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AMENDING LETTER No 1 TO THE DRAFT GENERAL BUDGET 2025

Adjustments in payment appropriations
Updated estimated needs for agricultural expenditure
Other adjustments and technical updates

Having regard to:

– the Treaty on the Functioning of the European Union, and in particular Article 314 thereof, in conjunction with the Treaty establishing the European Atomic Energy Community, and in particular Article 106a thereof,

– Council Decision (EU, Euratom) 2020/2053 of 14 December 2020 on the system of own resources of the European Union[1], entered into force on 1 June 2021,

– Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast)[2], and in particular Article 42 thereof,

– the draft general budget of the European Union for the financial year 2025, as adopted by the Commission on 12 July 2024[3],

The European Commission hereby presents to the European Parliament and to the Council Amending Letter No 1 to the draft general budget of the European Union for the financial year 2025, for the reasons set out in the explanatory memorandum.

CHANGES TO THE STATEMENT OF REVENUE AND EXPENDITURE BY SECTION

The changes to the general statement of expenditure and revenue as well to the statements of revenue and expenditure by section are available on EUR-Lex (https://eur-lex.europa.eu/budget/www/index-en.htm). An English version of the changes to this statement is attached for information as a budgetary annex.

1 Council Decision (EU, Euratom) 2020/2053 of 14 December 2020 on the system of own resources of the European Union and repealing Decision 2014/335/EU, Euratom, OJ L 424, 15.12.2020.

2 OJ L, 2024/2509, 26.09.2024, ELI: http://data.europa.eu/eli/reg/2024/2509/oj.

3 COM(2024) 300 final, 12.7.2024.

1. INTRODUCTION

Amending Letter No 1 (AL 1/2025) to the draft budget for the year 2025 (DB 2025) covers the following elements:

— Increase of payment appropriations in relation to the additional flexibilities and support for an indicative amount of EUR 10 billion from cohesion funds to the Member States affected by the natural disasters in Europe;

— Update of the needs for the interest line for NextGenerationEU, against the backdrop of a lower level of NextGenerationEU disbursements until end September 2024 than previously estimated;

— Update of the estimated needs, assigned revenue and appropriations for agricultural expenditure. In addition to changing market factors, AL 1/2025 also incorporates the impact of decisions in the agricultural sector since the DB 2025 was adopted in July 2024, as well as other proposals expected to have a significant effect during the financial year;

— Update of the estimated needs for the Sustainable Fisheries Partnership Agreements (SFPAs), taking into account the new protocols with the Republic of Cabo Verde (2024-2029) and with the Republic of Guinea-Bissau (2024-2029);

— Adjustments to heading 7 "European Public Administration":

- to incorporate the impact of the higher salary adjustment for 2024 on the administrative expenditure of the institutions and on pensions following updated estimates for purchasing power and inflation, compared to the parameters used when preparing the DB 2025;
- to reinforce the Computer Emergency Response Team for the EU institutions, bodies and agencies (CERT-EU) through the transfer of posts and appropriations from other Institutions, following the agreement on the Cybersecurity Regulation;
- to incorporate a technical correction to the European Ombudsman section.

— Adjustments to the level of appropriations for administrative expenditure outside of heading 7, including for some decentralised agencies, linked to the 2024 salary update;

— Further adjustments of the EU contribution of several decentralised agencies, as follows:

- a reinforcement of the European Public Prosecutor's Office (EPPO) to cater for the proposed introduction of a housing allowance for staff at the lower grades in Luxembourg and to further strengthen the IT independence of the EPPO;
- an adjustment of the EU contribution to the European Union Agency for Law Enforcement Training (CEPOL) to reinforce its cybersecurity and a reinforcement of the establishment plan with one establishment plan post;
- an adjustment of the grading in the establishment plans of the European Union Agency for Law Enforcement Cooperation (Europol) and the European Union Agency for Criminal Justice Cooperation (Eurojust), allowing for suitable promotion and progression of careers;

— Adjustment of the budgetary nomenclature and remarks following the adoption of the proposal for the Ukraine Loan Cooperation Mechanism (ULCM) Regulation[4];

[4] COM(2024) 426 final, 20.9.2024.

— Adjustment of the budgetary nomenclature following specific Member States' requests to transfer resources pursuant to Article 26 of the Common Provisions Regulation (CPR)[5];

— Technical corrections in the relevant budget remarks in relation to references to decommitments made in relation to appropriations made available again in accordance with Article 15(3) of the Financial Regulation.

— Updating the revenue side of the budget as regards the revised UK contribution and adjustment of the budget nomenclature and remarks following the adoption of the proposal for the ULCM.

Overall, the net impact of AL 1/2025 on expenditure in the DB 2025 is a decrease of EUR 303,0 million in commitment appropriations and an increase of EUR 2 657,0 million in payment appropriations.

(In EUR million)

Programme	Commitment appropriations	Payment appropriations
European Regional Development Fund (ERDF)	0,0	3 000,0
EURI interest line	-195,0	-195,0
European Agricultural Guarantee Fund (EAGF)	-351,9	-391,9
SFPAs	0,0	0,0
Revised salary update - adjustments under heading 7	219,9	219,9
CERT-EU	0,0	0,0
Revised salary update - adjustments under heading 1-6	19,6	19,6
Other adjustments to some decentralised agencies	4,4	4,4
Total	**-303,0**	**2 657,0**

More information on each component is provided in the following sections.

The relevant budget lines are detailed in the budgetary annex, together with the update of the revenue resulting from the expenditure changes included in this amending letter.

2. INCREASE OF PAYMENT APPROPRIATIONS IN RELATION TO RECENT NATURAL DISASTERS

Following the recent floods in Central Europe, the cohesion policy programmes will be mobilised to assist Member States in recovering from the damages. The flexibilities that the Commission intends to propose in the cohesion policy will allow the affected Member States to amend their programmes in order to respond to climate change and natural disasters while benefiting from additional liquidity from the EU budget. It is proposed to include an additional EUR 3 billion in payment appropriations above the level already proposed in the DB 2025. These payment appropriations will be used to address urgent needs and provide swift support to the disaster-stricken countries.

EUR

Budget line	Name	Commitment appropriations	Payment appropriations
05 02 01	ERDF — Operational expenditure	0	3 000 000 000
Total		**0**	**3 000 000 000**

3. FUNDING COSTS NEXTGENERATIONEU

In the context of the DB 2025, the Commission proposed a reinforcement of the EURI interest line by EUR 2 478,2 million as compared to the financial programming for 2025 to a total amount of EUR 5 156 million, based on projections of NGEU disbursements and interest rates until the end of the third

[5] Regulation (EU) 2021/1060 of the European Parliament and of the Council of 24 June 2021 laying down common provisions on the European Regional Development Fund, the European Social Fund Plus, the Cohesion Fund, the Just Transition Fund and the European Maritime, Fisheries and Aquaculture Fund and financial rules for those and for the Asylum, Migration and Integration Fund, the Internal Security Fund and the Instrument for Financial Support for Border Management and Visa Policy, OJ L 231, 30.6.2021, p. 159.

quarter 2024. As of 30 September 2024, all executed transactions by the third quarter of 2024 amount to a total of NGEU disbursements to EUR 49,8 billion, or EUR 5,4 billion lower than at the time of establishing the Draft Budget 2025.

The final estimated cost of funding for the 2025 budget is therefore EUR 4 961 million i.e. a cost overrun of EUR 2 283,2 million. This amount is final, in line with the revised approach providing that, as of the 2025 budget, the Commission will base the budgeting of the EURI interest line on the volume of disbursements which is confirmed by the end of the third quarter of the previous year. This provides a stable basis for the application of the 'cascade mechanism' by the time of the amending letter to the draft budget.

The final cost for the interest line is thus reduced by EUR 195 million compared to the DB 2025. The Commission proposes to decrease the level of commitment and payment appropriations of the EURI interest line accordingly.

