EUROPEAN
COMMISSION

Brussels, 12.10.2021
COM(2021) 642 final

2021/0332 (BUD)

AMENDING LETTER No 1 TO THE DRAFT GENERAL BUDGET 2022

Pre-financing of the Brexit Adjustment Reserve
Continued humanitarian support to refugees in Turkey and beyond
Updated estimated needs for agricultural expenditure
Other adjustments and technical updates

Having regard to:

– the Treaty on the Functioning of the European Union, and in particular Article 314 thereof, in conjunction with the Treaty establishing the European Atomic Energy Community, and in particular Article 106a thereof,

– Council Decision (EU, Euratom) 2020/2053 of 14 December 2020 on the system of own resources of the European Union[1], entered into force on 1 June 2021,

– Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council of 18 July 2018 on the financial rules applicable to the general budget of the Union (…)[2], and in particular Article 42 thereof,

– the draft general budget of the European Union for the financial year 2022, as adopted by the Commission on 9 July 2021[3],

The European Commission hereby presents to the European Parliament and to the Council Amending Letter No 1 to the draft general budget of the European Union for the financial year 2022, for the reasons set out in the explanatory memorandum.

CHANGES TO THE STATEMENT OF REVENUE AND EXPENDITURE BY SECTION

The changes to the general statement of expenditure and revenue as well to the statements of revenue and expenditure by section are available on EUR-Lex (https://eur-lex.europa.eu/budget/www/index-en.htm). An English version of the changes to this statement is attached for information as a budgetary annex.

1 Council Decision (EU, Euratom) 2020/2053 of 14 December 2020 on the system of own resources of the European Union and repealing Decision 2014/335/EU, Euratom, OJ L 424, 15.12.2020.

2 OJ L 193, 30.7.2018, p. 1.

3 COM(2021) 300 final, 9.7.2021.

TABLE OF CONTENTS

1. INTRODUCTION 3

2. BREXIT ADJUSTMENT RESERVE 4

3. SUPPORT TO REFUGEES IN TURKEY 4

3.1 MAKING PAYMENTS IN RELATION TO THE INCREASED HUMANITARIAN AID PROPOSED IN 2021 4
3.2 REINFORCING THE INSTRUMENT FOR PRE-ACCESSION ASSISTANCE IN 2022 5

4. EUROPEAN AGRICULTURAL GUARANTEE FUND (EAGF) 5

5. UPDATE OF THE SUSTAINABLE FISHERIES PARTNERSHIP AGREEMENTS 6

6. DIGITAL EUROPE PROGRAMME 7

7. UPDATE OF THE IPA III CONTRIBUTION TO ERASMUS+ 7

8. DECENTRALISED AGENCIES AND EUROPEAN PUBLIC PROSECUTOR'S OFFICE 8

8.1 EUROPEAN AVIATION SAFETY AGENCY (EASA) 8
8.2 AGENCY FOR THE COOPERATION OF ENERGY REGULATORS (ACER) 8
8.3 EUROPEAN INSURANCE AND OCCUPATIONAL PENSIONS AUTHORITY (EIOPA) 8
8.4 EUROPEAN CENTRE FOR DISEASE PREVENTION AND CONTROL (ECDC) 8
8.5 EUROPEAN MEDICINES AGENCY (EMA) 9
8.6 EUROPEAN PUBLIC PROSECUTOR'S OFFICE (EPPO) 9
8.7 EUROPEAN ASYLUM SUPPORT OFFICE (EASO) 9
8.8 AGENCY FOR THE OPERATIONAL MANAGEMENT OF LARGE-SCALE IT SYSTEMS IN THE AREA OF FREEDOM, SECURITY AND JUSTICE (EU-LISA) 10

9. EUROPEAN HEALTH AND DIGITAL EXECUTIVE AGENCY 10

10. ADJUSTMENTS TO THE HEADING 7 "EUROPEAN PUBLIC ADMINISTRATION" 10

10.1 ASSIGNMENT OF THE REVENUES FROM THE UK CONTRIBUTION TO STAFF PENSION EXPENDITURE .. 10
10.2 ADAPTATIONS TO ESTABLISHMENT PLANS 11
10.2.1 COMMISSION AND COUNCIL: TRANSFER OF TASKS RELATED TO ACCIDENT INSURANCE 11
10.2.2 BREAKDOWN OF POSTS BETWEEN FUNCTION GROUPS 11
10.2.3 ADJUSTMENTS TO THE ESTABLISHMENT PLANS OF THE EEAS AND THE COMMISSION IN THE LIGHT OF THE TRANSFER OF INTERNAL MARKET FILES IN RELATION TO THE NON-EU WESTERN EUROPEAN STATES FROM THE EEAS TO THE COMMISSION 11

11. UPDATE OF REVENUE 12

11.1 UPDATE OF THE FORECAST OF THE NON-RECYCLABLE PLASTICS OWN RESOURCE 12
11.2 UPDATE OF THE UNITED KINGDOM CONTRIBUTION 16
11.3 TRANSFER OF NET ASSETS OF THE EUROPEAN COAL AND STEEL COMMUNITY 16

12. ADDITIONAL MODIFICATION OF BUDGETARY NOMENCLATURE AND BUDGET REMARKS 17

12.1 EUROPEAN YEAR OF YOUTH 17
12.2 CHANGES PROPOSED IN DAB 6/2021 17
12.3 ADJUSTMENTS FOLLOWING ADOPTION OF SECTORAL LEGAL BASES 17
12.4 PILOT PROJECTS AND PREPARATORY ACTIONS 17

13. SUMMARY TABLE BY MFF HEADING 19

1. INTRODUCTION

Amending Letter No 1 (AL 1/2022) to the draft budget for the year 2022 (DB 2022) covers the following elements:

— introducing the 2022 appropriations for the pre-financing of the Brexit Adjustment Reserve, following the entry into force of the BAR Regulation[4] in October 2021;

— continued support to refugees from the Syria conflict and beyond and host communities in Turkey, Jordan, Lebanon and other parts of the region within the context of the EU's overall migration policy;

— update of the estimated needs, assigned revenue and appropriations for agricultural expenditure. In addition to changing market factors, AL 1/2022 also incorporates the impact of decisions in the agricultural sector since the DB 2022 was adopted in July 2021, as well as other proposals expected to have a significant effect during the budget year;

— update of the estimated needs for the Sustainable Fisheries Partnership Agreements (SFPAs), taking into account the entry into force of new protocols, in particular with Gabon, Mauritania and Cook Islands;

— adjustment of the level of payment appropriations following delays in the adoption of the basis act and the work programmes of the Digital Europe Programme;

— update of the Instrument for Pre-accession Assistance (IPA III) contribution to Erasmus+;

— adjustments to the level of appropriations and/or staff of some decentralised agencies (EASA, ACER, EIOPA, ECDC, EMA, EASO and eu-LISA) and the EPPO taking into account the latest legislative or political developments on their operations for 2022;

— adjustments to the grading of staff of the European Health and Digital Executive Agency (HaDEA);

— adjustments to the heading 7 "European Public Administration", including the treatment of the UK contribution to the staff pensions as assigned revenue for pension expenditure and some adaptations of establishment plans;

— update of the revenue side of the budget, in particular as regards the forecast for the own resource based on non-recycled plastic packaging waste, the revised UK contribution and the European Coal and Steel Community contribution; and

— adjustments to the budgetary nomenclature and the budget remarks in particular following the adoption of draft amending budget No°6/2021[5].

