2026/2261

9.10.2026

COUNCIL DECISION (CFSP) 2026/2261

of 9 October 2026

amending Decision (CFSP) 2023/2135 concerning restrictive measures in view of activities undermining the stability and political transition of Sudan

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union, and in particular Article 29 thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy,

Whereas:

(1) On 9 October 2023, the Council adopted Decision (CFSP) 2023/2135 [1].

(2) Decision (CFSP) 2023/2135 applies until 10 October 2026. On the basis of a review of that Decision, the restrictive measures set out therein should be extended until 10 October 2027.

(3) The Council has concluded that the entries for three individuals listed in the Annex to Decision (CFSP) 2023/2135 should be updated.

(4) Decision (CFSP) 2023/2135 should therefore be amended accordingly,

HAS ADOPTED THIS DECISION:

Article 1

In Article 9(1) of Decision (CFSP) 2023/2135, the date '10 October 2026' is replaced by that of '10 October 2027'.

Article 2

The Annex to Decision (CFSP) 2023/2135 is amended in accordance with the Annex to this Decision.

Article 3

This Decision shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

Done at Luxembourg, 9 October 2026.

For the Council

The President

S. HARRIS

[1] Council Decision (CFSP) 2023/2135 of 9 October 2023 concerning restrictive measures in view of activities undermining the stability and political transition of Sudan (OJ L, 2023/2135, 11.10.2023, ELI: http://data.europa.eu/eli/dec/2023/2135/oj).

ANNEX

In the Annex to Decision (CFSP) 2023/2135, under the heading ‘A. List of natural persons referred to in Article 1(1) and in Article 2(1)’, entries number 1, 5, and 11 are replaced by the following:

	Name	Identifying information	Reasons	Date of listing
‘1.	Mirghani Idriss SULEIMAN	Nationality: Sudanese Gender: male Function: Lieutenant General in the SAF; Director-General of Defence Industries System; Head of Sudanese Army Production Agency Assistant for Military Industries Affairs within the SAF Associated individuals: General Abdelfattah Al-Burhan, Commander-in-Chief of the SAF Associated entities: Defense Industry System, SMT Engineering; SAF	Lieutenant General Mirghani Idriss Suleiman is an officer of the Sudanese Armed Forces (SAF) and Director-General of Defense Industry System (DIS), a company subject to restrictive measures by the European Union for providing support to actions and policies that threaten the peace, stability and security of Sudan. In 2026, he was appointed as Assistant for Military Industries Affairs within the SAF. DIS is described as Sudan’s largest defence enterprise, generating an estimated USD 2 000 000 000 in revenue through hundreds of subsidiaries across various sectors of Sudan’s economy. DIS manufactures a range of small arms, conventional weapons, ammunition and military vehicles for the SAF. As the Director-General of DIS, Mirghani Idriss Suleiman has travelled extensively with General Abdelfattah Al-Burhan, Commander-in-Chief of the SAF, since the beginning of the war, allegedly, to enhance the SAF’s capabilities to fight the Rapid Support Forces (RSF) on several fronts in Khartoum, Darfur and Kordofan. Therefore, Mirghani Idriss Suleiman provides support to actions or policies that threaten the peace, stability or security of Sudan.	24.6.2024

	Name	Identifying information	Reasons	Date of listing
5.	Mustafa Ibrahim ABDEL NABI MOHAMED	Nationality: Sudanese Gender: male Function: Director of al-Khaleej Bank; majority shareholder of Shield Protective Solutions Co. Ltd. (Sudan); Financial Director of the RSF Passport number: B CH 4930920 Associated individuals: Musa Hamdan Dagalo Musa, brother of RSF leader Mohamed Hamdan Dagalo Associated entities: Al-Khaleej Bank; Shield Protective Solutions Co. Ltd. (Sudan)	Mustafa Ibrahim Abdel Nabi Mohamed is a former senior official of the Sudanese Central Bank, seconded since 2017 to the Rapid Support Forces (RSF), to serve as a Financial Director, and helping it to manage a web of proxy companies and entities. A UN Panel of Experts Report on sanctions in Darfur referred to a former senior official of the Sudanese Central Bank who is based in Dubai and has become the RSF's financial adviser without naming him. The report also explains that al Khaleej Bank became instrumental to the RSF's financing in 2019 when its majority ownership was acquired by individuals and entities associated with the RSF. Media reports and think-tanks have identified that person as Mustafa Ibrahim Abdel Nabi Mohamed. He is a Director of Al Khaleej Bank, a Sudanese bank. Over 60 % of the shares of Al Khaleej Bank are held by companies associated with the family of Mohammad Hamdan Dagalo (Hemedti), the head of the RSF. Mustafa Ibrahim Abdel Nabi Mohamed is also the majority shareholder of Shield Protective Solutions Co. Ltd. The other shareholder in that company is one of the brothers of Hemedti, Musa Hamdan Dagalo Musa, and the company holds over 14 % of the shareholding in al Khaleej Bank. In 2026, he is identified as being part of a network linked to the leadership of the RSF, which has amassed a vast property portfolio in Dubai as part of a sprawling "paramilitary-industrial complex" across Africa and the Middle East. It is in this context that he purchased a high-end apartment in the Burj Khalifa, a skyscraper in Dubai, demonstrating that he benefits from the conflict in Sudan. As a Financial Director of the RSF, Mustafa Ibrahim Abdel Nabi Mohamed is engaging directly or indirectly in providing support to, or benefitting from, actions or policies that threaten the peace, stability or security of Sudan.	24.6.2024

	Name	Identifying information	Reasons	Date of listing
11.	Abu Aqla Mohamed Ahmed KAIKAL a.k.a. Abu Aqla KEIKEL	Nationality: Sudanese Gender: male Function: Leader and Commander of the Sudan Shield Forces, a SAF-affiliated militia Associated entities: SAF	Abu Aqla Mohamed Ahmed Kaikal is a Sudanese Military Commander who served in the Rapid Support Forces (RSF) in Gezira State in Sudan until he defected to the Sudanese Armed Forces (SAF) in October 2024. Since 2025, Abu Aqla Mohammed Kaikal is the Leader and Commander of the Sudan Shield Forces, an armed group that fights alongside the SAF. On 12 December 2025, he appeared in a video threatening civilians attempting to flee El Obeid City in North Kordofan State, which was under siege by the RSF. In the video, he is heard warning that civilians who attempted to leave the city would be shot. The Sudan Shield Forces played a major role in the fighting in Gezira State and in the East Nile district, in the Khartoum area. On 10 January 2025, the Sudan Shield Forces intentionally targeted civilians and their property in an attack. Therefore, Abu Aqla Mohamed Ahmed Kaikal is responsible for actions and policies that threaten the peace, stability and security of Sudan. In addition, he is responsible for directing acts in Sudan that constitute serious human rights violations, and for obstructing the delivery of, access to and distribution of humanitarian assistance in Sudan.	18.7.2025’