,23	39	1,96	37	1,91	53	2,72	44	2,76
PT	13	0,79	15	0,87	11	0,61	23	1,16	17	0,88	24	1,23	22	1,38
CZ	14	0,85	15	0,87	18	1,01	13	0,65	16	0,82	29	1,49	31	1,94
SK	10	0,61	18	1,05	18	1,01	18	0,91	14	0,72	24	1,23	21	1,32
SE	9	0,55	5	0,29	3	0,17	9	0,45	14	0,72	25	1,28	28	1,76
IE	6	0,36	10	0,58	9	0,50	5	0,25	12	0,62	13	0,67	12	0,75
AT	11	0,67	6	0,35	10	0,56	9	0,45	8	0,41	12	0,62	11	0,69
EL	47	2,85	35	2,03	17	0,95	15	0,75	14	0,72	27	1,39	28	1,76
MT	3	0,18	4	0,23	1	0,06	3	0,15	6	0,31	7	0,36	6	0,38
CY	5	0,30	10	0,58	7	0,39	8	0,40	5	0,26	5	0,26	8	0,50
HR									3	0,15	30	1,54	42	2,63
DK	4	0,24	8	0,47	5	0,28	2	0,10	2	0,10	10	0,51	5	0,31
CH							1	0,05	5	0,26	2	0,10	5	0,31
UkR													1	0,06
TOTAL	**1.648**	**100,00**	**1.720**	**100,00**	**1.789**	**100,00**	**1.988**	**100,00**	**1.942**	**100,00**	**1.946**	**100,00**	**1.594**	**100,00**

This table on the place of residence of beneficiaries shows that in 2015 more than 44 % were registered as jobseekers in Belgium.

4 CONCLUSIONS

4.1 2009-2015

This report shows that the Unemployment Fund has been in constant deficit since 2008. The deficit was particularly large in 2009 when it reached EUR 4.2 million, before gradually falling to EUR 1 million in 2013.

In 2014 the Unemployment Fund suffered another serious downturn when the deficit rose to over EUR 4.8 million. It eased off somewhat in 2015, dropping to EUR 3 million.

Following these successive deficits from 2009-2015, the accumulated surplus (i.e. reserves + annual income) at 31 December 2015 amounted to a mere EUR 2 million compared with EUR 16.15 million on 1 January 2009.

4.2 Evolution of the Unemployment Fund in the short and medium term:

The high level of expenditure in 2015 served to deplete the reserve.

However, the year 2016 is expected to show a surplus thanks to a sharp drop in the numbers of beneficiaries in the APA category (which is set to continue in 2017 and 2018) and the moderating effect of the extension to 6 years of the maximum duration of the contracts of contract staff provided for in Article 3b of the CEOS. This could make it possible to reconstitute significant reserves.

In any event, the medium-term situation is very uncertain - alarming even - because of the following risk factors:

1. The very substantial increase in the average monthly allowance paid in 2015 compared to 2013 (+ 30 %);
2. The substantial increase in the number of CA beneficiaries from 2017 onwards, when the first batch of new 6 year contracts come to an end;
3. The possible continuation of the steady increase, since 2013, of TA beneficiaries from the agencies;
4. A new peak expected in 2019-2020 in connection with the end of the 2014-2019 term of the European Parliament;
5. It should also be noted that the introduction of accredited parliamentary assistants in 2009 was not accompanied by a higher contribution, unlike in 2004 when contract staff were introduced. Over the period 2011-2015, the net balance of contributions and benefits paid out for the APA category was a deficit of around EUR 11.4 million.

In light of the foregoing, the Commission is considering, as a first step, a limited increase (around 0.1 % of basic salary, taking specific account of the accumulated balance of the Fund during the period examined in this Report) in the contributions to the unemployment insurance scheme by means of a delegated act, in accordance with Article 28a(11) and Article 96(11) of the CEOS, in order to ensure its financial equilibrium.

The Commission will also establish a working group to ensure, as a second step, regular monitoring of the scheme's financial position.