EUR

Budget line	**Name**	**Commitment appropriations**	**Payment appropriations**
06 04 01	European Union Recovery Instrument (EURI) – Payment of periodic coupon and redemption of maturity	-195 000 000	-195 000 000
Total		**-195 000 000**	**-195 000 000**

With the proposed reduction, the Commission proposes that the overall needs of EUR 2 283,2 million above the financial programming for 2025 are financed by the remaining margin under sub-Heading 2b of EUR 35,7 million and the mobilisation of EUR 1 105,8 million under the Flexibility Instrument, with a view to continue mobilising an amount in line with the 50 % benchmark of the cost overrun. On that basis, considering the other adjustments to sub-Heading 2b proposed in this AL 1/2025, the recourse to the Flexibility Instrument under sub-heading 2b will be reduced by EUR 87,0 million to EUR 1 105,8 million, and the amount mobilised under the EURI instrument will be reduced by EUR 97,5 million to EUR 1 141,6 million.

4. EUROPEAN AGRICULTURAL GUARANTEE FUND (EAGF)

AL 1/2025 updates the estimates for agricultural expenditure based on the most up-to-date economic data and legislative framework. By September 2024, the Commission had at its disposal a first indication of the level of production for 2024 and the outlook for the agricultural markets as well as actual figures for most of the 2024 budget execution as regards EAGF shared management, which are the basis for the updated estimates of the budgetary needs for 2025.

Apart from taking into account market factors, AL 1/2025 also incorporates the impact of legislative decisions in the agricultural sector since the DB 2025 was adopted in June 2024.

Overall 2025 EAGF needs, including the agricultural reserve, are now estimated at EUR 41 215 million[6]. This is an increase by EUR 344 million compared to the DB 2025, which is due respectively to:

1) additional needs of EUR 120 million for the agricultural reserve for the exceptional measures adopted in 2024 and for which the expenditure will be declared in the agricultural year 2025,
2) additional needs for Member States' market measures and interventions of EUR 94 million, for promotion measures, fruit and vegetables sector and school schemes, following a good implementation in 2024,
3) a relatively minor increase of EUR 30 million for direct payments,

[6] The needs amount corresponds to EUR 40 177 million of fresh appropriations plus EUR 395 million of assigned revenue expected to be collected in 2025, EUR 361 million of 2024 surplus, excluding the agricultural reserve and EUR 282 million carry-over of the agricultural reserve.

4) additional needs of EUR 100 million under the article 08 02 06 ‘Policy strategy, coordination and audit’,

5) a budget-neutral move from the completion of previous programmes line to the ‘old’ direct payments schemes amounting to EUR 30 million.

In 2024, exceptional measures under the agricultural reserve were adopted for an amount of EUR 295 million, of which EUR 175 million may still be paid in 2024, while EUR 120 million will be carried over to 2025 in accordance with Article 16(2) of the CAP Horizontal Regulation[7]. This would bring the agricultural reserve in 2025 to EUR 570 million, leaving EUR 450 million available for new measures. It will be financed from an unspent amount of the 2024 agricultural reserve of EUR 282 million, as well as EUR 288 million from the 2025 EAGF availabilities.

At the same time, the total amount of the assigned revenue and the appropriations carried over, including the agricultural reserve, that is expected to be available in 2025 increases from EUR 342 million in the DB 2025 to EUR 1 038 million (i.e. an increase of EUR 696 million), fully covering the additional needs of EUR 344 million. The surplus originates notably from the under-execution of the 2024 agricultural reserve as explained above and higher-than-expected assigned revenue from the clearance of EAGF accounts in 2024.

As a result of these updates, the amount of commitment appropriations is EUR 40 177 million, which includes EUR 288 million for the agricultural reserve. This would leave EUR 351,9 million margin under the net balance available for the EAGF of EUR 40 528,9 million. As usual during the year, the Commission will monitor closely the needs, including for the agricultural reserve, and will propose relevant budgetary solutions if and as necessary.

EUR

Budget line	**Name**	**Commitment appropriations**	**Payment appropriations**
08 02 01	Agricultural reserve	-162 000 000	-162 000 000
08 02 02	Types of interventions in certain sectors under the CAP Strategic Plans	51 000 000	51 000 000
08 02 03	Market-related expenditure outside the CAP Strategic Plans	43 000 000	3 000 000
08 02 04	Direct payments types of interventions under the CAP Strategic Plans	-383 920 598	-383 920 598
08 02 05	Direct payments outside the CAP Strategic Plans	30 000 000	30 000 000
08 02 06	Policy strategy, coordination and audit	100 000 000	100 000 000
08 02 99	Completion of previous programmes and activities	-30 000 000	-30 000 000
Total		**-351 920 598**	**-391 920 598**

5. UPDATE OF THE SUSTAINABLE FISHERIES PARTNERSHIP AGREEMENTS

The Commission has examined the most recent information available concerning Sustainable Fisheries Partnership Agreements (SFPAs) and reviewed the expected needs for 2025 on the basis of the developments in the negotiations with the third countries involved, as foreseen in point C of Part II of the Interinstitutional Agreement (IIA)[8]. On the basis of this review, the Commission proposes a transfer of EUR 17,8 million in commitment and payment appropriations from the reserve to the main operational SFPA line. This budgetary-neutral transfer relates to new protocols with the Republic of Cabo Verde (2024-2029) signed on 23 July 2023, and with the Republic of Guinea-Bissau (2024-2029) signed on 18 September 2024.

7 Regulation (EU) 2021/2116 on the financing, management and monitoring of the common agricultural policy and repealing Regulation (EU) No 1306/2013.

8 Interinstitutional Agreement between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources, OJ L 433, 20.12.2020, p. 28.

With the proposed adjustments, the total available commitment appropriations for the sustainable fisheries partnership agreements will amount to EUR 150,6 million, of which EUR 60 million in the reserve and EUR 90,6 million on the main operational line. With respect to payment appropriations, the total amount of EUR 135,3 million will include an amount of EUR 41,6 million in the form of reserve.

EUR

Budget line	Name	Commitment appropriations	Payment appropriations
08 05 01	Establishing a governance framework for fishing activities carried out by Union fishing vessels in third country waters	17 780 000	17 780 000
30 02 02	Differentiated appropriations (*Reserve for budget article 08 05 01)*	-17 780 000	-17 780 000
Total		**0**	**0**

6. EUROPEAN PUBLIC ADMINISTRATION (HEADING 7)

In this AL 1/2025, the Commission proposes adjustments to the heading 7 "European Public Administration" in relation to the impact of the increased salary adjustment for 2024 on administrative expenditure in 2025 including +1,2 % from 1 April 2025 due to the application of the 'moderation clause' in accordance with Article 10 of Annex XI of the Staff Regulations[9].

Administrative expenditure of the Institutions

In the preparation of the 2025 draft budget, the Commission applied the principles of stable staffing and a maximum 2 % increase in non-salary related expenditure for all institutions. It revised the requests of other institutions in order to present a draft budget which respects all legal obligations, while seeking to limit the necessary recourse to special instruments.

Since the entry into force of the revised Staff Regulations in 2014, the level of the salary and pensions update for the staff of all EU institutions and agencies is based on a non-discretionary methodology comprising two elements. The first element is the net evolution of the purchasing power of national civil servants from a basket of 10 Member States[10], representing at least 75% of the EU GDP. This constitutes the Global Specific Indicator (GSI). The second element – the Joint Index (JI) – takes account of inflation in Belgium and Luxembourg. The automaticity of the salary update method ensures the system reflects both the events in the real economy and decisions by Member States, as confirmed by Eurostat in agreement with national statistical institutes. The 2024 salary update at +7,2% is higher than the +5,3% foreseen in the DB 2025. The moderation clause implies a salary update of +1,2% in April 2025, whereas the draft budget 2025 was built on a +0,6% assumption.