Overall, the net impact of AL 1/2022 on expenditure in the DB 2022 is an increase of EUR 1 243,3 million in commitment appropriations and an increase of EUR 1 231,7 million in payment appropriations, which can be broken down into the following components:

(In EUR million)

Programme	Commitment appropriations	Payment appropriations
Brexit Adjustment Reserve	1 298,9	1 298,9
Continued support to Syrian refugees and host communities	71,0	265,0
European Agricultural Guarantee Fund (EAGF)	70,0	70,0
SFPAs	10,9	21,4
Digital Europe Programme		-216,0
Updates for decentralised agencies	18,4	18,4

[4] Regulation (EU) 2021/1755 of the European Parliament and of the Council of 6 October 2021 establishing the Brexit Adjustment Reserve, OJ L 357, 8.10.2021, p. 1.

[5] COM(2021) 955 final, 8.10.2021.

(In EUR million)

Programme	Commitment appropriations	Payment appropriations
Adjustments under heading 7	-225,9	-225,9
Other adjustments	0	-0,1
Total	**1 243,3**	**1 231,7**

More information on each component is provided in the following sections.

The relevant budget lines and staff establishment plans are detailed in the budgetary annex, together with the update of the revenue resulting i.a. from the expenditure changes included in this amending letter.

2. BREXIT ADJUSTMENT RESERVE

Following the political agreement reached in June 2021, the Brexit Adjustment Reserve Regulation has entered into force at the beginning of October. The Regulation provides for pre-financing payments split across the years 2021-2023, rather than the single pre-financing payment in 2021 originally proposed by the Commission. The corresponding adaptation of the pre-financing in 2021 has already been included in Amending Budget 3/2021 adopted on 15 September 2021[6], and the Commission proposes to introduce the 2022 instalment of the pre-financing in this amending letter, for an amount of around EUR 1,3 billion (EUR 1,2 billion in 2018 prices). The financial contributions to Member States will be implemented within the framework of shared management in accordance with Article 63 of the Financial Regulation.

Budget line	Name	Commitment appropriations	Payment appropriations
30 04 03	Brexit Adjustment Reserve (BAR)	1 298 919 000	1 298 919 000
Total		**1 298 919 000**	**1 298 919 000**

3. SUPPORT TO REFUGEES IN TURKEY

3.1 Making payments in relation to the increased humanitarian aid proposed in 2021

In Draft Amending Budget (DAB) 5/2021[7], the Commission proposed to provide continued support to the most vulnerable of the around 3,7 million refugees from the Syria conflict and beyond in Turkey. Concretely, a total amount of EUR 325 million in commitment appropriations is necessary to ensure the continuation of humanitarian support to refugees in Turkey by extending the coverage of the Emergency Social Safety Net (ESSN) support, which is providing monthly cash transfers to over 1,5 million refugees. To make this amount available, the Commission proposed to combine the full unallocated margin under heading 6 "Neighbourhood and the World" in 2021 of EUR 149,6 million with EUR 100,4 million in commitment appropriations under the Humanitarian Aid envelope in 2021, and a further EUR 75 million from the Humanitarian Aid budget line in 2022. As regards payment appropriations, in DAB 5/2021 the Commission announced that the impact of the continued actions on the 2022 payments would be incorporated in the amending letter to the 2022 draft budget.

Based on a detailed assessment of payment needs in 2022, the Commission estimates that an amount of EUR 265 million in payment appropriations is necessary in 2022 to cover the additional humanitarian aid actions proposed in 2021, namely the extension of the Emergency Social Safety Net (ESSN) programme.

Budget line	Name	Commitment appropriations	Payment appropriations
14 03 01	Humanitarian aid	0	265 000 000
Total		**0**	**265 000 000**

6 OJ L XX, XX.XX.2021.
7 COM(2021) 460, 9.7.2021.

3.2 Reinforcing the Instrument for Pre-Accession Assistance in 2022

Continued support for refugees in Turkey remains necessary in 2022. Through this amending letter, the Commission proposes to make partial use of the remaining unallocated margin in heading 6, for an amount of EUR 71 million in commitment appropriations, leaving EUR 33 million in commitment appropriations available for unforeseen needs in 2022.

The EUR 71 million in commitment appropriations is requested to reinforce funding for activities for refugees and host communities in Turkey under the Instrument for Pre-accession Assistance. These EUR 71 million will complement the EUR 120 million to be committed from the programmed amounts under IPA in 2022, notably for migration management and border protection, and other socio-economic actions.

Budget line	Name	Commitment appropriations	Payment appropriations
15 02 02 01	Preparation for accession	71 000 000	0
Total		**71 000 000**	**0**

The Commission estimates that no additional payment appropriations are necessary in 2022 to cover the payment needs for the proposed EUR 71 million in commitment appropriations.

4. EUROPEAN AGRICULTURAL GUARANTEE FUND (EAGF)

AL 1/2022 updates estimates for agricultural expenditure based on the most up-to-date economic data and legislative framework. By September 2021, the Commission had at its disposal a first indication of the level of production for 2021 and the outlook for the agricultural markets as well as actual figures for most of the 2021 budget execution as regards EAGF shared management, which are the basis for the updated estimates of the budgetary needs for 2022.

Apart from taking into account market factors, AL 1/2022 also incorporates the impact of legislative decisions in the agricultural sector since the DB 2022 was adopted in July 2021, as well as for some that are still under preparation, soon to be adopted.

Overall, 2022 EAGF needs (after taking into account EAGF provisions related to 'financial discipline') are now estimated at EUR 40 919,9 million[8], which is an increase by EUR 70 million compared to the DB 2022. This increase is solely due to additional needs for direct payments.

The DB 2022 already included the effect of the Member States' notifications of 19 February 2021 on transfers between direct payments and rural development[9]. However, at the time of drawing up the DB 2022, the notifications on the implementation of the various direct payment schemes for calendar year 2021 were still being analysed and hence their effects on the individual schemes for financial year 2022 could not yet be taken into account in the DB 2022. This is now included in the AL 1/2022 estimates. Specifically, the needs for the basic payment scheme and small farmers scheme are slightly higher compared to the DB 2022 and the needs for the single area payment scheme and young farmers scheme are lower.

