Council of the European Union

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'I/A' ITEM NOTE

From:	General Secretariat of the Council
To:	Permanent Representatives Committee/Council
Subject:	Council Regulation on strengthening the security of identity cards of Union citizens and of residence documents issued to Union citizens and their family members exercising their right of free movement - Adoption

1. On 24 July 2024, the Commission presented to the Council a proposal for a Council Regulation on strengthening the security of identity cards of Union citizens and of residence documents issued to Union citizens and their family members exercising their right of free movement. The legal basis of the proposal, Article 77(3) TFEU, requires that the Council act unanimously after consulting the European Parliament.

2. By letter of 27 September 2024, the Council invited the European Parliament to present its opinion on the Commission's proposal as soon as possible and by the plenary session of 13-14 November 2024 at the latest.

3. On 20 November 2024, at the request of the Chair of the LIBE Committee, Mr Javier Zarzalejos, the Permanent Representatives Committee decided to extend the time limit to 15 April 2025.

4. A detailed analysis of the proposal took place at the meeting of the Working Party on Frontiers on 12 September 2024 and Presidency compromise texts were discussed at JHA Counsellors meetings on 14 October, 6 November and 5 December 2024. At the meeting on 5 December 2024, JHA Counsellors reached agreement on a text.

5. On 11 December 2024, the Permanent Representatives Committee agreed in principle on the compromise text with a view to consulting the European Parliament on this text.

6. On 2 April 2025, the European Parliament adopted its opinion on the text.

7. On 30 April 2025, a Presidency compromise text, in which some of the amendments of the European Parliament had been incorporated in the previously agreed text, was discussed at a JHA Counsellors meeting. The text was supported by all delegations except three, who had not yet finalised their positions. After the meeting, these delegations indicated in writing that they could support the text.

8. In accordance with Articles 1 and 2 of Protocol No 22 on the position of Denmark, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, Denmark is not taking part in the adoption of this Decision and is not bound by it or subject to its application.

9. In view of the above, the Permanent Representatives Committee is invited to recommend that the Council, at a forthcoming session:

   – adopt, as an "A" item, the Council Regulation as set out in document 8375/25 finalised by the lawyer linguists, and

   – decide that the text of the above Council Regulation be published in the 'L' series of the Official Journal in accordance with Article 17(1)(a) of the Council's Rules of Procedure