While the corresponding Commission's report to the Council and the European Parliament will be adopted in November, a proposal to adjust the budgetary appropriations to take into account the most recent parameters is justified at this stage of the budgetary year, in accordance with the principles of sound financial management and budgetary accuracy. Consequently, the Commission and the other institutions have recalculated their salary expenditure. This increases the salary expenditure by EUR 147,9 million as compared to the estimates in the DB 2025.

In addition, the request for pension expenditure increases by EUR 67,9 million, and the request for the European Schools by EUR 4,3 million.

Overall and detailed impact by Sections

Overall, the proposal is to increase the non-differentiated expenditure of heading 7 (European Public Administration) by EUR 219,9 million for 2025, compared to the DB 2025, which requires further recourse to the Single Margin Instrument. It corresponds to an increase of EUR 147,8 million for the

9 OJ 45, 14.6.1962, p. 1385, ELI: http://data.europa.eu/eli/reg/1962/31(1)/oj.

10 BE, DE, ES, FR, IT, LU, NL, AT, PL, SE.

administrative expenditure of the Institutions, EUR 67,9 million for pensions of all institutions and EUR 4,3 million for the European Schools.

For Heading 7, the overall impact on expenditure is as follows, also including the reallocations linked to CERT-EU and the specific request for the European Ombudsman as detailed in the next sections:

Amounts in EUR

	Draft Budget 2025	Amending Letter 1/2025	Draft Budget 2025 including AL1/2025
Pensions and European Schools	**3 052 382 066**	**72 162 590**	**3 124 544 656**
Pensions	2 789 377 000	67 878 000	2 857 255 000
European Schools	263 005 066	4 284 590	267 289 656
Administrative expenditure of the institutions	**9 561 979 384**	**147 751 601**	**9 709 730 985**
Commission	4 378 737 735	78 547 255	4 457 284 990
Other institutions	5 183 241 649	69 204 346	5 252 445 995
European Parliament	2 498 063 379	33 461 779	2 531 525 158
Council	705 821 530	9 932 328	715 753 858
Court of Justice of the European Union	532 720 000	8 871 503	541 591 503
Court of Auditors	190 918 281	3 597 566	194 515 847
European Economic and Social Committee	171 725 025	2 222 096	173 947 121
Committee of the Regions	128 585 216	1 797 730	130 382 946
European Ombudsman	15 183 194	242 236	15 425 430
European Data Protection Supervisor	26 473 899	329 976	26 803 875
European External Action Service	913 751 125	8 749 132	922 500 257
Total	**12 614 361 450**	**219 914 191**	**12 834 275 641**

Salary update

The detailed impact by section, in relation to the impact of the increased salary adjustment in 2024, is as follows:

Amounts in EUR

Budget Line	Name	Appropriations
Section I - European Parliament		
1 0 0 0	Salaries	2 138 430
1 0 2	Transitional allowances	345 645
1 0 3 1	Invalidity pensions (PEAM)	2 138
1 0 3 2	Survivors' pensions (PEAM)	47 279
1 2 0 0	Remuneration and allowances	20 159 060
1 2 0 2	Paid overtime	1 173
1 2 2 0	Allowances for staff retired or placed on leave in the interest of the service	84 598
1 4 0 0	Other staff — Secretariat and political groups	2 100 929
1 4 0 1	Other staff — Security	1 173 404
1 4 0 2	Other staff — Drivers in the Secretariat	220 704
1 4 0 4	Traineeships, seconded national experts, exchanges of officials and study visits	310 850
1 4 0 5	Expenditure on interpretation	1 441 796
4 2 2	Expenditure relating to parliamentary assistance	5 875 873
Sub-total Section I		**33 901 879**
Section II - Council and European Council		
1 0 0 0	Basic salary	10 000
1 0 0 1	Entitlements related to the post held	3 000
1 0 0 2	Entitlements related to the personal circumstances	1 000
1 0 0 3	Social security cover	1 000

Amounts in EUR

Budget Line	Name	Appropriations
1 0 1 0	Transitory allowance	15 000
1 1 0 0	Basic salaries	5 875 621
1 1 0 1	Entitlements under the Staff Regulations related to the post held	45 000
1 1 0 2	Entitlements under the Staff Regulations related to the personal circumstances of the staff member	1 375 000
1 1 0 3	Social security cover	227 000
1 1 0 4	Salary weightings	4 000
1 1 0 7	Annual adjustment of the remuneration	2 120 000
1 1 1 0	Allowances in the event of retirement in the interests of the service	56 000
1 2 0 0	Other staff	300 000
1 2 0 1	National experts on secondment	35 000
1 2 0 2	Traineeships	23 000
1 2 0 7	Annual adjustment of the remuneration	67 000
Sub-total Section II		**10 157 621**
Section III - Commission		
20 01 01 01	Salaries, allowances and payments of Members of the institution	307 000
20 01 01 03	Allowances of former Members	101 000
20 01 02 01	Remuneration and allowances - Headquarters & Representation offices	61 672 000
20 01 02 02	Expenses and allowances related to recruitment, transfers and termination of service — Headquarters and Representation offices	337 000
20 01 02 03	Remuneration and allowances - Union delegations	3 477 000
20 01 02 04	Expenses and allowances related to recruitment, transfers and termination of service — Union delegations	65 000
20 01 04	Officials in non-active status, retired in interests of service or dismissed	172 000
20 02 01 01	Contract staff	2 332 619
20 02 01 02	Agency staff and technical and administrative assistance in support of different activities	181 646
20 02 01 03	National civil servants temporarily assigned to the institution	881 834
20 02 02 01	Contract staff	473 018
20 02 03 01	Contract staff	17 000
20 02 04	Cost of organising graduate traineeships with the institution	185 000
20 02 05	Special advisers	21 000
20 03 15 01	Publications Office	1 732 000
20 03 15 02	European Personnel Selection Office	366 000
20 03 16 01	Office for the Administration and Payment of Individual Entitlements	1 113 000
20 03 16 02	Office for Infrastructure and Logistics in Brussels	2 141 000
20 03 16 03	Office for Infrastructure and Logistics in Luxembourg	543 000
20 03 17	European Anti-Fraud Office	1 175 000
21 01 01	Pensions and allowances	66 494 000
21 01 02 01	Pensions of former Members of the European Parliament	492 000
21 01 02 02	Pensions of former Presidents of the European Council and of former Secretaries-General of the Council of the European Union	17 000
21 01 02 03	Pensions of former Members of the Commission	261 000
21 01 02 04	Pensions of former Members of the Court of Justice of the European Union	427 000
21 01 02 05	Pensions of former Members of the Court of Auditors	170 000
21 01 02 06	Pensions of former Members of European Ombudsmen	7 000
21 01 02 07	Pensions of former Members of European Data Protection Supervisors	10 000
21 02 01 01	Office of the Secretary-General of the European Schools (Brussels)	29 677
21 02 01 02	Brussels I (Uccle)	765 081
21 02 01 03	Brussels II (Woluwe)	644 955
21 02 01 04	Brussels III (Ixelles)	571 040
21 02 01 05	Brussels IV (Laeken)	555 394
21 02 01 06	Luxembourg I	410 262
21 02 01 07	Luxembourg II	347 787
21 02 01 08	Mol (BE)	189 966
21 02 01 09	Frankfurt am Main (DE)	162 064
21 02 01 10	Karlsruhe (DE)	193 745
21 02 01 11	Munich (DE)	8 185