The amount of assigned revenue estimated to be available in 2022 with EUR 551 million remains the same as in DB 2022. In contrast to previous years, AL 1/2022 does not incorporate an expected carry-over of assigned revenue from 2021 to 2022. The EAGF 2021 budget execution is advancing well, particularly for direct payments[10]. The financial discipline applied in the 2021 budget amounted to

8 The needs amount corresponds to EUR 40 368,9 million fresh appropriations plus EUR 551,0 million assigned revenue.

9 The transfers were notified by Member States concerned in accordance with Articles 7(2), 11(6), 14(1) and 14(2) of Regulation (EU) No 1307/2013 with an amount of EUR 1 144,2 million from the EAGF to the EAFRD and EUR 525,4 million from the EAFRD to the EAGF. The resulting net transfer from the EAGF to the EAFRD, i.e. EUR 618,8 million, is deducted from the 2022 EAGF sub-ceiling of EUR 41 257 million under the new MFF 2021-2027 and added to the respective national envelopes for the EAFRD in 2022. Overall, such transfers between the two CAP pillars are budgetary neutral as regards the ceiling for Heading 3.

10 This estimate is based on the declarations of actual expenditure received from Member States for the period 16.10.2020 to 31.08.2021 and forecasts for 1.9.2021 to 15.10.2021. Small corrections in relation to these declarations and expenditure under direct management are still to be made up to the end of the year.

EUR 883 million, of which EUR 487,6 million to establish the crisis reserve and a further EUR 395,4 million to reduce the amount available for direct payments in order to respect the EAGF net balance. In accordance with Article 12(2)(d) of the Financial Regulation, the 2021 surplus would be carried over to 2022 for reimbursement to the farmers to partly compensate this additional financial discipline cut in 2021. The unused appropriations of EUR 487,6 million of the 2021 agricultural crisis reserve, which will not be called on, will be carried over for reimbursement to farmers subject to the financial discipline in 2022.

As a result of these updates, the Commission proposes to increase the expenditure estimates for agriculture by EUR 70 million compared to the DB 2022. Commitment appropriations of EUR 40 368,9 million, which include EUR 497,3 million for the *Reserve for crises in the agricultural sector*, are required to cover EAGF needs for 2022. This overall amount remains below the EAGF net balance of EUR 40 639 million leaving a margin of EUR 270,1 million. This means that the financial discipline will only be applied to establish the agricultural crisis reserve for budget year 2022.[11]

Budget line	Name	Commitment appropriations	Payment appropriations
08 02 05 01	POSEI and smaller Aegean islands (direct payments)	0	0
08 02 05 02	Single area payment scheme (SAPS)	-41 000 000	-41 000 000
08 02 05 03	Redistributive payment	3 000 000	3 000 000
08 02 05 04	Basic payment scheme (BPS)	86 000 000	86 000 000
08 02 05 05	Payment for agricultural practices beneficial for the climate and the environment	-4 000 000	-4 000 000
08 02 05 06	Payment for farmers in areas with natural constraints	0	0
08 02 05 07	Payment for young farmers	-39 000 000	-39 000 000
08 02 05 08	Crop-specific payment for cotton	0	0
08 02 05 09	Voluntary coupled support scheme	5 000 000	5 000 000
08 02 05 10	Small farmers scheme	60 000 000	60 000 000
08 02 05 11	Reserve for crises in the agricultural sector	0	0
08 02 05 12	Reimbursement of direct payments to farmers from appropriations carried-over in relation to financial discipline	0	0
Total		**70 000 000**	**70 000 000**

5. UPDATE OF THE SUSTAINABLE FISHERIES PARTNERSHIP AGREEMENTS

As foreseen in point C of Part II of the Interinstitutional Agreement (IIA)[12], the Commission has examined the most recent information available concerning Sustainable Fisheries Partnership Agreements (SFPAs) and reviewed the expected needs for 2022 on the basis of the developments in the negotiation processes with the third countries involved. On the basis of this review, the Commission proposes to move commitment appropriations for an amount of EUR 54 million and payment appropriations for an amount of EUR 51 million from the reserve (budget article 30 02 02) to the operational article (08 05 01 *Establishing a governance framework for fishing activities carried out by Union fishing vessels in third-country waters*). This budgetary-neutral transfer relates to the Fisheries Agreements with Gabon, Mauritania and Cook Islands, for which the agreements have been reached and will enter into provisional application by mid-November.

The available commitment appropriations including both the reserve (EUR 58,3 million) and the main operational line (EUR 84,3 million) amount to EUR 142,6 million. Considering the result of the negotiations and the following agreements signed with Cook Islands, Mauritania and Gabon, the final

[11] The adjustment rate for direct payments related to the financial discipline mechanism in respect of the calendar year 2021 is set in Commission Implementing Regulation (EU) 2021/951 of 11 June 2021 with 1,658907 % on the basis of the DB 2022. In view of the minor modifications for direct payments proposed in this AL 1/2022, no adaptation of the rate already fixed is required.

[12] Interinstitutional Agreement between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources, OJ L 433, 20.12.2020, p. 28.

overall needs amount to EUR 153,5 million. Therefore, an additional amount of EUR 10,9 million is necessary to be able to fulfil contractual obligations.

As for payment appropriations, including both the reserve (EUR 55,3 million) and the main operational line (EUR 84 million) the available credits amount to EUR 139,3 million. Considering the payment needs of EUR 160,7 million to cover existing protocols and also taking into account the agreements signed with Cook Islands, Mauritania and Gabon, the overall payment needs exceed the available budget by EUR 21,4 million.

in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
08 05 01	Establishing a governance framework for fishing activities carried out by Union fishing vessels in third country waters	64 925 000	72 425 000
30 02 02	Differentiated appropriations (*Reserve for budget article 08 05 01)*	-54 000 000	-51 000 000
Total		**10 925 000**	**21 425 000**

6. DIGITAL EUROPE PROGRAMME

Due to delays in the adoption of the work programmes implementing the Digital Europe Programme following the late adoption of the corresponding basis act[13], several calls for proposals have to be postponed to late 2022. As a consequence, the level of payment appropriations included in the DB 2022 can be decreased by EUR 216 million, as follows:

EUR

Budget line	Name	Commitment appropriations	Payment appropriations
02 04 01 10	Cybersecurity		-5 000 000
02 04 01 11	European Cybersecurity Industrial, Technology and Research Competence Centre		-118 000 000
02 04 03	Artificial intelligence		-49 000 000
02 04 04	Skills		-5 000 000
02 04 05 01	Deployment		-39 000 000
Total		**0**	**-216 000 000**

7. UPDATE OF THE IPA III CONTRIBUTION TO ERASMUS+

An IPA III contribution to Erasmus+ of EUR 3,7 million was originally allocated for support to Bologna activities to be programmed through the IPA Committee comitology, of which EUR 2,2 million in 2022 and EUR 1,5 million in 2025. However, because of the delay in the adoption of the IPA III basis act and the state of play on the negotiations of the international dimension of the Erasmus+ programme, it will not be possible to use the amount of EUR 2,2 million in 2022 as planned for Bologna activities and hence this amount will be reprogrammed for other activities under IPA. These changes affect the DB 2022 as well as the financial programming for the amount planned in 2025. The proposed change to the DB 2022 has the following – overall neutral – impact on the IPA budget lines:

Budget line	Name	Commitment appropriations	Payment appropriations
15 02 01 02	Erasmus+ — contribution from IPA III	-2 200 000	0
15 02 01 01	Preparation for accession	2 200 000	0
Total		**0**	**0**

[13] Regulation (EU) 2021/694 of the European Parliament and of the Council of 29 April 2021 establishing the Digital Europe Programme and repealing Decision (EU) 2015/2240, OJ L 166, 11.5.2021.