Amounts in EUR

Budget Line	Name	Appropriations
21 02 01 12	Alicante (ES)	31 171
21 02 01 13	Varese (IT)	300 239
21 02 01 14	Bergen (NL)	75 024
Sub-total Section III		**149 455 707**
Section IV - Court of Justice		
1 0 0 0	Remunerations and allowances	904 000
1 0 0 2	Entitlements on entering the service, transfer and leaving the service	48 000
1 0 2	Temporary allowances	81 000
1 2 0 0	Remunerations and allowances	7 612 000
1 2 0 2	Paid overtime	18 000
1 2 0 4	Entitlements related to entering the service, transfer and leaving the service	45 000
1 4 0 0	Other staff	290 000
1 4 0 4	In-service training and staff exchanges	77 000
Sub-total Section IV		**9 075 000**
Section V - Court of Auditors		
1 0 0 0	Remuneration, allowances and pensions	246 000
1 0 0 2	Entitlements on entering and leaving the service	4 000
1 0 2 0	Temporary allowances	11 000
1 2 0 0	Remuneration and allowances	3 243 000
1 2 0 2	Paid overtime	5 000
1 2 0 4	Entitlements on entering the service, transfer and leaving the service	16 000
1 4 0 0	Other staff	140 000
1 4 0 4	In-service training and staff exchanges	26 000
Sub-total Section V		**3 691 000**
Section VI - European Economic and Social Committee		
1 2 0 0	Remuneration and allowances	2 143 237
1 2 2 0	Allowances for staff retired or placed on leave in the interests of the service	7 300
1 4 0 0	Other staff	70 196
1 4 0 4	Graduate traineeships, grants and exchanges of officials	22 151
Sub-total Section VI		**2 242 884**
Section VII - European Committee of the Regions		
1 2 0 0	Remuneration and allowances	1 660 000
1 2 0 2	Paid overtime	700
1 2 0 4	Entitlements on entering the service, transfer and leaving the service	5 100
1 2 2 0	Allowance for staff retired in the interests of the service	8 300
1 4 0 0	Other staff	124 100
1 4 0 4	Graduate traineeships, grants and exchanges of officials	14 900
Sub-total Section VII		**1 813 100**
Section VIII - European Ombudsman		
1 0 0	Salaries, allowances and payments related to salaries	20 000
1 2 0 0	Remuneration and allowances	320 000
1 4 0 0	Other staff	57 000
1 4 0 4	Graduate traineeships, grants and exchanges of officials	23 000
Sub-total Section VIII		**420 000**
Section IX - European Data Protection Supervisor		
1 0 0 0	Remuneration and allowances	9 000
1 1 0 0	Remuneration and allowances	193 000
1 1 1 0	Contract staff	54 000
3 0 1 0	Remuneration and allowances	50 000
3 0 2 0	Contract staff	27 000
Sub-total Section IX		**333 000**
Section X - European External Action Service		

Amounts in EUR

Budget Line	Name	Appropriations
1 1 0 0	Basic salaries	2 000 000
3 0 0 0	Remuneration and entitlements of statutory staff	7 000 000
Sub-total Section X		**9 000 000**
Total		

Specific annex for the Publications Office		
O1 01 01 01	Remuneration and allowances	1 688 000
O1 01 01 02	Expenses and allowances related to recruitment, (…)	7 000
O1 01 02	External personnel	37 000
Total		**1 732 000**

Specific annex for the European Personnel Selection Office		
O2 01 01 01	Remuneration and allowances	329 000
O2 01 01 02	Expenses and allowances related to recruitment, (…)	1 000
O2 01 02	External personnel	36 000
Total		**366 000**

Specific annex for the Office for the Administration and Payment of Individual Entitlements		
O3 01 01 01	Remuneration and allowances	469 000
O3 01 01 02	Expenses and allowances related to recruitment, (…)	3 000
O3 01 02	External personnel	641 000
Total		**1 113 000**

Specific annex for the Office for infrastructure and logistics in Brussels		
O4 01 01 01	Remuneration and allowances	875 000
O4 01 01 02	Expenses and allowances related to recruitment, (...)	3 000
O4 01 02 01	External personnel - OIB	826 000
O4 01 02 02	External personnel - Child care facilities	437 000
Total		**2 141 000**

Specific annex for the Office for infrastructure and logistics in Luxembourg		
O5 01 01 01	Remuneration and allowances	295 000
O5 01 01 02	Expenses and allowances related to recruitment, (…)	1 000
O5 01 02 01	External personnel - OIL	207 000
O5 01 02 02	External personnel - Child care facilities	40 000
Total		**543 000**

Specific annex for the European anti-fraud Office (OLAF)		
O6 01 01 01	Remuneration and allowances	1 155 000
O6 01 01 02	Expenses and allowances related to recruitment, (...)	4 000
O6 01 02	External personnel	16 000
Total		**1 175 000**

CERT-EU - Transfer of establishment plan posts and appropriations from several Institutions to the Commission

With the increasing risk and spread of cyber attacks, there is a need to increase the funding of CERT-EU, which provides a high common level of cybersecurity of all EU institutions, enabling alignment around a framework that addresses the cybersecurity threats, and establishes monitoring and reporting to an Interinstitutional Cybersecurity Board.

The extension of CERT-EU's mandate was established in the Cybersecurity Regulation which entered into force on 7 January 2024. The legislative financial statement accompanying the agreed Regulation foresees a reinforcement of human and budgetary resources to CERT-EU from all Union institutions. With respect to staffing, it specifies that such contribution *"is in proportion to the respective share of permanent AD posts of the organisation"*.

While the Commission had already made available the necessary establishment plan posts, the current proposal is to transfer nine AD8 posts and the related salary appropriations, to cover a six-month period in 2025, as follows: two from the European Parliament, two from the Council, two from the Court of Justice, one from the European Court of Auditors, and two from the European External Action Service. The changes to the related establishment plans are set out in the budgetary annex.

Similarly, all Union institutions should contribute to the operations of CERT-EU through budget line 20 04 04 Inter-institutional computer emergency response team for the Union's institutions, bodies and agencies (CERT-EU). The amount required for the 2025 budget (EUR 8.921 millon) corresponds to an increase of EUR 1.156 million compared to the 2024 budget. When establishing the DB 2025, the Commission budgeted the full amount – its own share of EUR 531 916, plus the share of the other institutions amounting to EUR 624 138, by limiting its own IT request. With the transfer of the share of the other institution to the CERT-EU line, it is now proposed to allocate the equivalent amount to line 20 04 03 Data Centre and Networking Services, which should have been the original destination of the amount.

The proposed – budgetary neutral – adjustments are as follows:

Amounts in EUR

Budget Line	Name	Appropriations
Section I - European Parliament		
1 2 0 0	Remuneration and allowances	-140 000
2 1 0 0	IT governance and cyber security	-300 100
Sub-total Section I		**-440 100**
Section II - Council and European Council		
1 0 0 0	Basic salary	-140 000
2 1 0 2	Servicing and maintenance of equipment and software	-85 293
Sub-total Section II		**-225 293**
Section III - Commission		
20 01 02 01	Remuneration and allowances - Headquarters & Representation offices	630 000
20 04 03	Data Centre and Networking Services	624 138
Sub-total Section III		**1 254 138**
Section IV - Court of Justice		
1 2 0 0	Remunerations and allowances	-140 000
2 1 0 0	Purchase, servicing and maintenance of equipment and software	-63 497
Sub-total Section IV		**-203 497**
Section V - Court of Auditors		
1 2 0 0	Remuneration and allowances	-70 000
2 1 0 2	External services for the operation, implementation and maintenance of software and systems	-23 434
Sub-total Section V		**-93 434**
Section VI - European Economic and Social Committee		
2 1 0 2	Outside assistance for the operation, development and maintenance of software systems	-20 788

Amounts in EUR

Budget Line	Name	Appropriations
Sub-total Section VI		**-20 788**
Section VII - European Committee of the Regions		
2 1 0 2	Outside assistance for the operation, development and maintenance of software systems	-15 370
Sub-total Section VII		**-15 370**
Section VIII - European Ombudsman		
2 1 0 0	Purchase, servicing and maintenance of equipment and software, and related work	-1 764
Sub-total Section VIII		**-1 764**
Section IX - European Data Protection Supervisor		
2 0 1 0	Information technology equipment and services	-3 024
Sub-total Section IX		**-3 024**
Section X - European External Action Service		
1 1 0 0	Basic salaries	-140 000
2 1 0 0	Information and communication technology	-110 868
Sub-total Section X		**-250 868**
Total		**0**

Technical correction for the European Ombudsman

In preparing its estimates for 2025, the European Ombudsman did not take account of changes made to the entitlements of members by Council Regulation (EU) 2016/300[11], both in terms of transitional allowances and installation and resettlement allowances, and to the reimbursement of removal costs. The estimates submitted in DB 2025 are thus erroneous in relation to two budget lines, which are both directly linked to the election of a new Ombudsman. The request for amendment seeks to correct this by returning to the general EU budget all the appropriations requested on the budget line for 'Temporary allowances' amounting to EUR 306 000 and requesting additional appropriations on the budget line for "Allowances and expenses on entering and leaving the service" that are needed to finance the payment of installation and resettlement allowances, and the reimbursement of travel and removal costs for the outgoing Ombudsman and the new Ombudsman for an amount of EUR 130 000.

Amounts in EUR

Budget Line	Name	Appropriations
Section VIII - European Ombudsman		
1 0 2	Temporary allowances	-306 000
1 0 8	Allowances and expenses on entering and leaving the service	130 000
Total		**- 176 000**

7. ADMINISTRATIVE EXPENDITURE OUTSIDE HEADING 7

To cover the additional needs for salary expenditure in 2025, in relation to the increased salary adjustment for 2024 presented above, on the administrative expenditure under Headings 1 to 6, the Commission has made every effort to cover the additional needs by mobilising remaining appropriations and in-build flexibilities. However, for several programmes as well as executive agencies, it is proposed to increase the level of appropriations by 2,3% to reflect the unexpected adjustment of the salary related expenditure. This 2,3% increase is the direct consequence of a higher than expected salary update in 2024 (+7,2%, applied in 2024 and +1,2% in April 2025, whereas the DB 2025 was built with +5,3% in 2024 and +0,6% in April 2025). In such cases, it is proposed that a corresponding proportional reduction is applied to the budget line(s) for corresponding relevant operational programmes. The proposed – budgetary neutral – adjustments are as follows:

[11] Council Regulation (EU) 2016/300 of 29 February 2016 determining the emoluments of EU high-level public office holders, OJ L 58, 4.3.2016, p. 1.

Amounts in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
01 01 01 01	Expenditure related to officials and temporary staff implementing Horizon Europe — Indirect research	4 121 490	4 121 490
01 01 01 02	External personnel implementing Horizon Europe - Indirect research	1 159 599	1 159 599
01 01 01 71	European Research Council Executive Agency — Contribution from Horizon Europe	1 249 108	1 249 108
01 01 01 72	European Research Executive Agency — Contribution from Horizon Europe	1 898 668	1 898 668
01 01 01 74	European Climate, Infrastructure and Environment Executive Agency — Contribution from Horizon Europe	295 368	295 368
01 01 01 76	European Innovation Council and SMEs Executive Agency — Contribution from Horizon Europe	588 870	588 870
01 02 05	Horizontal operational activities	-9 313 102	-9 313 102
01 01 02 01	Expenditure related to officials and temporary staff implementing the Euratom Research and Training Programme — Indirect research	181 641	181 641
01 01 02 02	External personnel implementing the Euratom Research and Training Programme — Indirect research	7 851	7 851
01 03 01	Fusion Research and development	-130 081	-130 081
01 03 02	Nuclear Fission, safety and radiation protection (indirect actions)	-59 412	-59 412
01 01 03 01	Expenditure related to officials and temporary staff implementing ITER	140 760	140 760
01 01 03 02	External personnel implementing ITER	5 750	5 750
01 04 01	Construction, operation and exploitation of the ITER facilities — European Joint Undertaking for ITER — and the Development of Fusion Energy	-146 510	-146 510
02 01 21 74	European Climate, Infrastructure and Environment Executive Agency — Contribution from the Connecting Europe Facility - Transport	148 031	148 031
02 03 01	Connecting Europe Facility (CEF) - Transport	-148 031	-148 031
02 01 22 74	European Climate, Infrastructure and Environment Executive Agency — Contribution from the Connecting Europe Facility - Energy	63 505	63 505
02 03 02	Connecting Europe Facility (CEF) - Energy	-63 505	-63 505
05 01 01 01	Support expenditure for the European Regional Development Fund (ERDF)	78 184	78 184
05 01 01 76	European Innovation Council and SMEs Executive Agency — Contribution from interregional innovation investments	28 574	28 574
05 02 02	ERDF — Operational technical assistance	- 106 758	- 106 758
05 01 02 01	Support expenditure for the Cohesion Fund	34 237	34 237
05 01 02 74	European Climate, Infrastructure and Environment Executive Agency — Contribution from the Cohesion Fund	131 712	131 712
05 03 02	Cohesion Fund (CF) — Operational technical assistance	- 165 949	- 165 949
05 01 03	Support expenditure for the "Support to the Turkish-Cypriot Community"	47 176	47 176
05 04 01	Financial support for encouraging the economic development of the Turkish Cypriot community	-47 176	-47 176
07 01 02 75	European Education and Culture Executive Agency — Contribution from Erasmus+	650 551	650 551
07 03 01 01	Promoting learning mobility of individuals and groups, and cooperation, inclusion and equity, excellence, creativity and innovation at the level of organisations and policies in the field of education and training — Indirect management	-650 551	-650 551
07 01 03 75	European Education and Culture Executive Agency — Contribution from the European Solidarity Corps	29 593	29 593
07 04 01	European Solidarity Corps	-29 593	-29 593
07 01 04 75	European Education and Culture Executive Agency — Contribution from Creative Europe	365 873	365 873
07 05 01	Culture strand	-120 738	-120 738
07 05 02	Media strand	-212 206	-212 206
07 05 03	cross-sectoral strand	-32 929	-32 929
07 01 05 75	European Education and Culture Executive Agency — Contribution from Citizens, Equality, Rights and Values	167 077	167 077
07 06 04	Union values	-167 077	-167 077
08 01 01 72	European Research Executive Agency — Contribution from the European Agricultural Guarantee Fund	40 463	40 463

08 02 04 01	Basic income support for sustainability	-40 463	-40 463
08 01 02	Support expenditure for the European Agricultural Fund for Rural Development	45 484	45 484
08 03 02	European Agricultural Fund for Rural Development (EAFRD) — Operational technical assistance	-45 484	-45 484
08 01 03 74	European Climate, Infrastructure and Environment Executive Agency — Contribution from the European Maritime, Fisheries and Aquaculture Fund	91 422	91 422
08 04 03	European Maritime, Fisheries and Aquaculture Fund (EMFAF) — Operational technical assistance	-91 422	-91 422
09 01 01 74	European Climate, Infrastructure and Environment Executive Agency — Contribution from the Programme for Environment and Climate Action (LIFE)	327 107	327 107
09 02 01	Nature and biodiversity	-90 517	-90 517
09 02 02	Circular economy and quality of life	-55 080	-55 080
09 02 03	Climate change mitigation and adaptation	-33 586	-33 586
09 02 04	Clean energy transition	-147 924	-147 924
13 01 02 01	Expenditure related to officials and temporary staff implementing the European Defence Fund — Research	152 719	152 719
13 01 02 02	External personnel implementing the European Defence Fund — Research	42 299	42 299
13 03 01	Defence Research	-195 018	-195 018
13 01 03 74	European Climate, Infrastructure and Environment Executive Agency — Contribution from Connecting Europe Facility (Transport) for military mobility	19 621	19 621
13 04 01	Military mobility	-19 621	-19 621
Total		**0**	**0**

Conversely, for decentralised agencies the scope for internal redeployments is limited and therefore the Commission proposes to increase the EU contribution by 2,3 %, applied to Title 1 ‘Staff expenditure’ of the agencies’ budget, taking into account the ratio between the EU contribution and the agencies’ total budget, except for some agencies for which internal redeployments can cover the additional needs. Moreover, it is proposed not to include FRONTEX in the increase, notably because of a still rather significant vacancy rate and because the salaries represent a lower portion of the total budget of the agency, leaving more room for internal redeployments with limited impact on the tasks or the functioning of the agency.