8. DECENTRALISED AGENCIES AND EUROPEAN PUBLIC PROSECUTOR'S OFFICE

8.1 European Aviation Safety Agency (EASA)

The ReFuelEU Aviation proposal[14] aims at ensuring a level playing field for sustainable air transport. As part of the proposal, EASA will be required to provide data on the aviation fuel uplift at Union airports to competent national authorities. As of 2025, EASA will also be required to publish technical reports on the compliance of economic operators with the obligations under ReFuelEU Aviation. To enable EASA to carry out these additional tasks, the Commission proposes to add one AD5 post to the number of posts included in the draft budget 2022, and to increase the EU contribution to EASA on the reserve line by EUR 1,8 million in 2022, to be offset by a corresponding reduction from the CEF transport budget article 02 03 01.

Budget line	Name	Commitment appropriations	Payment appropriations
02 03 01	Connecting Europe Facility (CEF) — Transport	-1 800 000	-1 800 000
30 02 02	Differentiated appropriations (*Reserve for budget article 02 10 01*)	1 800 000	1 800 000
Total		**0**	**0**

The updated establishment plan is set out in the budgetary annex.

8.2 Agency for the Cooperation of Energy Regulators (ACER)

In accordance with Article 33 (10) of Regulation (EU) 2019/942 of 5 June 2019, the Commission has carried out an assessment as to whether the financial and human resources available to ACER allow it to fulfil its role under the recast Regulation of working towards an internal energy market and of contributing to energy security to the benefit of consumers in the Union. The assessment was delayed one year due to the impact of the COVID-19 pandemic. The assessment has shown that the agency requires a further 18 establishment plan posts, 1 contract agent and 6 Seconded National Experts to fully implement its tasks over the period 2022-2027, of which 4 establishment plan posts, 1 contract agent and 6 Seconded National Experts in 2022. Out of the 25 additional FTEs needed, 15 will be financed by the fees collected by the agency, while the remaining 10 are financed by the EU contribution. The additional resources will allow the agency to fully implement the tasks mandated to it by already existing EU legislation. The additional staff will be dedicated to improving the legal quality of ACER's decision, the integration of the European electricity market and REMIT. For each of the years of the period, the additional staff can be financed within the EU contribution to ACER as set out in the financial programming included in the draft budget 2022, taking into account higher fee income.

The updated establishment plan is set out in the budgetary annex.

8.3 European Insurance and Occupational Pensions Authority (EIOPA)

In the draft budget 2022, EIOPA's establishment plan for 2022 no longer included an AD 15 post. However, upon his re-appointment for a second five-year term, EIOPA's Executive Director was reclassified from AD14 to AD15. EIOPA's establishment plan for 2022 therefore needs to be adjusted accordingly.

The updated establishment plan is set out in the budgetary annex.

8.4 European Centre for Disease Prevention and Control (ECDC)

In the amending budget 2/2021[15] and DEC5/2021, the Commission proposed to reinforce the ECDC by a total of EUR 106 million to deal with the genome sequencing issue resulting from COVID-19 pandemic. The Agency has managed to implement the majority of the additional funding, but a

[14] COM(2021) 561, 14.7.2021.
[15] OJ L 322, 13.9.2021.

surplus of EUR 20 million was returned in draft amending budget 6/2021. EUR 10 million will still be needed in 2022 to continue the COVID-19 actions that were started in 2021. Therefore, the Commission proposes to increase the ECDC budget in 2022 by EUR 10 million. The Commission will review the remaining needs for 2023 in the context of the preparation of the 2023 Draft Budget.

Budget line	Name	Commitment appropriations	Payment appropriations
06 10 01	European Centre for Disease Prevention and Control	10 000 000	10 000 000
Total		**10 000 000**	**10 000 000**

8.5 European Medicines Agency (EMA)

In the Health Union Package of 11 November 2020, the Commission proposed to structurally reinforce the role of EMA in crisis preparedness and management, in particular to ensure that critical shortages of medicinal products and medical devices in a health emergency are avoided across the Union. As part of the proposal, a new IT system to monitor and report on shortages of medicines and medical devices was planned to be developed in 2021. However, the necessary procurement procedure for the IT system has taken more time than originally foreseen, and therefore EUR 17,8 million was returned in draft amending budget 6/2021, of which EUR 14 million is proposed to be made available again in 2022 through this amending letter. The Commission will review the remaining needs for 2023 in the context of the preparation of the 2023 Draft Budget.

Budget line	Name	Commitment appropriations	Payment appropriations
06 10 03 01	Union contribution to the European Medicines Agency	14 000 000	14 000 000
Total		**14 000 000**	**14 000 000**

8.6 European Public Prosecutor's Office (EPPO)

The EPPO started its operation on 1 June 2021 and the caseload in the first operational months appears to be in line with the EPPO's initial assessment: the number of backlog and new cases under the EPPO proceedings increases month by month. For this reason, the Commission proposes to adjust the EPPO budget and staff resources by 76 establishment plan posts (of which 62 AD and 14 AST posts), 13 Contract Agents and 29 Seconded National Experts. This reinforcement is proposed for a period of three years (2022-2024) so as to allow EPPO to deal with the backlog of cases in a reasonable timeframe. The Commission will therefore re-assess the staffing situation of the EPPO at the end of 2023, by when the unavoidable backlog from the start of operations should have been overcome, giving a clearer picture of cruising speed case-load of this new body. This analysis will feed the proposed budget and staff for future years. To cover the additional staff costs in 2022 and considering recruitment on average mid-year, the Commission proposes to increase appropriations by EUR 7,5 million as compared to DB 2022.

Budget line	Name	Commitment appropriations	Payment appropriations
07 10 08	European Public Prosecutor's Office (EPPO)	7 500 000	7 500 000
Total		**7 500 000**	**7 500 000**

The updated establishment plan is set out in the budgetary annex.

8.7 European Asylum Support Office (EASO)

The breakdown of posts across the grades of the establishment plan of the European Asylum Support Office (EASO), as transmitted by EASO in the context of the preparation of the draft budget 2022, does not allow for the necessary career development of staff through reclassification. Following a review of the grades carried out with the agency, the Commission proposes to adjust the breakdown of the grades in the establishment plan accordingly. The overall budget and the total number of posts of EASO remains unchanged.

The updated establishment plan is set out in the budgetary annex.

8.8 Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA)

In May 2018[16], the Commission proposed to assign additional tasks to eu-LISA in relation to the update of the Visa Information System (VIS). The agreement reached in July 2021 on the new Regulation confirms the additional tasks for eu-LISA as proposed by the Commission, but the timing of the political agreement does not leave the agency sufficient time to make good use of the appropriations and staff initially planned for 2021. That is why the Commission proposes to postpone the resources planned in the original financial statement for each of the years of the MFF period by one year, so as to allow for implementation as from 2022. The agency has returned the commitment appropriations budgeted for 2021 (EUR 17,2 million) in budget authority transfer DEC 18/2021, and the appropriations requested for this purpose in the draft budget 2022 can be reduced by EUR 13,1 million through this amending letter.

Budget line	Name	Commitment appropriations	Payment appropriations
11 10 02	European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice ('eu-LISA')	-13 100 000	-13 100 000
Total		**-13 100 000**	**-13 100 000**

9. EUROPEAN HEALTH AND DIGITAL EXECUTIVE AGENCY

The European Health and Digital Executive Agency (HaDEA) was established as a new executive agency in early 2021. The establishment plan in the draft budget included a projection of seconded officials from the Commission. However, the actually recruited seconded officials will keep their grading in the Commission, and therefore HaDEA's establishment plan for 2022 needs to be adjusted accordingly, whereas the EU contribution to the agency remains unchanged.

The updated establishment plan is set out in the budgetary annex.

10. ADJUSTMENTS TO THE HEADING 7 "EUROPEAN PUBLIC ADMINISTRATION"

10.1 Assignment of the revenues from the UK contribution to staff pension expenditure

In line with Article 142 of the Agreement on the withdrawal of the United Kingdom from the European Union ('Withdrawal Agreement')[17], each year the United Kingdom will pay into the EU budget its share of the staff pension benefits acquired by EU staff until 31 December 2020. The first UK payment related to staff pensions is due in 2022. In the draft budget 2022, this contribution is presented on the revenue side of the budget as part of the general line receiving all contributions by the United Kingdom linked to the Withdrawal Agreement (revenue item 6 6 0 2).

Given the direct link between the UK contribution, which is calculated based on individual benefits of retired staff and the annual pension benefits and other employee benefits paid from the EU budget, and the related expenditure, the Commission proposes assigning the UK contribution (amounting to some EUR 225 million in 2022) as assigned revenue directly to the relevant budget line for pension expenditure[18]. The amounts on the budget line can be reduced accordingly.

Budget line	Name	Commitment appropriations	Payment appropriations
21 01 01	Pensions and allowances	-225 000 000	-225 000 000
Total		**-225 000 000**	**-225 000 000**

The budgetary remarks are updated accordingly in the budgetary annex.

16 COM(2018) 302, 16.5.2018.

17 Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community, OJ L 29, 31.1.2020, p. 7.

18 Budget article 21 01 01 "Pensions and allowances".

10.2 Adaptations to establishment plans

10.2.1 Commission and Council: transfer of tasks related to accident insurance

In June 2021, it has been agreed to transfer the tasks of management of the Council's General Secretariat (GSC) accident insurance files from the GSC to PMO[19]. The agreement between the GSC and PMO foresees the transfer of 1 AST post to PMO along with the relating appropriations.

The corresponding impact on the European Council and Council's section of the draft budget 2022 is set out in the table below:

Budget line	Name	Commitment appropriations	Payment appropriations
Section II - European Council and Council			
1 1 0 0	Basic salaries	-37 052	-37 052
1 1 0 2	Entitlements under the Staff Regulations related to the personal circumstance of the staff member	-13 000	-13 000
1 1 0 3	Social security cover	-1 000	-1 000
Total		**-51 052**	**-51 052**
Section III - Commission			
20 03 16 01 O3 01 01 01	Office for the Administration and Payment of Individual Entitlements – Remuneration and allowances	46 000	46 000
Total		**46 000**	**46 000**

10.2.2 Breakdown of posts between function groups

The Commission has committed to stable staffing under the current MFF. Nevertheless, the important political challenges to be tackled, from the actions to address the COVID-19 pandemic to fighting climate change, increase the need for highly qualified policy officers, with the appropriate profiles in the function group for administrators. Rather than requesting any additional resources to meet these challenges, it is proposed to convert an additional 90 AST6 posts into 90 AD5 posts for 2022. This will lead to budgetary savings of EUR 0,956 million on the central salaries budget line.

Budget line	Name	Commitment appropriations	Payment appropriations
20 01 02 01	Remuneration and allowances — Headquarters and Representation offices	-955 000	-955 000
20 01 02 02	Expenses and allowances related to recruitment, transfers and termination of service — Headquarters and Representation offices	-1 000	-1 000
Total		**-956 000**	**-956 000**

The updated establishment plans are set out in the budgetary annex.

10.2.3 Adjustments to the establishment plans of the EEAS and the Commission in the light of the transfer of internal market files in relation to the non-EU Western European states from the EEAS to the Commission

As agreed in the recent exchanges between the Secretaries General of the Commission and the EEAS[20], the Commission will take over a number of tasks related to the internal market from the EEAS. The EEAS will hence transfer the corresponding resources (1 AD11, 2 AD10 and 1 AST9 official) to the Commission and reduce its establishment plan and its budget accordingly. For three of the officials the transfer will take place already in 2021, and by 1 January 2022 for the fourth official.

The figures are based on the understanding that these four officials, will be paid by the Commission for the whole year 2022 even though they may be seconded during the first six months. The budget transferred includes also certain infrastructure and IT budget items.

Budget line	Name	Commitment	Payment

19 Council Decision (EU) 2021/1027 of 22 June 2021.

20 Ares(2021)5607239 and Ares(2021)5342554.

		appropriations	appropriations
Section X - European External Action Service			
1 1 0 0	Basic salaries	-444 000	-444 000
1 1 0 2	Entitlements under the Staff Regulations related to the personal circumstance of the staff member	-110 000	-110 000
1 1 0 3	Social security cover	-17 000	-17 000
1 4 0	Missions	-18 800	-18 800
2 0 1 0	Cleaning and maintenance	-9 900	-9 900
2 0 1 1	Water, gas, electricity and heating	-3 000	-3 000
2 0 1 2	Security and surveillance of buildings	-14 200	-14 200
2 1 0 0	Information and communication technology	-26 000	-26 000
Total		**-642 900**	**-642 900**
Section III - Commission			
20 01 02 01	Remuneration and allowances — Headquarters and Representation offices	603 000	603 000
20 01 02 02	Expenses and allowances related to recruitment, transfers and termination of service — Headquarters and Representation offices	1 000	1 000
20 02 06 01	Missions	18 800	18 800
20 03 01 02	Expenditure related to buildings	12 900	12 900
20 03 07 02	Guarding of buildings — Brussels	14 200	14 200
20 04 02	Digital workplace	26 000	26 000
Total		**675 900**	**675 900**

11. UPDATE OF REVENUE

11.1 Update of the forecast of the non-recyclable plastics own resource

The new Own Resources Decision (Council Decision (EU, Euratom) 2020/2053 of 14 December 2020[21]) was approved by all Member States by 31 May 2021. As a consequence, it entered into force on 1 June 2021. The Own Resources Decision has established a new own resource based on non-recycled plastic packaging waste, which the Commission entered in the 2022 draft budget.