The overall impact on expenditure of EUR 19,6 million in commitment and payment appropriations is detailed as follows:

- **Heading 1 - Single Market, Innovation and Digital**

Amounts in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
02 10 01	European Union Aviation Safety Agency (EASA)	516 817	516 817
02 10 02	European Maritime Safety Agency (EMSA)	848 698	848 698
02 10 03	European Union Agency for Railways (ERA)	514 383	514 383
02 10 04	European Union Agency for Cybersecurity (ENISA)	276 379	276 379
02 10 05	Agency for Support for BEREC (BEREC Office)	117 342	117 342
02 10 06	European Union Agency for the Cooperation of Energy Regulators (ACER)	275 013	275 013
03 10 01 01	European Chemicals Agency — Chemicals legislation	1 142 251	1 142 251
03 10 01 02	European Chemicals Agency — Activities in the field of biocides legislation	118 498	118 498
03 10 02	European Banking Authority (EBA)	337 416	337 416
03 10 03	European Insurance and Occupational Pensions Authority (EIOPA)	240 155	240 155
03 10 04	European Securities and Markets Authority (ESMA)	319 986	319 986
03 10 05	Anti-Money Laundering Authority (AMLA)	181 944	181 944
Total		**4 888 882**	**4 888 882**

- **Sub-heading 2b - Resilience and Values**

Amounts in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
06 10 01	European Centre for Disease Prevention and Control	978 047	978 047
06 10 02	European Food Safety Authority	1 642 278	1 642 278
06 10 03 01	Union contribution to the European Medicines Agency	311 554	311 554
07 10 01	European Foundation for the improvement of living and working conditions (Eurofound)	380 111	380 111
07 10 02	European Agency for Safety and Health at Work (EU-OSHA)	190 571	190 571
07 10 03	European Centre for the Development of Vocational Training (Cedefop)	311 055	311 055
07 10 04	European Union Agency for Fundamental Rights (FRA)	400 080	400 080
07 10 05	European Institute for Gender Equality (EIGE)	124 267	124 267
07 10 06	European Training Foundation (ETF)	395 290	395 290
07 10 07	European Union Agency for Criminal Justice Cooperation (Eurojust)	821 164	821 164
07 10 08	European Public Prosecutor's Office (EPPO)	1 297 225	1 297 225
07 10 09	European Labour Authority (ELA)	351 925	351 925
Total		**7 203 567**	**7 203 567**

- **Heading 3 - Natural Resources and Environment**

Amounts in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
08 10 01	European Fisheries Control Agency	286 350	286 350
09 10 01	European Chemicals Agency – Environmental directives and international conventions	141 571	141 571
09 10 02	European Environment Agency	962 392	962 392
Total		**1 390 313**	**1 390 313**

- **Heading 4 - Migration and Border Management**

Amounts in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
10 10 01	European Union Agency for Asylum (EUAA)	1 425 925	1 425 925
11 10 02	European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA)	1 191 352	1 191 352
Total		**2 617 277**	**2 617 277**

- **Heading 5 - Resilience, Security and Defence**

Amounts in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
12 10 01	European Union Agency for Law Enforcement Cooperation (Europol)	2 934 906	2 934 906
12 10 02	European Union Agency for Law Enforcement Training (CEPOL)	124 115	124 115
12 10 03	European Union Drugs Agency (EUDA)	430 239	430 239
Total		**3 489 260**	**3 489 260**

8. ADDITIONAL ADJUSTMENTS TO DECENTRALISED AGENCIES

8.1. REINFORCEMENT FOR THE EUROPEAN UNION AGENCY FOR LAW ENFORCEMENT TRAINING (CEPOL)

In early June 2024, the European Union Agency for Law Enforcement Training (CEPOL) was the target of a series of cyberattacks. The incidents were immediately reported to the competent Cybersecurity Service for the EU institutions, bodies, offices and agencies (CERT-EU). After a full investigation launched in collaboration with CERT-EU, the agency needed a complete rebuilding of its IT

infrastructure. To allow the agency to substantially increase its cybersecurity up to the highest levels, the Commission proposes to increase the EU contribution to the agency for 2025 by EUR 1 million in commitment and payment appropriations and to add one additional AD post to its establishment plan. With respect to 2024, the Commission proposed a reinforcement in the DAB 5/2024, to cover the immediate costs of the cyber-attacks. The agency will work closely with the Commission (DG DIGIT) to rebuild its IT infrastructure and for the maintenance of its cyber security.

Amounts in EUR

Budget line	Name	Commitment appropriations	Payment appropriations
12 10 02	European Union Agency for Law Enforcement Training (CEPOL)	1 100 000	1 100 000
Total		**1 100 000**	**1 100 000**

In combination with the effect of the salary update mentioned above (proposed reinforcement of the EU contribution of EUR 124 115), the total reinforcement for CEPOL is proposed to be increased by EUR 1 224 115.

The updated establishment plan is set out in the budgetary annex.

8.2. ADJUSTMENTS TO THE ESTABLISHMENT PLANS FOR THE EUROPEAN UNION AGENCY FOR LAW ENFORCEMENT COOPERATION (EUROPOL) AND THE EUROPEAN UNION AGENCY FOR CRIMINAL JUSTICE COOPERATION (EUROJUST)

The breakdown of posts across the grades of the establishment plans of the European Union Agency for Law Enforcement Cooperation (Europol) and of the European Union Agency for Criminal Justice Cooperation (Eurojust), as transmitted by the agencies in the context of the preparation of the DB 2025, does not allow for the necessary career development of staff through reclassification. Following a careful review of the grades carried out with Europol and Eurojust, the Commission proposes to adjust the breakdown of the grades in the establishment plan accordingly. The overall budget and the total number of posts of Europol and Eurojust remain unchanged.

The updated establishment plans are set out in the budgetary annex.

8.3. REINFORCEMENT OF THE EUROPEAN PUBLIC PROSECUTOR'S OFFICE (EPPO)

The EPPO has its headquarters in Luxembourg. To allow the EPPO to introduce a Luxembourg allowance for staff at the lower grades to assist them in meeting the costs of accommodation in Luxembourg as other EU institutions are planning on introducing, it is proposed to include an amount of EUR 499 848 for such expenditure, pending the final adoption of the related internal decision.

Additionally, to ensure the EPPO's IT-independence from the Commission IT network, it is proposed to reinforce EPPO by allocating three establishment plan posts and one contract agent to take account of the additional workload. This would require EUR 2 814 000 to cover the salaries of the staff to be hired as well as EPPO IT-expenditure needed for its IT-independence.

Consequently, the proposed reinforcement of the EU contribution to EPPO amounts to EUR 3,3 million, as follows:

EUR

Budget line	Name	Commitment appropriations	Payment appropriations
07 10 08	European Public Prosecutor's Office (EPPO)	3 313 848	3 313 848
Total		**3 313 848**	**3 313 848**

The updated establishment plan is set out in the budgetary annex.

In combination with the effect of the salary update mentioned above (proposed reinforcement of the EU contribution of EUR 1 297 225), the total reinforcement for the EPPO is proposed to be EUR 4 611 073.

9. UKRAINE LOAN COOPERATION MECHANISM (ULCM)

In June 2024, the European Council invited the Commission, the High Representative and the Council to take work forward, while addressing all relevant legal and financial aspects, to provide additional funding for Ukraine by the end of the year. In line with the results of the G7 summit of 13-15 June 2024, this would take the form of loans serviced and repaid by future flows of the extraordinary revenues stemming from immobilised Russian sovereign assets.