Non-recycled plastic packaging waste results from the difference between plastic packaging waste and the recycled quantity thereof. The forecast of plastic packaging waste used by the Commission is based on the following method: the annual growth rates of GNI in constant prices for 2017/2018-2021 according to the latest available Commission economic forecast are applied to the latest outturn data for plastic packaging waste.

Member States' recycling rates are assumed to follow a linear convergence path between the recycling rate based on the latest available outturn data (2017/2018) and the EU recycling target of 50 % to be met by 2025. The increase of recycling rates is capped at 2 percentage points per year to ensure a realistic convergence path. The recycling rate of Member States having already reached or surpassed the target in 2017/2018 is kept constant.

Based on this method and including updated forecast bases provided by Luxembourg, Portugal and Romania, the forecast for all Member States was agreed in the 181st meeting of the Advisory Committee on Own Resources (ACOR) on 26 May 2021.

In application of Article 15 of the Making Available Regulation for the plastics-based own resource ('MAR2')[22], Member States were invited to send to the Commission their updated forecasts on the volume of non-recycled plastic packaging waste by 31 July 2021.

---

21 Council Decision (EU, Euratom) 2020/2053 of 14 December 2020 on the system of own resources of the European Union (OJ L 424, 15.12.2020, p. 1).

22 Council Regulation (EU, Euratom) 2021/770 of 30 April 2021 on the calculation of the own resource based on plastic packaging waste that is not recycled, on the methods and procedure for making available that own resource, on the measures to meet cash requirements, and on certain aspects of the own resource based on gross national income (OJ L165, 11.5.2021, p. 15.)

The Czech Republic, Germany, Spain, Croatia, Italy, Hungary, Austria and Slovakia sent updated forecasts of non-recycled plastic packaging waste for 2021 and 2022 to the Commission. Belgium, Bulgaria, Poland and Sweden confirmed the forecast bases agreed during the ACOR meeting on 26 May 2021. The remaining Member States did not send updated forecasts of non-recycled plastic packaging waste for 2021 and 2022.

In this context and as an exception from the annual ACOR forecasting procedure that takes place once a year in May, the Commission agreed with all Member States in the ACOR meeting of September an updated set of forecasts for 2021 and 2022 for the non-recycled plastics-based own resource only.

Compared to the results of the ACOR meeting in May, the updated forecast results in changes for a limited number of Member States, but overall the non-recycled plastic packaging waste own resource will be only EUR 2 million lower due to a slightly lower plastics base (in tons).

2022 - Plastic packaging waste own resource - Impact compared to previous forecast												
	Plastics OR gross contribution				Plastics OR lump-sum correction	Plastics OR net contribution (May ACOR/ DAB4)	Plastics OR net contribution (Sept. ACOR)	Difference in plastics OR contribution	GNI contribution (May ACOR/ DAB4)	GNI contribution (Sept. ACOR)	Difference in GNI contribution due to revised plastics OR forecast[23]	**Total difference (plastics OR + GNI contribution)**
	May ACOR	Sept. ACOR	Δ	%Δ								
BE	153	153	0	0.0%	0	153	153	0	3 864	3 864	0.08	**0.1**
BG	46	46	0	0.0%	22	24	24	0	517	517	0.01	**0.0**
CZ	95	88	-8	-8.1%	32	63	55	-8	1 783	1 783	0.04	**-7.6**
DK	124	124	0	0.0%	0	124	124	0	2 677	2 677	0.05	**0.1**
DE	1 365	1 392	26	1.9%	0	1 365	1 392	26	28 780	28 781	0.57	**27.0**
EE	27	27	0	0.0%	4	23	23	0	230	230	0.00	**0.0**
IE	150	150	0	0.0%	0	150	150	0	2 389	2 389	0.05	**0.0**
EL	84	84	0	0.0%	33	51	51	0	1 406	1 406	0.03	**0.0**
ES	671	663	-6	-0.9%	142	529	521	-8	9 962	9 962	0.20	**-7.8**
FR	1 258	1 258	0	0.0%	0	1 258	1 258	0	19 834	19 834	0.40	**0.4**
HR	30	31	2	5.5%	13	17	18	2	436	436	0.01	**1.6**
IT	955	945	-10	-1.1%	184	771	761	-10	14 172	14 172	0.28	**-9.9**
CY	7	7	0	0.0%	3	4	4	0	171	171	0.00	**0.0**
LV	21	21	0	0.0%	6	15	15	0	251	251	0.01	**0.0**
LT	21	21	0	0.0%	9	12	12	0	403	403	0.01	**0.0**
LU	14	14	0	0.0%	0	14	14	0	354	354	0.01	**0.0**
HU	189	183	-6	-3.0%	30	159	153	-6	1 179	1 179	0.02	**-5.6**
MT	9	9	0	0.0%	1	8	8	0	103	103	0.00	**0.0**
NL	213	213	0	0.0%	0	213	213	0	6 688	6 688	0.13	**0.1**
AT	149	153	3	2.2%	0	149	153	3	3 164	3 164	0.06	**3.3**
PL	498	498	0	0.0%	117	381	381	0	4 296	4 296	0.09	**0.1**
PT	201	201	0	0.0%	31	170	170	0	1 707	1 707	0.03	**0.0**
RO	183	183	0	0.0%	60	123	123	0	1 877	1 877	0.04	**0.0**
SI	17	17	0	0.0%	6	11	11	0	388	388	0.01	**0.0**

[23] Taking into account only the impact on the GNI resource of the change in the plastics OR forecast.

2022 - Plastic packaging waste own resource - Impact compared to previous forecast												
	Plastics OR gross contribution				Plastics OR lump-sum correction	Plastics OR net contribution (May ACOR/ DAB4)	Plastics OR net contribution (Sept. ACOR)	Difference in plastics OR contribution	GNI contribution (May ACOR/ DAB4)	GNI contribution (Sept. ACOR)	Difference in GNI contribution due to revised plastics OR forecast[23]	**Total difference (plastics OR + GNI contribution)**
	May ACOR	Sept. ACOR	Δ	%Δ								
SK	55	53	-2	-3.8%	17	38	36	-2	779	779	0.02	**-2.1**
FI	69	69	0	0.0%	0	69	69	0	1 994	1 994	0.04	**0.0**
SE	106	106	0	0.0%	0	106	106	0	4 241	4 241	0.08	**0.1**
EU27	**6 711**	**6 709**	**-0.2**	**0.0%**	**711**	**6 000**	**5 997**	**-2.3**	**113 646**	**113 648**	**2.3**	**0.0**

11.2 Update of the United Kingdom contribution

Based on Article 148 of the Withdrawal Agreement, the United Kingdom will make payments to the Union to cover its share in the outstanding commitments prior to 2021 to be paid in 2022 as well as in the Union's liabilities (such as pensions) and contingent financial liabilities. The overall contribution of the United Kingdom will also include the payments to be made by the Union to the United Kingdom or vice versa related with own resources corrections and adjustments for the financial years before 2021.

Compared to the amounts indicated in the Draft Budget 2022, the updated forecast of the United Kingdom contribution results in an increase of EUR 326 659 051 and amounts in total to EUR 11 016 705 653. This increase is the result of: a) the updated amounts related to the September invoice which was transmitted to the United Kingdom on 16 September 2021 with five instalments to be paid in 2022, and b) the forecast of the United Kingdom's contribution to the staff pensions and other employment-related benefits of 2021 to be paid for the first time in 2022, as set out in section 11.1 above. The latter forecast is based on the United Kingdom's share in the expenditure for staff pensions and other employment-related benefits acquired by EU staff until 31 December 2020 (Article 142(6) of the Withdrawal Agreement).

The forecasted United Kingdom contribution is entered on the revenue side of the budget as part of the budget line receiving all United Kingdom contributions resulting from the Withdrawal Agreement (revenue item 6 6 0 2).

	Reference to the Article of the Withdrawal agreement	**2022**
Total provisional UK contribution for 2022, of which:		**11 016 705 653**
1. RAL prior 2021 (including net financial corrections)	*Art. 140*	10 818 886 434
2. Union's liabilities/Pensions*	*Art.142*	253 964 699
3. Own resources corrections and adjustments, of which:		18 872 784
3.1 Surplus/deficit of 2020	Art.136(3)(a)	-136 604 402
3.2 UK correction updates (2018-2019)	Art.136	p.m.
3.3. VAT&GNI	Art.136	137 400 327.
3.4. TOR	Art.136, Art. 140(4)	18 076 859
4. Fines	Art.141	-33 609 512
5. Contingent liabilities, of which:		
5.1 ELM, EFSI, EFSD, loans (Guarantee funds)	Art.143	p.m.
5.2 Financial Instruments	Art.144	p.m.
5.3 Legal cases (incl. fines)	Art.147	p.m.
6. ECSC net assets	Art.145	-36 656 456
7. EIF investment	Art.146	-6 609 097
8. Access to networks/systems/data bases*	Art. 49(2), Art. 50 and 53, Art. 62(2), Art. 63(1)(e), Art. 63(2), Art. 99(3), Art. 100(2)	1 856 801
* *the amount of EUR 225 million will be entered in the EU budget as assigned revenue* ** *to be entered in the EU budget as assigned revenues*		

11.3 Transfer of net assets of the European Coal and Steel Community

According to Article 145 of the Withdrawal Agreement, the Union is liable to the United Kingdom for its share in the net assets of the European Coal and Steel Community (ECSC) in liquidation on 31 December 2020, amounting to EUR 183 282 282. The related reimbursement are made in five equal annual instalments of EUR 36 656 456 from 2021 to 2025.

These reimbursements are to be fully compensated by the transfer of the United Kingdom share in the net assets of the ECSC to the Union's budget in the form of annual contributions from 2021 to 2025. For this purpose, the revenue item (6 6 0 4) is used, so as to record the contributions from the ECSC in

liquidation aiming at fully compensating the effects of the corresponding reductions accounted for in the United Kingdom contributions to the Union's annual budget, as recorded under item 6 6 0 2.

EUR

Revenue line	Name	Amount
6 6 0 4	Contributions from the European Coal and Steel Community (ECSC) in liquidation	36 656 456
Total		**36 656 456**

12. ADDITIONAL MODIFICATION OF BUDGETARY NOMENCLATURE AND BUDGET REMARKS

12.1 European Year of Youth

In view of the 2022 European Year of Youth and upcoming legislative proposals, the Commission proposes to include in the budget remarks references to the preparation and settlement of the corresponding concrete actions in view of envisaged activities in 2022 in both the Erasmus+ and European Solidarity Corps programmes, at chapter level.

The corresponding budgetary remarks are provided in the budgetary annex.

12.2 Changes proposed in DAB 6/2021

In draft amending budget 6/2021[24], the Commission proposed to adjust the budgetary remarks and budgetary nomenclature following requests from specific Member States to transfer resources pursuant to Articles 14 and 26 of the Common Provisions Regulation (CPR[25]). Through this amending letter, the Commission proposes to introduce the same changes in the 2022 draft budget.

The corresponding budgetary remarks are provided in the budgetary annex.

12.3 Adjustments following adoption of sectoral legal bases

The budgetary remarks are proposed to be updated following the recent adoption of sectoral legal bases that were not reflected in the DB 2022. Additionally, the EFTA annex to the EU Budget is updated to mirror the final participation of EEA EFTA States to EU programmes in line with (i) Protocol 31 of the EEA Agreement and the adoption of successive EEA Joint Committee and (ii) upcoming amendments to Protocol 32 of the EEA Agreement which defines the financial modalities for implementation of article 82 of the EEA Agreement including an exceptional contribution of EEA EFTA States proportional to Next Generation EU Credits for Horizon Europe and the Union Civil Protection Mechanism and a reviewed calculation of the EFTA States financial contribution for completion lines taking into account the consequences of the UK withdrawal.

The corresponding modifications are provided in the budgetary annex.

12.4 Pilot projects and preparatory actions

As set out in the 'executability letter' of 17 November 2020[26], the Commission considered that the commitment and payment appropriations related to pilot projects and preparatory actions adopted under the 2021 budget that were assessed by the Commission as 'category C' - i.e. fully covered by a legal base or the ideas are otherwise being addressed - could be transferred to the relevant budget lines of the existing programmes to finance the proposed activities. These related appropriations in the 2021 budget have been transferred through the budgetary authority DEC 1/2021, which was adopted by the European Parliament and the Council in April 2021.

[24] COM(2021) 955, 8.10.2021.
[25] OJ L 231, 30.6.2021.
[26] Ares(2020)6821998 – Synthesis note point 7 + Annex 3.