Consequently, on 20 September 2024[12], the Commission proposed a Regulation establishing the Ukraine Loan Cooperation Mechanism (ULCM) and providing exceptional macro-financial assistance to Ukraine. The ULCM will support G7 partners in issuing loans to Ukraine in parallel to the EU's exceptional MFA loan, with a view to reaching the total amount envisaged at the G7 summit. In order to allow the Commission to manage the related budgetary operations in a timely manner upon the adoption of the ULCM Regulation, the Commission proposes to make the necessary adjustments to the budget nomenclature and budget remarks in both DAB 5/2024[13] and in this Amending Letter. Accordingly, the Commission proposes to create a new budget line within a new dedicated chapter 14 11 (without appropriations) as follows:

EUR

Budget line	Name	Commitment appropriations	Payment appropriations
14 11 01	Ukraine Loan Cooperation Mechanism	p.m.	p.m.
Total		**p.m.**	**p.m.**

The corresponding budget remarks are set out in the budgetary annex.

10. APPLICATION OF ARTICLE 26 CPR TO AMEND THE BORDER MANAGEMENT AND VISA POLICY INSTRUMENT (BMVI) PROGRAMME AND IMPACT ON THE NOMENCLATURE STRUCTURE

Article 26 of the Common Provisions Regulation (CPR) for the 2021-27 period foresees that Member States may request in the Partnership Agreement or in a request for an amendment of a programme to transfer of up to 5 % of the initial national allocation of each Fund to any other instrument under direct or indirect management, or Funds under shared management.

Following the approval of the programme by Commission Decision C(2022)8851 of 29/11/2022, Slovenia has submitted a proposal for amending the BMVI programme 2021-2027. The amendments consist of the transfer of EUR 5 691 543 (5 %) from the BMVI programme to the Internal Security Fund (ISF) in accordance with Article 26 CPR, out of which EUR 1 897 181 will be transferred in 2025. In order to implement this request the Commission proposes creating a new budget line within the BMVI programme as follows:

EUR

Budget line	Name	Commitment appropriations	Payment appropriations
11 02 01	Instrument for Financial Support for Border Management and Visa Policy	-1 897 181	-1 897 181
11 02 02	Internal Security Fund (ISF) – Contribution from BMVI	1 897 181	1 897 181
Total		**0**	**0**

The corresponding budgetary remarks are provided in the budgetary annex.

12 COM(2024) 426 final.

13 [COM(2024) 650, 10.10.2024].

11. TECHNICAL CORRECTION

As per the relevant joint declaration by the European Parliament, the Council and the Commission on the re-use of decommitted funds in relation to the research programme[14], the top-up of EUR 100 million (2018 prices) from Article 15(3) Financial Regulation agreed in the MFF mid-term revision must stem from decommitments made in 2019 to 2020, depending on availabilities. This was not explicitly stated in the corresponding budget remarks for the amounts and budget line concerned proposed in the DB 2025. It is therefore proposed to correct the clerical mistake in this AL 1/2025.

The corresponding budget remarks are set out in the budgetary annex.

12. UPDATE OF REVENUE

12.1 Update of the United Kingdom contribution

Based on Article 148 of the Agreement on the withdrawal of the United Kingdom from the European Union[15], the United Kingdom will make payments to the Union to cover the United Kingdoms' share in the outstanding commitments prior to 2021 to be paid in 2025, as well as the United Kingdom's share in the Union's liabilities (such as pensions) and contingent financial liabilities. The overall United Kingdom's contribution will also include the Union's payments to or from the United Kingdom related to own resources corrections and adjustments for financial years until 2021.

The United Kingdom's share[16] is calculated as the ratio between the own resources made available by the United Kingdom in the years 2014 to 2020 and the own resources made available during that period by all Member States and the United Kingdom. The definitive United Kingdom's share has been set at 12,43 %.

The table below presents the updated United Kingdom contribution to the budget 2025. It includes updated amounts related to traditional own resources that were included in the 2024 September invoice. Moreover, in view of the 2025 April invoice, it includes an updated forecast of the implementation of outstanding commitments prior to 2021, fines resulting from recent court rulings that are due this year and will be reimbursed to the United Kingdom in proportion to its share in 2025, and a forecast of contingent liabilities, based on the 4-year-average amount included in the invoices 2021-2024.

It is therefore proposed to update the estimate introduced in the 2025 budget accordingly. Overall, this will reduce the estimated United Kingdom contribution to the budget 2025 by EUR 370 million.

	Reference to the Article of the Withdrawal agreement	**2025**
Total provisional UK contribution for 2025, of which:		1 556 262 820
1. RAL prior 2021	***Art. 140***	***2 005 370 252***
2. Union's liabilities/pensions*	***Art.142***	***332 168 222***
3. Own resources corrections and adjustments, of which:		***-114 379 326***
3.1 Surplus/deficit of 2020	Art.136(3)(a)	n/a
3.2 UK correction updates	Art.136	n/a
3.3. VAT&GNI	Art.136	-127 441 597
3.4. TOR	Art.136, Art. 140(4)	13 062 271
4. Fines	***Art.141***	***-373 478 959***
5. Contingent liabilities, of which:		***-250 000 000***
5.1 ELM, EFSI, EFSD, loans (Guarantee funds)	Art.143	-200 000 000
5.2 Financial Instruments	Art.144	-50 000 000
5.3 Legal cases (incl. fines)	Art.147	p.m.

14 OJ C, C/2024/1972, 29.2.2024, ELI: http://data.europa.eu/eli/C/2024/1972/oj.

15 Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community, OJ L 29, 31.01.2020, p. 7.

16 Referred to in points (a) and (c) of Article 136(3), and in Articles 140 to 147 of the Withdrawal Agreement.

	Reference to the Article of the Withdrawal agreement	2025
6. ECSC net assets	***Art.145***	***-36 874 795***
7. EIF investment	***Art.146***	***-6 648 463***
8. Access to networks/systems/data bases**	***Art. 49(2), Art. 50 and 53, Art. 62(2), Art. 63(1)(e), Art. 63(2), Art. 99(3), Art. 100(2)***	***105 889***
** - the amount of EUR 332 million will be entered in the EU budget as assigned revenues* *** - to be entered in the EU budget as assigned revenues*		

12.2 Nomenclature change following the adoption by the Commission of the proposal for the ULCM

As a consequence of the adoption of the Commission proposal for a Regulation of the European Parliament and of the Council establishing the Ukraine Loan Cooperation Mechanism and providing exceptional macro-financial assistance to Ukraine (see section 9 above), it is proposed to create a new revenue line within an article for Ukraine support: 6 6 4 2 ‘Ukraine Loan Cooperation Mechanism’.

The corresponding budget remarks are set out in the budgetary annex.

13. FINANCING

Overall, the net impact of AL 1/2025 on expenditure in the DB 2025 is a decrease of EUR 303,0 million in commitment appropriations and an increase of EUR 2 657,0 million in payment appropriations.

In relation to the impact of the elements included in this AL 1/2025, given the absence of margins and room for redeployment under sub-heading 2b and under heading 5, the Commission proposes to mobilise the Flexibility Instrument in line with Article 12 of Regulation (EU, Euratom) 2020/2093 in commitment appropriations for an amount of EUR 1 105,8 million for sub-heading 2b Resilience and for an amount of EUR 4,6 million for heading 5.

Additionally, the increase of expenditure for heading 7 leads to an increase of the amounts proposed to be mobilised from the Single Margin Instrument by EUR 219,9 million to EUR 710,3 million.

The combined impact of the decrease for the proposed mobilisation of the Flexibility Intrument of EUR 82,4 million and the increase of expenditure for heading 7 of EUR 219,9 million leads to an increase of EUR 137,5 million in the recourse to special non-thematic instruments and an increase of EUR 343 million of the overall margins available under the commitment ceilings. Additionally, the mobilisation of the EURI instrument is reduced by EUR 97,5 million, compared to DB 2025.

The 2025 payment appropriations related to the mobilisation of the Flexibility Instrument in the years 2022 to 2025 are estimated at EUR 1 375,4 million, in current prices. The estimated payment schedule of the related outstanding amounts for these years is detailed in the following table:

Flexibility Instrument - payment profile (in EUR million)				
Mobilisation year	**2025**	**2026**	**2027**	**Total**
2022	36,7	0,0	0,0	**36,7**
2023	120,6	83,2	0,0	**203,8**
2024	107,6	83,7	46,3	**237,6**
2025	1 110,4	0,0	0,0	**1 110,4**
Total	**1 375,4**	**166,9**	**46,3**	**1 588,5**

14. SUMMARY TABLE BY MFF HEADING

In EUR

	Draft Budget 2025		Amending Letter 1 (AL1) to Draft Budget 2025		Draft Budget 2025 incl. AL1	
	CA	**PA**	**CA**	**PA**	**CA**	**PA**
1. Single Market, Innovation and Digital	**21 377 684 025**	**20 438 884 655**	**4 888 882**	**4 888 882**	**21 382 572 907**	**20 443 773 537**
Ceiling	*21 596 000 000*				*21 596 000 000*	
of which under Flexibility Instruments						
of which under Single Margin Instrument (Article 11(1) point (a))						
of which under Single Margin Instrument (Article 11(1) point (c))						
Margin	*218 315 975*		*-4 888 882*		*213 427 093*	
2. Cohesion, Resilience and Values	**78 128 158 265**	**41 618 661 522**	**-184 482 585**	**2 815 517 415**	**77 943 675 680**	**44 434 178 937**
Ceiling	*75 697 000 000*				*75 697 000 000*	
of which under Flexibility Instruments	*1 192 832 134*		*-86 982 585*		*1 105 849 549*	
of which under Single Margin Instrument (Article 11(1) point (a))						
of which under Single Margin Instrument (Article 11(1) point (c))						
of which under EURI Instrument	*1 239 082 096*		*-97 500 000*		*1 141 582 096*	
Margin	*755 965*				*755 965*	
2a. Economic, social and territorial cohesion	66 360 244 035	30 259 002 346		3 000 000 000	66 360 244 035	33 259 002 346
Ceiling	*66 361 000 000*				*66 361 000 000*	
of which under Flexibility Instruments						
of which under Single Margin Instrument (Article 11(1) point (a))						
of which under Single Margin Instrument (Article 11(1) point (c))						
Margin	*755 965*				*755 965*	
2b. Resilience and values	11 767 914 230	11 359 659 176	-184 482 585	-184 482 585	11 583 431 645	11 175 176 591
Ceiling	*9 336 000 000*				*9 336 000 000*	
of which under Flexibility Instruments	*1 192 832 134*		*-86 982 585*		*1 105 849 549*	
of which under Single Margin Instrument (Article 11(1) point (a))						
of which under Single Margin Instrument (Article 11(1) point (c))						
of which under EURI Instrument	*1 239 082 096*		*-97 500 000*		*1 141 582 096*	
Margin						
3. Natural Resources and Environment	**57 274 962 739**	**52 682 405 247**	**-350 530 285**	**-390 530 285**	**56 924 432 454**	**52 291 874 962**
Ceiling	*57 336 000 000*				*57 336 000 000*	
of which under Flexibility Instruments						
of which under Single Margin Instrument (Article 11(1) point (a))						
of which under Single Margin Instrument (Article 11(1) point (c))						
Margin	*61 037 261*		*350 530 285*		*411 567 546*	
Of which: Market related expenditure and direct payments	**40 528 928 000**	**40 623 753 419**	**-351 920 598**	**-391 920 598**	**40 177 007 402**	**40 231 832 821**
Initial EAGF sub-ceiling	*41 646 000 000*				*41 646 000 000*	
Rounding difference excluded for calculating the sub-margin	*72 000*				*72 000*	
Net transfers between EAGF and EAFRD	*-1 117 072 000*				*-1 117 072 000*	
Net balance available for EAGF expenditure	*40 528 928 000*				*40 528 928 000*	
Adjusted EAGF sub-ceiling corrected by transfers between EAGF and EAFRD	*40 529 000 000*				*40 529 000 000*	
EAGF sub-margin	*72 000*		*351 920 598*		*351 992 598*	

	Draft Budget 2025		Amending Letter 1 (AL1) to Draft Budget 2025		Draft Budget 2025 incl. AL1	
	CA	PA	CA	PA	CA	PA
EAGF sub-margin (excluding the rounding difference)	*0*		*351 920 598*		*351 920 598*	
4. Migration and Border Management	**4 776 530 747**	**3 201 330 477**	**2 617 277**	**2 617 277**	**4 779 148 024**	**3 203 947 754**
Ceiling	*4 871 000 000*				*4 871 000 000*	
of which under Flexibility Instruments						
of which under Single Margin Instrument (Article 11(1) point (a))						
of which under Single Margin Instrument (Article 11(1) point (c))						
Margin	*94 469 253*		*-2 617 277*		*91 851 976*	
5. Security and Defence	**2 617 000 000**	**2 128 565 434**	**4 589 260**	**4 589 260**	**2 621 589 260**	**2 133 154 694**
Ceiling	*2 617 000 000*				*2 617 000 000*	
of which under Flexibility Instruments			*4 589 260*		*4 589 260*	
of which under Single Margin Instrument (Article 11(1) point (a))						
of which under Single Margin Instrument (Article 11(1) point (c))						
Margin						
6. Neighbourhood and the World	**16 258 245 797**	**14 406 257 975**			**16 258 245 797**	**14 406 257 975**
Ceiling	*16 303 000 000*				*16 303 000 000*	
of which under Flexibility Instruments						
of which under Single Margin Instrument (Article 11(1) point (a))						
of which under Single Margin Instrument (Article 11(1) point (c))						
Margin	*44 754 203*				*44 754 203*	
7. European Public Administration	**12 614 361 450**	**12 614 361 450**	**219 914 191**	**219 914 191**	**12 834 275 641**	**12 834 275 641**
Ceiling	*12 124 000 000*				*12 124 000 000*	
of which under Flexibility Instruments						
of which under Single Margin Instrument (Article 11(1) point (a))	*490 361 450*		*219 914 191*		*710 275 641*	
of which under Single Margin Instrument (Article 11(1) point (c))						
Margin						
of which: Administrative expenditure of the institutions	**9 561 979 384**	**9 561 979 384**	**147 751 601**	**147 751 601**	**9 709 730 985**	**9 709 730 985**
Sub-ceiling	*9 219 000 000*				*9 219 000 000*	
of which under Flexibility Instruments						
of which under Single Margin Instrument (Article 11(1) point (a))	*342 979 384*		*147 751 601*		*490 730 985*	
of which under Single Margin Instrument (Article 11(1) point (c))						
Sub-margin						
Appropriations for headings	**193 046 943 023**	**147 090 466 760**	**-303 003 260**	**2 656 996 740**	**192 743 939 763**	**149 747 463 500**
Of which under Flexibility Instrument	***1 192 832 134***	***1 457 791 145***	***-82 393 325***	***-82 393 325***	***1 110 438 809***	***1 375 397 820***
Ceiling	***190 544 000 000***	***175 378 000 000***			***190 544 000 000***	***175 378 000 000***
of which under Single Margin Instrument (Article 11(1) point (a))	***490 361 450***		***219 914 191***		***710 275 641***	
of which under Single Margin Instrument (Article 11(1) point (c))						
of which under EURI Instrument	*1 239 082 096*	*1 239 082 096*	***-97 500 000***	***-97 500 000***	*1 141 582 096*	*1 141 582 096*
Margin	***419 332 657***	***30 984 406 481***	***343 024 126***	***-2 836 890 065***	***762 356 783***	***28 147 516 416***
Appropriations as % of GNI	**1,05%**	**0,80%**			**1,05%**	**0,80%**
Thematic special instruments	**6 669 866 079**	**5 593 595 842**			**6 669 866 079**	**5 593 595 842**
Total appropriations	**199 716 809 102**	**152 684 062 602**	**-303 003 260**	**2 656 996 740**	**199 413 805 842**	**155 341 059 342**