Given that the level of payment appropriations for the existing programmes in the DB 2022 already includes the financing of these initiatives in 2022, as a technical correction it is proposed to cancel in this amending letter the payment appropriations corresponding to PP 09 21 03.

in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
PP 09 21 03	Pilot project — Assessing Options for use of hydrogen in shipping	0	-135 000
Total		**0**	**-135000**

As regards the budget nomenclature, these transfers should also be reflected in the 2022 budget documents. The Commission therefore proposes to adjust the budget nomenclature by transferring and deleting the preparatory action and eight pilot projects that were created in 2021.

Budget line	Name
PA 03 21 01	Preparatory action — The European crisis-management mechanism for the tourism sector
PP 04 21 01	Pilot project — Pandemic Union-wide management
PP 07 21 06	Pilot project — Enabling greater gender budget responsiveness of the next MFF through an gender impact assessment
PP 07 21 10	Pilot project — Education Platform on Rule of Law
PP 07 21 12	Pilot project — Improving the employment for persons with disabilities through the inclusive enterprise model
PP 07 21 13	Pilot project — Domestic Violence — Assessment of the impact of programs targeting aggressors as an instrument to prevent their recurrence in different European countries
PP 07 21 15	Pilot project — Establishing an EU app for domestic violence victims
PP 09 21 03	Pilot project — Assessing Options for use of hydrogen in shipping
PP 14 21 01	Pilot project — European Observatory on the fight against Impunity
Total	

As concerns preparatory actions PA 03 20 05 “Assessing alleged differences in the quality of products sold on the internal market” and PA 07 20 06 “Roma Civil Monitor — Strengthening capacity and involvement of Roma and pro-Roma civil society in policy monitoring and review”, the corresponding lines will be deleted once the commitments already made in 2020 are fully paid.

Additionally, as Title 05 (Regional Development and Cohesion) is the primary Title for cross-border cooperation through the European Regional Development Fund, PP 07 21 03 Pilot project — Cross-Border Crisis Response Integrated Initiative (CB-CRII) will be fully transferred to the new PP 05 21 01 Pilot project — Cross-Border Crisis Response Integrated Initiative (CB-CRII).

13. SUMMARY TABLE BY MFF HEADING

In EUR

		Draft Budget 2022		Amending Letter No 1/2022		Draft Budget 2022 (incl. AL 1/2022)	
		CA	**PA**	**CA**	**PA**	**CA**	**PA**
1.	**Single Market, Innovation and Digital**	**21 644 141 840**	**21 729 301 276**		**-216 000 000**	**21 644 141 840**	**21 513 301 276**
	Ceiling	*21 878 000 000*				*21 878 000 000*	
	Margin	*233 858 160*				*233 858 160*	
2.	**Cohesion, Resilience and Values**	**56 098 583 548**	**62 219 351 658**	**31 500 000**	**31 500 000**	**56 130 083 548**	**62 250 851 658**
	Ceiling	*56 200 000 000*				*56 200 000 000*	
	Margin	*101 416 452*				*69 916 452*	
2a.	Economic, social and territorial cohesion	49 706 125 007	56 349 452 460		800 000	49 706 125 007	56 350 252 460
	Ceiling	*49 739 000 000*				*49 739 000 000*	
	Margin	*32 874 993*				*32 874 993*	
2b.	Resilience and values	6 392 458 541	5 869 899 198	31 500 000	30 700 000	6 423 958 541	5 900 599 198
	Ceiling	*6 461 000 000*				*6 461 000 000*	
	Margin	*68 541 459*				*37 041 459*	
3.	**Natural Resources and Environment**	**56 097 406 716**	**56 508 073 963**	**80 925 000**	**91 290 000**	**56 178 331 716**	**56 599 363 963**
	Ceiling	*56 519 000 000*				*56 519 000 000*	
	Margin	*421 593 284*				*340 668 284*	
	Of which: Market related expenditure and direct payments	**40 298 859 305**	**40 323 039 132**	**70 000 000**	**70 000 000**	**40 368 859 305**	**40 393 039 132**
	EAGF sub-ceiling	*41 257 000 000*				*41 257 000 000*	
	Rounding difference excluded for calculating the sub-margin	*800 000*				*800 000*	
	Net transfers between EAGF and EAFRD	*-618 000 000*				*-618 000 000*	
	Net balance available for EAGF expenditure (sub-ceiling corrected by transfers between EAGF and EAFRD)	*40 639 000 000*				*40 639 000 000*	
	EAGF sub-margin	*340 140 695*				*270 140 695*	
4.	**Migration and Border Management**	**3 123 967 387**	**3 120 985 566**	**-13 100 000**	**-13 100 000**	**3 110 867 387**	**3 107 885 566**
	Ceiling	*3 191 000 000*				*3 191 000 000*	
	Margin	*67 032 613*				*80 132 613*	
5.	**Security and Defence**	**1 785 291 945**	**1 237 861 185**			**1 785 291 945**	**1 237 861 185**
	Ceiling	*1 868 000 000*				*1 868 000 000*	
	Margin	*82 708 055*				*82 708 055*	
6.	**Neighbourhood and the World**	**16 698 442 918**	**12 407 051 937**	**71 000 000**	**265 000 000**	**16 769 442 918**	**12 672 051 937**
	Ceiling	*16 802 000 000*				*16 802 000 000*	
	Margin	*103 557 082*				*32 557 082*	
7.	**European Public Administration**	**10 845 262 174**	**10 845 362 174**	**-225 928 052**	**-225 928 052**	**10 619 334 122**	**10 619 434 122**
	Ceiling	*11 058 000 000*				*11 058 000 000*	
	Margin	*212 737 826*				*438 665 878*	
	of which: Administrative expenditure of the institutions	**8 288 083 561**	**8 288 183 561**	**-928 052**	**-928 052**	**8 287 155 509**	**8 287 255 509**
	Sub-ceiling	*8 528 000 000*				*8 528 000 000*	
	Sub-margin	*239 916 439*				*240 844 491*	
	Appropriations for headings	**166 293 096 528**	**168 067 987 759**	**-55 603 052**	**-67 238 052**	**166 237 493 476**	**168 000 749 707**
	Ceiling	***167 516 000 000***	***169 209 000 000***			***167 516 000 000***	***169 209 000 000***
	Of which under Flexibility		***248 033 174***				***248 033 174***

In EUR

	Draft Budget 2022		Amending Letter No 1/2022		Draft Budget 2022 (incl. AL 1/2022)	
	CA	**PA**	**CA**	**PA**	**CA**	**PA**
Instrument						
Margin	***1 222 903 472***	***1 389 045 415***			***1 278 506 524***	***1 456 283 467***
Thematic special instruments	**1 500 251 382**	**1 323 919 000**	**1 298 919 000**	**1 298 919 000**	**2 799 170 382**	**2 622 838 000**
Total appropriations	**167 793 347 910**	**169 391 906 759**	**1 243 315 948**	**1 231 680 948**	**169 036 663 858**	**170 623 587 707**